

### RESEARCH TEAM and ACKNOWLEDGMENTS

#### **RESEARCH TEAM**

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### **EXECUTIVE SUMMARY**

The Point-In-Time (PIT) count is a census of people experiencing both sheltered and unsheltered homelessness on a single night in January. The federal government requires this as a condition of funding it distributes to Continuums of Care (CoCs), networks of government agencies and service providers that manage homelessness services and funding in specific regions. Oregon has eight CoCs, five of which manage their own PIT count, which leads to variation in methodology and completeness. The PIT count's accuracy is further reduced because it only captures homelessness on a single night, missing changes throughout the year, and uses a fairly restrictive definition of homelessness limited to "sheltered" (people living in an emergency shelter or some forms of transitional housing) or "unsheltered" ("a place not meant for human habitation" such as a sidewalk, tent, car, etc.) Because of these issues with the count, the federal government recommends that it not be relied on as a definitive total and should be used with additional data sources.<sup>2</sup> This report summarizes the 2023 PIT count data. as well as the Housing Inventory Count (HIC) data on shelter and housing bed totals for people experiencing or exiting homelessness, as reported by Oregon CoCs. The report also includes the number of children enrolled in Oregon schools who were reported by districts as experiencing homelessness under a definition that includes PIT count criteria as well as children doubled-up with other families by necessity rather than choice. While CoCs report only by Continuum, and schools only by district, here the totals are reported by CoC and county.

The 2023 PIT count recorded 20,110 people experiencing homelessness across Oregon on a single night in January, of which 13,004 were unsheltered and 7,106 were sheltered. Homelessness increased by 8.5 percent overall from 2022, with unsheltered homelessness increasing 17.2 percent and sheltered homelessness increasing 4.2 percent. These increases mirror a national trend, with homelessness across the country rising 12 percent from 2022 to 2023, but Oregon had the second-highest rate of unsheltered homelessness (at 65% of all people experiencing homelessness) and the highest rates of family homelessness and unaccompanied, unsheltered youth homelessness.<sup>3</sup> In Oregon, Clatsop and Sherman Counties had the highest rates of both overall homelessness and unsheltered homelessness per 1,000 residents (Map 1 and Table 2).<sup>4</sup> Multnomah County had the highest total number of people experiencing homelessness (Table 1), but at a lower rate than some rural counties.<sup>5</sup>

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<sup>&</sup>lt;sup>1</sup> Homeless Emergency Assistance and Rapid Transition to Housing: Defining "Homeless," Office of the Assistant Secretary for Community Planning and Development, Department of Housing and Urban Development, 76 Federal Register 75994 (January 4, 2012).

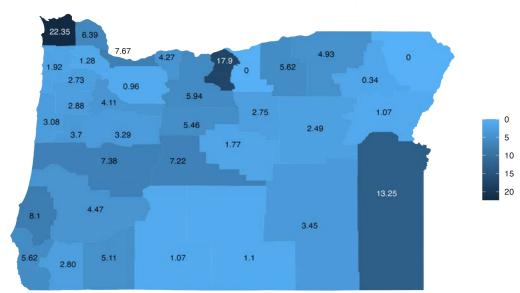
<sup>&</sup>lt;sup>2</sup> U.S. Government Accountability Office (2021), "HUD Should Help Communities Better Leverage Data to Estimate Homelessness, GAO-22-104445.

<sup>&</sup>lt;sup>3</sup> de Sousa, T., et al. (2023), 2023 AHAR: Part 1 - PIT Estimates of Homelessness in the U.S., The U.S. Department of Housing and Urban Development Office of Community Planning and Development.

<sup>&</sup>lt;sup>4</sup> See Appendix A for a map of Oregon counties by name.

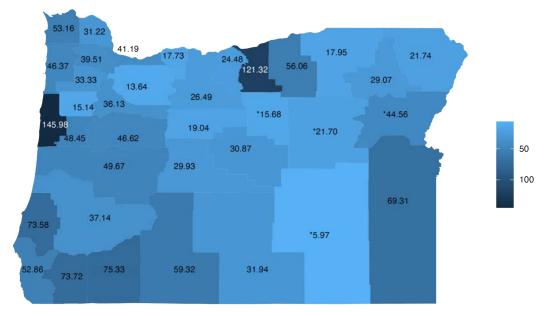
<sup>&</sup>lt;sup>5</sup> "Rural counties" are defined in this report as those without a metropolitan statistical area as defined by the U.S. Office of Management and Budget. https://www.whitehouse.gov/wp-content/uploads/2020/03/Bulletin-20-01.pdf

In the 2022–23 school year there were an estimated 21,478 children enrolled in Oregon school districts who experienced homelessness, 3.9% of all students. This is close to the highest recorded rate for the past 16 years. The school count shows the largest number of students experiencing homelessness in Multnomah and Washington Counties, but the highest rates per 1,000 students in Lincoln and Gilliam Counties (Map 2).



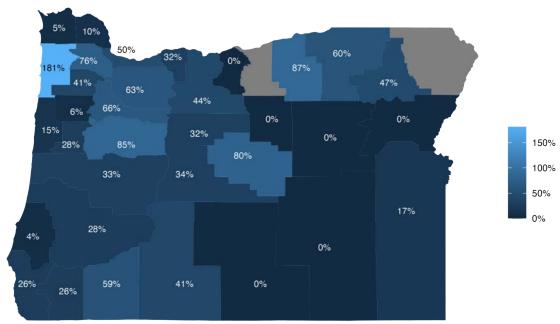
MAP 1: COUNTY HOMELESSNESS RATES PER 1,000 RESIDENTS

MAP 2: STUDENT HOMELESSNESS RATES PER 1,000 STUDENTS ENROLLED\*



<sup>\*</sup>Counties with an asterisk in front of the rate reported having more students enrolled than there are people under 18 in that county (per census data), probably as a result of distance learning programs.

In the 2023 HIC, Oregon had only 8,705 shelter and transitional housing beds, 11,405 beds short of what would be needed for everyone in the PIT count. This means that only 43 percent of the state's shelter needs were met. Multnomah and Lane Counties had the largest gap, although a number of rural counties (Baker, Grant, Harney, Lake, Sherman, Wheeler) reported having no shelter beds at all (Map 3). Because of the growth in the total number of people counted as experiencing homelessness from 2022 to 2023, the statewide shelter gap grew by 2,133 beds.



MAP 3: SHELTERS BEDS AS PERCENTAGE OF PIT COUNT\*

Numerous studies have shown that homelessness is predominantly caused by a lack of available and affordable housing. In Oregon, almost 90 percent of households with extremely low incomes<sup>6</sup> are "cost burdened" (paying more than 30 percent of their income in rent) and at least 139,000 new housing units are needed just to address current shortages. However, the risk of homelessness is not evenly distributed. People who have faced barriers to education, employment, medical and behavioral health care, or housing access due to racism and discrimination, such as people of color (especially Black and Indigenous Oregonians), members of the LGBTQIA+ community, and people with any kind of disability, are more likely to experience homelessness. The 2023 PIT count data show that Oregonians who identify as American Indian, Alaska Native, or Indigenous; Black, African American, or African; or Native Hawaiian or Pacific Islander often experienced homelessness at much higher rates than their proportion of the overall population in nearly every county. Multiracial Oregonians also tend to experience disproportionately high rates of homelessness.

<sup>\*</sup>Counties in gray reported zero people experiencing homelessness.

<sup>&</sup>lt;sup>6</sup> Those at or below 30% of area median income.

<sup>&</sup>lt;sup>7</sup> National Low Income Housing Coalition (2023), "2023 Oregon Housing Profile," www.nlihc.org.

<sup>&</sup>lt;sup>8</sup> ECONorthwest (2020), *Implementing a Regional Housing Needs Analysis Methodology in Oregon: Approach, Results, and Initial Recommendations*, Oregon Housing and Community Services.

TABLE 1: HOMELESSNESS AND SHELTER BED TOTALS BY COUNTY

| CoC               | County     | Unsheltered  | Sheltered    | Total        | Unsheltered | Shelter Beds | Bed Shortfall |
|-------------------|------------|--------------|--------------|--------------|-------------|--------------|---------------|
| COC               | County     | Homelessness | Homelessness | Homelessness | Percent     | (ES, SH, TH) | or Surplus    |
| Control           | Crook      | 22           | 23           | 45           | 48.9%       | 36           | -9            |
| Central<br>Oregon | Deschutes  | 1,075        | 393          | 1,468        | 73.2%       | 494          | -974          |
| Oregon            | Jefferson  | 91           | 45           | 136          | 66.9%       | 44           | -92           |
| Clackamas         | Clackamas  | 178          | 232          | 410          | 43.4%       | 260          | -150          |
| Jackson           | Jackson    | 556          | 587          | 1,143        | 48.6%       | 679          | -464          |
| Lane              | Lane       | 2,110        | 714          | 2,824        | 74.7%       | 938          | -1,886        |
| Marion,           | Marion     | 654          | 774          | 1,428        | 45.8%       | 936          | -492          |
| Polk              | Polk       | 225          | 31           | 256          | 87.9%       | 16           | -240          |
| Multnomah         | Multnomah  | 3,944        | 2,353        | 6,297        | 62.6%       | 3,149        | -3,148        |
| Washington        | Washington | 230          | 543          | 773          | 29.8%       | 585          | -188          |
|                   | Baker      | 2            | 16           | 18           | 11.1%       | 0            | -18           |
|                   | Benton     | 149          | 199          | 348          | 42.8%       | 99           | -249          |
|                   | Clatsop    | 887          | 39           | 926          | 95.8%       | 46           | -880          |
|                   | Columbia   | 312          | 27           | 339          | 92.0%       | 33           | -306          |
|                   | Coos       | 457          | 71           | 528          | 86.6%       | 23           | -505          |
|                   | Curry      | 105          | 28           | 133          | 78.9%       | 34           | -99           |
|                   | Douglas    | 412          | 87           | 499          | 82.6%       | 138          | -361          |
|                   | Gilliam    | 0            | 0            | 0            | *           | 0            | 0             |
|                   | Grant      | 15           | 3            | 18           | 83.3%       | 0            | -18           |
|                   | Harney     | 26           | 0            | 26           | 100.0%      | 0            | -26           |
|                   | Hood River | 64           | 38           | 102          | 62.7%       | 33           | -69           |
|                   | Josephine  | 191          | 58           | 249          | 76.7%       | 65           | -184          |
| Balance of        | Klamath    | 33           | 42           | 75           | 44.0%       | 31           | -44           |
| State             | Lake       | 9            | 0            | 9            | 100.0%      | 0            | -9            |
|                   | Lincoln    | 62           | 95           | 157          | 39.5%       | 24           | -133          |
|                   | Linn       | 232          | 197          | 429          | 54.1%       | 366          | -63           |
|                   | Malheur    | 295          | 129          | 424          | 69.6%       | 70           | -354          |
|                   | Morrow     | 45           | 26           | 71           | 63.4%       | 62           | -9            |
|                   | Sherman    | 33           | 0            | 33           | 100.0%      | 0            | -33           |
|                   | Tillamook* | 42           | 11           | 53           | 79.2%       | 96           | 43            |
|                   | Umatilla   | 237          | 160          | 397          | 59.7%       | 238          | -159          |
|                   | Union      | 29           | 9            | 38           | 76.3%       | 18           | -20           |
|                   | Wallowa    | 0            | 0            | 0            | *           | 0            | 0             |
|                   | Wasco      | 96           | 62           | 158          | 60.8%       | 70           | -88           |
|                   | Wheeler    | 4            | 0            | 4            | 100.0%      | 0            | -4            |
|                   | Yamhill    | 182          | 114          | 296          | 61.5%       | 122          | -174          |
| Total             |            | 13,004       | 7,106        | 20,110       | 64.7%       | 8,705        | -11,405       |

County-level population estimates come from the Census "Quickfacts" page for the corresponding geography

<sup>.\*</sup>Tillamook was the only county to report a surplus of shelter beds.

TABLE 2: RATES OF UNSHELTERED, SHELTERED, AND TOTAL HOMELESSNESS BY COUNTY

| CoC          | County     | Unsheltered Count per 1,000 residents | Sheltered Count per 1,000 residents | Total Count per<br>1,000 residents | Shelter Beds per 1,000 residents |
|--------------|------------|---------------------------------------|-------------------------------------|------------------------------------|----------------------------------|
|              | Crook      | 0.86                                  | 0.90                                | 1.77                               | 1.41                             |
| Central      | Deschutes  | 5.29                                  | 1.93                                | 7.22                               | 2.43                             |
| Oregon       | Jefferson  | 3.66                                  | 1.81                                | 5.46                               | 1.77                             |
| Clackamas    | Clackamas  | 0.42                                  | 0.55                                | 0.96                               | 0.61                             |
| Jackson      | Jackson    | 2.48                                  | 2.62                                | 5.11                               | 3.03                             |
| Lane         | Lane       | 5.51                                  | 1.87                                | 7.38                               | 2.45                             |
| Marian Dalle | Marion     | 1.88                                  | 2.23                                | 4.11                               | 2.64                             |
| Marion, Polk | Polk       | 2.53                                  | 0.35                                | 2.88                               | 0.18                             |
| Multnomah    | Multnomah  | 4.81                                  | 2.87                                | 7.67                               | 3.84                             |
| Washington   | Washington | 0.38                                  | 0.90                                | 1.28                               | 0.97                             |
|              | Baker      | 0.12                                  | 0.95                                | 1.07                               | 0.00                             |
|              | Benton     | 1.59                                  | 2.12                                | 3.70                               | 1.05                             |
|              | Clatsop    | 21.41                                 | 0.94                                | 22.35                              | 1.11                             |
|              | Columbia   | 5.89                                  | 0.51                                | 6.39                               | 0.62                             |
|              | Coos       | 7.01                                  | 1.09                                | 8.10                               | 0.35                             |
|              | Curry      | 4.44                                  | 1.18                                | 5.62                               | 1.44                             |
|              | Douglas    | 3.69                                  | 0.78                                | 4.47                               | 1.24                             |
|              | Gilliam    | 0.00                                  | 0.00                                | 0.00                               | 0.00                             |
|              | Grant      | 2.08                                  | 0.42                                | 2.49                               | 0.00                             |
|              | Harney     | 3.45                                  | 0.00                                | 3.45                               | 0.00                             |
|              | Hood River | 2.68                                  | 1.59                                | 4.27                               | 1.38                             |
|              | Josephine  | 2.15                                  | 0.65                                | 2.81                               | 0.73                             |
| Balance of   | Klamath    | 0.47                                  | 0.60                                | 1.07                               | 0.44                             |
| State        | Lake       | 1.10                                  | 0.00                                | 1.10                               | 0.00                             |
|              | Lincoln    | 1.22                                  | 1.87                                | 3.08                               | 0.47                             |
|              | Linn       | 1.78                                  | 1.51                                | 3.29                               | 2.81                             |
|              | Malheur    | 9.22                                  | 4.03                                | 13.25                              | 2.19                             |
|              | Morrow     | 3.56                                  | 2.06                                | 5.62                               | 4.91                             |
|              | Sherman    | 17.30                                 | 0.00                                | 17.30                              | 0.00                             |
|              | Tillamook  | 1.52                                  | 0.40                                | 1.92                               | 3.47                             |
|              | Umatilla   | 2.94                                  | 1.99                                | 4.93                               | 2.96                             |
|              | Union      | 1.10                                  | 0.34                                | 1.45                               | 0.68                             |
|              | Wallowa    | 0.00                                  | 0.00                                | 0.00                               | 0.00                             |
|              | Wasco      | 3.61                                  | 2.33                                | 5.94                               | 2.63                             |
|              | Wheeler    | 2.75                                  | 0.00                                | 2.75                               | 0.00                             |
|              | Yamhill    | 1.68                                  | 1.05                                | 2.73                               | 1.13                             |

County-level population estimates come from the Census "Quickfacts" page for the corresponding geography.

## INTRODUCTION and BACKGROUND

Numerous studies have shown that homelessness is closely linked to the affordability and availability of housing. As just one example, the U.S. Government Accountability Office found that across the U.S. "a \$100 increase in median rental price was associated with about a 9 percent increase in the estimated homelessness rate." Homelessness rates have also been shown to increase more rapidly when median rent in an area exceeds about 30 percent of the median income—the same rent/income ratio that qualifies a household as "cost burdened." More than 88 percent of households with extremely low incomes 12 in Oregon are cost burdened, and at least 139,000 additional units of housing are needed statewide just to address current housing shortages.

Racism and discrimination—particularly against Black and Indigenous communities, but also other people of color, people with physical and mental disabilities, and members of the LGBTQIA+ community—have also been shown to increase the likelihood of homelessness due to impacts on: renting or purchasing housing; employment and income opportunities; health and behavioral health access and treatment; educational access and attainment; and arrest, conviction, and incarceration rates. <sup>15,16,17</sup> These disparate impacts result in a disproportionate number of people from these groups experiencing homelessness as demonstrated in homelessness counts and estimates. Nationwide in 2023, "people who identify as Black made up just 13 percent of the total U.S. population and 21 percent of the U.S. population living in poverty but comprised 37 percent of all people experiencing homelessness and 50 percent of people experiencing homelessness as members of families with children," according to the most recent Annual Homeless Assessment Report (AHAR) to Congress by the U.S. Department of Housing and Urban Development (HUD). This report also pointed out significant disparities among "Indigenous people (including Native Americans and Pacific Islanders)." <sup>18</sup>

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<sup>&</sup>lt;sup>9</sup> Summarized in Colburn, G., and Clayton, P.A. (2022), *Homelessness is a Housing Problem: How Structural Factors Explain U.S. Patterns*, University of California Press.

<sup>&</sup>lt;sup>10</sup> U.S. Government Accountability Office (2020), "Better HUD Oversight of Data Collection Could Improve Estimates of Homeless Population, GAO-20-433.

<sup>&</sup>lt;sup>11</sup> Glynn, C., and Fox, E. B. (2017), "Dynamics of Homelessness in Urban America," Annals of Applied Statistics, Vol. 13 No. 1, 573–605.

<sup>&</sup>lt;sup>12</sup> Those at or below 30% of area median income.

<sup>&</sup>lt;sup>13</sup> National Low Income Housing Coalition (2023), "2023 Oregon Housing Profile," <u>www.nlihc.org.</u>

<sup>&</sup>lt;sup>14</sup> ECONorthwest (2020), *Implementing a Regional Housing Needs Analysis Methodology in Oregon: Approach, Results, and Initial Recommendations*, Oregon Housing and Community Services.

<sup>&</sup>lt;sup>15</sup> National Law Center on Homelessness and Poverty (2019), *Housing not Handcuffs 2019: Ending the Criminalization of Homelessness in U.S. Cities*.

<sup>&</sup>lt;sup>16</sup> Paul Jr., D.W., et al. (2020), "Racial discrimination in the life course of older adults experiencing homelessness: results from the HOPE HOME study," *Journal of Social Distress and the Homeless* 29, vol. 2: 184-193.

<sup>&</sup>lt;sup>17</sup> Olivet, J., et al. (2021), "Racial Inequity and Homelessness: Findings from the SPARC Study," *The Annals of the American Academy of Political and Social Science* 693: 82-100.

<sup>&</sup>lt;sup>18</sup> de Sousa, T., et al. (2023), *2023 AHAR: Part 1 - PIT Estimates of Homelessness in the U.S.*, The U.S. Department of Housing and Urban Development Office of Community Planning and Development.

HUD provides funding to address homelessness and housing insecurity through CoCs that comprise regional networks of government agencies and service providers. As a condition of receiving federal funding, CoCs are required to submit reports on funding distribution, program administration and effectiveness, housing and shelter inventories, and numbers of people experiencing homelessness. At least every other year, CoCs must conduct a PIT count of people experiencing both unsheltered homelessness and sheltered homelessness on a single day and night in January, although the surveying process may take place over the last ten days of the month. The sheltered count is submitted by service providers of emergency shelters, certain types of transitional housing, and safe havens. The unsheltered count is conducted by trained volunteers and staff who attempt to count everyone experiencing homelessness "in a place not meant for human habitation"—such as a vehicle, tent, or abandoned building—across the CoC region.<sup>19</sup> These numbers are aggregated nationally in the AHAR Part 1 to Congress, while numbers of the total people utilizing homelessness services throughout the entire year are reported in the AHAR Part 2.

Both researchers and the federal government have identified serious shortcomings in the use of the PIT count to estimate the number of people experiencing unsheltered homelessness. Variations in training, methodology, funding, and geographic area between CoCs can affect the reliability of the count, and most PIT counts likely underestimate the number of people experiencing even the most narrow definition of unsheltered homelessness. Photographical The definition of homelessness used by HUD is also more restrictive than that used by other federal agencies, such as one used by the Department of Education that includes people "doubled up" in housing by necessity rather than by choice. During the COVID pandemic, CoCs could receive an unsheltered count waiver to either skip the count, delay it, or use alternative data, such as coordinated access lists of people experiencing homelessness who have been registered to receive services, making it inaccurate to compare PIT counts from different years. The federal government recommends combining the PIT count with other sources of data to better estimate the total number of people experiencing homelessness.<sup>23</sup>

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<sup>&</sup>lt;sup>19</sup> Homeless Emergency Assistance and Rapid Transition to Housing: Defining "Homeless," Office of the Assistant Secretary for Community Planning and Development, Department of Housing and Urban Development, 76 Federal Register 75994 (January 4, 2012).

<sup>&</sup>lt;sup>20</sup> Schneider, M., Brisson, D., and Burnes, D. (2016), "Do We Really Know How Many Are Homeless?: An Analysis of the Point-in-Time Homelessness Count," *Families in Society,* Vol. 97 No. 4, 321–329.

<sup>21</sup> Glynn and Fox (2017).

<sup>&</sup>lt;sup>22</sup> U.S. Government Accountability Office (2020).

<sup>&</sup>lt;sup>23</sup> U.S. Government Accountability Office (2021), "HUD Should Help Communities Better Leverage Data to Estimate Homelessness, GAO-22-104445.

#### **GLOSSARY**

**Demographic Terms:** Terminology for homelessness, race, ethnicity, and gender identities used in this report align with HUD terms as reported by CoCs. These terms collapse the broad set of identities and experiences of Oregonians into just a few broad groups, obscuring and potentially erasing critical differences and ways of understanding self and community. Although we use these terms for consistency and clarity within a system that uses them, we recognize that the terms and the limited categories they represent are problematic and potentially harmful.

"Homeless:" According to federal statute, HUD defines "homeless" for the purposes of the PIT count as someone "who lacks a fixed, regular, and adequate nighttime residence," which includes unsheltered (i) and sheltered (ii) homelessness:

- (i) An individual or family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings, including a car, park, abandoned building, bus or train station, airport, or camping ground;
- (ii) An individual or family living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs for low-income individuals).<sup>24</sup>

The Department of Education expands on this definition by including school-age children "who are sharing the housing of other persons due to loss of housing, economic hardship, or a similar reason; are living in motels, hotels, trailer parks, or camping grounds due to the lack of alternative adequate accommodations; [...] are abandoned in hospitals; or are awaiting foster care placement."<sup>25</sup>

"People Experiencing Homelessness:" We use the phrase "experiencing homelessness" and variations throughout this report since it is a commonly used, person-centered descriptor. A person-centered term frames homelessness as an experience (hopefully temporary) rather than an element of someone's identity. While the term "houselessness" may be more accurate, since someone's conception of "home" is not necessarily dependent on living in a house, we use "homelessness" due to the word's common acceptance and widespread usage in federal, state, and local documentation. Although terms such as "houseless people" are increasingly being adopted, they combine a more accurate description of someone's living situation with a reductive description of their identity as being tied to houselessness.

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<sup>&</sup>lt;sup>24</sup> Homeless Emergency Assistance and Rapid Transition to Housing: Defining "Homeless," Office of the Assistant Secretary for Community Planning and Development, Department of Housing and Urban Development, 76 Federal Register 75994 (January 4, 2012).

<sup>&</sup>lt;sup>25</sup> U.S. Interagency Council on Homelessness (2018) "Key Federal Terms and Definitions of Homelessness Among Youth."

## METHODOLOGY and DATA

This report was created by Portland State University's Homelessness Research & Action Collaborative from multiple sets of data shared by Oregon's eight CoCs and published online by the Oregon Department of Education. Data sources included:

- Unsheltered PIT counts with aggregate data, as submitted to HUD by CoCs. These were conducted with paper surveys, electronic apps, or using by-name lists of individuals experiencing unsheltered homelessness who had previously been contacted by outreach workers.
- Sheltered PIT counts with aggregate data, as submitted to HUD by CoCs. These are derived from Homeless Management Information System (HMIS) databases in shelters that use those systems, and paper surveys or electronic apps in shelters that do not use HMIS.
- HICs of the number of emergency shelter, safe haven, and transitional housing beds for people experiencing homelessness and permanent housing or other beds for people who have recently exited homelessness, as submitted to HUD.
- Revised HIC documentation internal to CoCs that was amended after the HUD submission deadline.
- Additional information (typically from a detailed HMIS report that provides client-level data) from multi-county CoCs that contained de-identified, individual-level records that enabled them to be assigned to a specific county. This information was requested to allow for county-level analysis that isn't available using the reports submitted to HUD.
- Detailed interviews with the person or people responsible for conducting and/or submitting the PIT count in each CoC.
- Oregon Department of Education spreadsheets detailing the number of children experiencing homelessness per district and across the state.

Data received from single-county CoCs contained extrapolated data to account for missing demographic information, a process that is required of CoCs by HUD and for which HUD provides a specific tool. Functionally, this means data from the single-county CoCs contain no missing data. The data received from the multi-county Continuums of Care—Central Oregon; Marion, Polk; and Balance of State (BoS)—had no extrapolated data and therefore contained some missing demographic information. For the sake of accuracy, given the low starting totals to work with in some categories, we did not attempt to extrapolate any demographic totals from the missing data. Wheeler and Lake County did not report racial/ethnic data for PIT respondents. There are 290 individuals who stayed at various shelters in Marion County on the night of the PIT count for whom we have no demographic information because those shelters do not use HMIS and only submitted overall totals to the Marion, Polk CoC. This contributes to the high "No Data" response rate for Marion County.

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<sup>&</sup>lt;sup>26</sup> https://files.hudexchange.info/resources/documents/PIT-Extrapolation-Tool.xlsx

If an individual was surveyed at a shelter site but had no county assigned, they were assigned to the county in which that shelter was located. We consulted a lookup table prepared by the BoS CoC to determine which county any given shelter was in. Additionally, due to potential issues in the data-collection process, the sheltered data we received from the BoS CoC contained 66 individuals in non-BoS counties. Because of challenges accurately assigning these individuals to specific counties in an appropriate manner, they were removed from the dataset with approval from OHCS and the BoS HMIS Lead. For this reason, our BoS sheltered totals may be slightly different from the totals submitted to HUD. All unsheltered individuals surveyed in the Central Oregon CoC (Deschutes, Crook, and Jefferson Counties) or the Marion, Polk CoC had a county location entered. For unsheltered individuals from the BoS (rural Oregon) CoC dataset, we replaced blank or non-BoS county entries using an alternative field called "region." This followed the protocol established by the BoS CoC in their own analysis and reporting. Gilliam and Wallowa Counties reported zero individuals experiencing homelessness.

Multnomah County revised HIC totals for the period of the PIT count to be more accurate after the revision deadline for HUD submissions had closed. We use the more accurate, higher totals in this report, but they do not match those reported by HUD. Other, minor adjustments by CoCs after the submission period may also create small discrepancies between HUD reporting and totals listed here.

Student homelessness totals and rates were derived from Oregon Department of Education reports, which are required under the federal McKinney-Vento Act. Because these totals are reported by the district in which the student was enrolled, rather than by the county in which a student may have spent the night, districts with large distance learning (online) programs may show unusually high student enrollment and homelessness figures.

References to statewide or county-level population estimates come from the Census Quickfacts page for the corresponding geography.<sup>27</sup> Student enrollment numbers come from Oregon Department of Education records.<sup>28</sup> "Rural" counties in this report are defined as those without a metropolitan statistical area as defined by the U.S. Office of Management and Budget.

<sup>&</sup>lt;sup>27</sup> U.S. Census Bureau, "QuickFacts," accessed November 2023. https://www.census.gov/quickfacts/.

<sup>&</sup>lt;sup>28</sup> Oregon Department of Education, "Fall Membership Report 2022-23," accessed December 2023. https://www.oregon.gov/ode/reports-and-data/students/pages/student-enrollment-reports.aspx

### POINT-IN-TIME COUNT

### **DEMOGRAPHIC ANALYSIS**

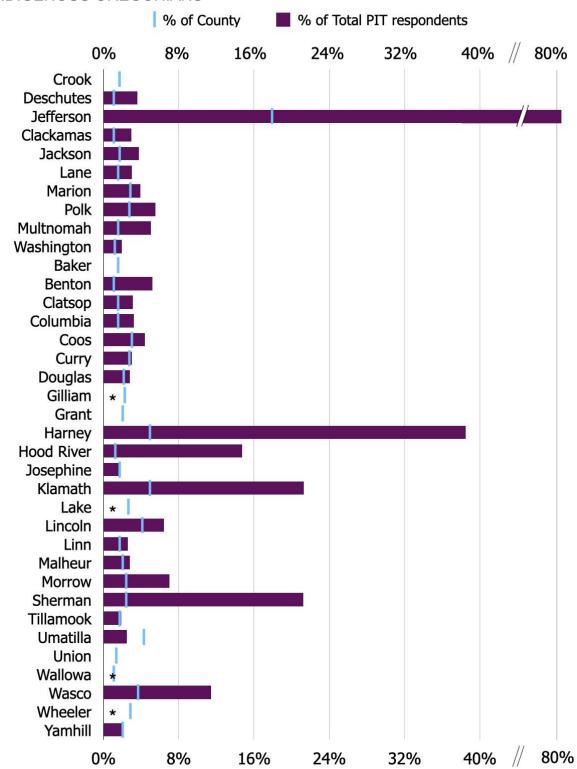
As noted in the introduction, there are persistent disparities in who experiences homelessness. Comparing the overall percentage of a county's population who identify as a specific race to the percentage of PIT count respondents in that county who identify as the same race helps illustrate these disparities in a local context. The following charts show racial disparities in homelessness by county. See Appendix B for detailed numerical tables of the same information along with statewide totals. A set of tables later in this section list county-level numbers of people experiencing unsheltered or sheltered homelessness by race, gender, age, and veteran status.

The 2023 PIT count data show that Native Hawaiian or Pacific Islander Oregonians experienced homelessness at a rate 3.58 times higher than their overall share of the state population. Black, African American, or African Oregonians experienced homelessness at a rate 3.27 times higher than their share of the population. American Indian, Alaska Native, or Indigenous Oregonians experienced homelessness at a rate 2.43 times higher than their share of the population. Multiracial Oregonians experienced homelessness at a rate 1.66 times higher than their share of the population. These disproportionate rates of homelessness held true in nearly every county across the state. Conversely, White Oregonians experienced homelessness at lower rates than their overall proportion of the population across nearly every county. Homelessness rates among Asian or Asian American Oregonians, and Hispanic/Latino/e/a Oregonians, were lower than their proportion of the overall population in some counties and higher in others. However, Asian or Asian American and Hispanic/Latino/e/a/ groupings artificially conflate a large range of backgrounds and experiences such as linguistic isolation and citizenship status. This can obscure important differences in the disparities experienced within a group. Due to the limited criteria for defining homelessness in the PIT count, this may also miss disproportionate rates of homelessness in other forms, such as doubled-up living situations.

The largest racial disparities were in rural counties, but these were shaped by very low totals in each category (often fewer than 10 people). Multnomah County, however, showed both disproportionately higher numbers and rates of homelessness among people who identified as American Indian, Alaska Native, or Indigenous (3.53 times higher than their proportion of the total population); Black, African American, or African (2.89 times higher); and Native Hawaiian or Pacific Islander (4.00 times higher). Jefferson County also showed extremely high rates of homelessness among American Indian, Alaska Native, or Indigenous people, at 4.48 times higher than their proportion of the overall population.

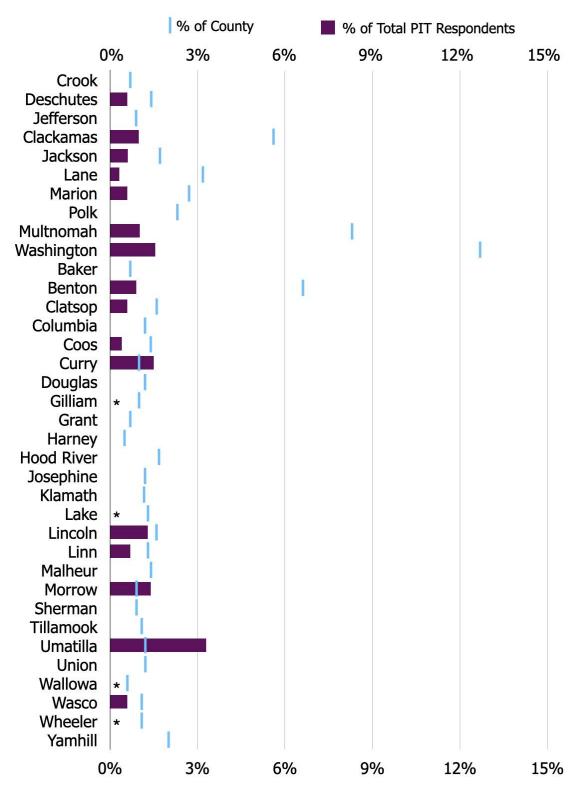
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CHART 1: DISPARITIES AMONG AMERICAN INDIAN, ALASKA NATIVE, OR INDIGENOUS OREGONIANS



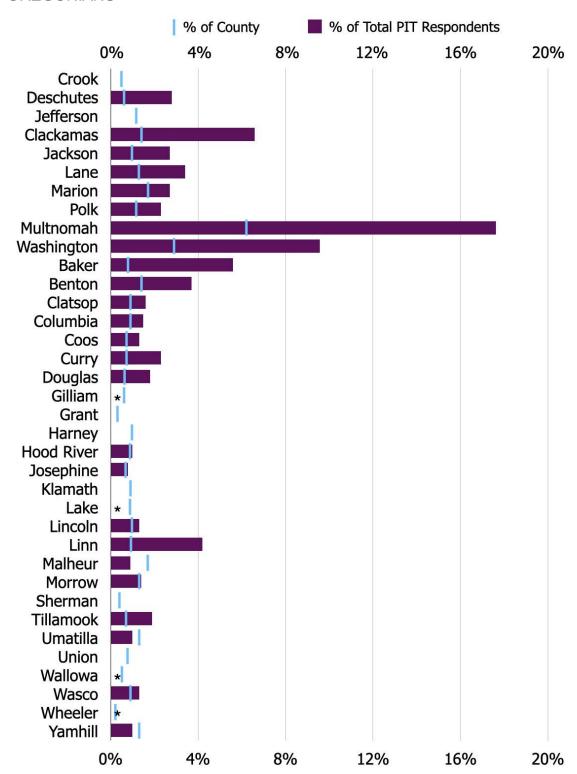
Percentage of county population who identify as American Indian, Alaska Native, or Indigenous compared to percentage of PIT count respondents in that county who identify as same. A missing bar indicates no people with that identity were reported in that PIT count. Scale break added for readability. \*No data.

CHART 2: DISPARITIES AMONG ASIAN OR ASIAN AMERICAN OREGONIANS



Percentage of county population who identify as Asian or Asian American compared to percentage of PIT count respondents in that county who identify as same. A missing bar indicates no people with that identity were reported in that PIT count. \*No data.

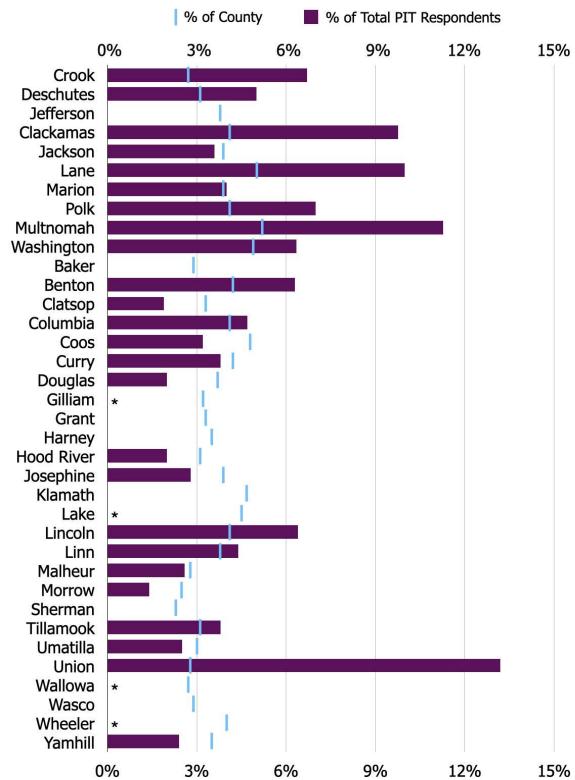
CHART 3: DISPARITIES AMONG BLACK, AFRICAN AMERICAN, OR AFRICAN OREGONIANS



Percentage of county population who identify as Black, African American, or African compared to percentage of PIT count respondents in that county who identify as same. A missing bar indicates no people with that identity were reported in that PIT count. \*No data.

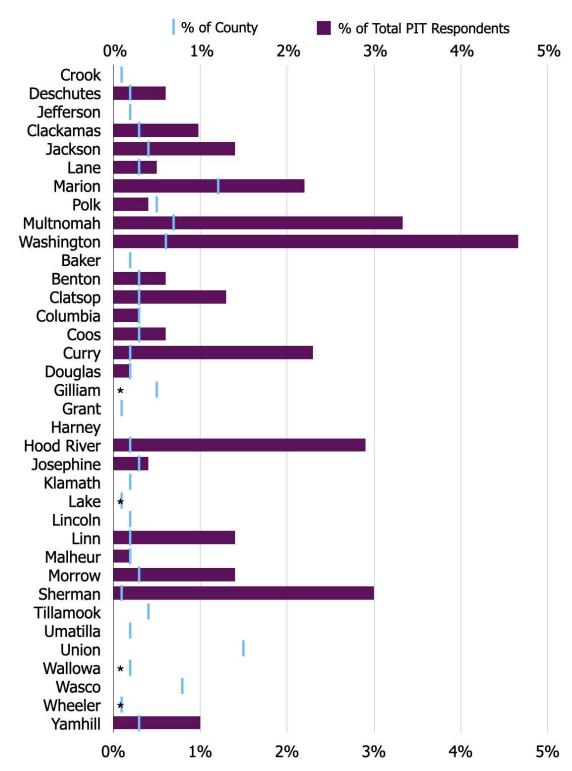
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CHART 4: DISPARITIES AMONG OREGONIANS OF MULTIPLE RACES



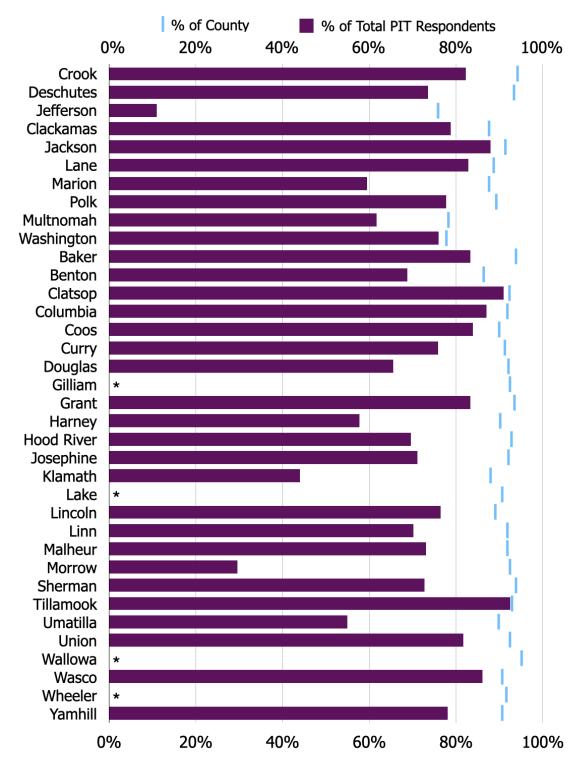
Percentage of county population who identify as multiracial compared to percentage of PIT count respondents in that county who identify as same. A missing bar indicates no people with that identity were reported in that PIT count.\*No data.

CHART 5: DISPARITIES AMONG NATIVE HAWAIIAN OR PACIFIC ISLANDER OREGONIANS



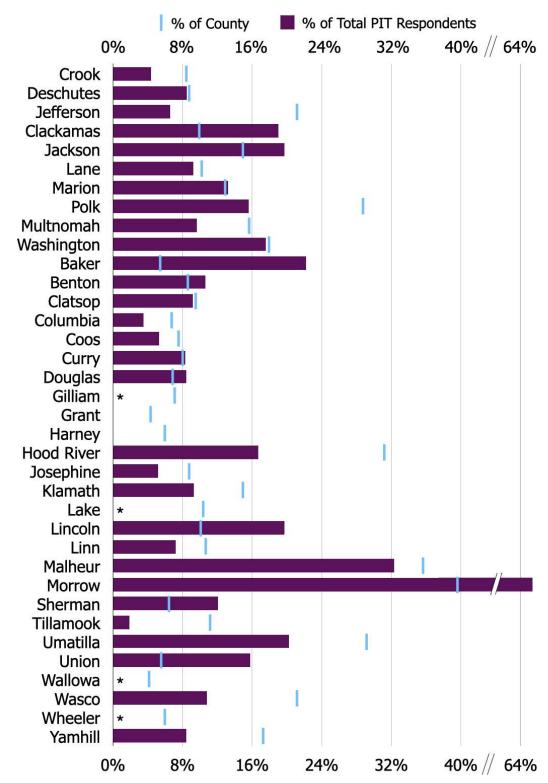
Percentage of county population who identify as Native Hawaiian or Pacific Islander compared to percentage of PIT count respondents in that county who identify as same. A missing bar indicates no people with that identity were reported in that PIT count. \*No data.

CHART 6: DISPARITIES AMONG WHITE OREGONIANS



Percentage of county population who identify as White compared to percentage of PIT count respondents in that county who identify as same. In the 2023 PIT count, "White" included people who also identify as Hispanic/Latina/e/o, so the same definition was used in comparison census data. A missing bar indicates no people with that identity were reported in that PIT count. \*No data.

CHART 7: DISPARITIES AMONG HISPANIC/LATINA/E/O OREGONIANS



Percentage of county population who identify as Hispanic/Latina/e/o compared to percentage of PIT count respondents in that county who identify as same. A missing bar indicates no people with that identity were reported in that PIT count. Scale break added for readability. \*No data.

#### **UNSHELTERED HOMELESSNESS**

HUD defines someone experiencing unsheltered homelessness in the PIT count as "an individual or [part of a] family with a primary nighttime residence that is a public or private place not designed for or ordinarily used as a regular sleeping accommodation for human beings, including a car, park, abandoned building, bus or train station, airport, or camping ground."<sup>29</sup> Unsheltered homelessness data in Oregon are collected using surveys, counts, and by-name outreach lists as described in the "Methodology" section. Data from the 2023 AHAR to Congress showed that Oregon had the second-highest rate of unsheltered homelessness in the nation.<sup>30</sup>

The 2023 PIT count asked separate questions about race (not including Hispanic/Latina/e/o) and ethnicity (Hispanic/Latina/e/o only), under which someone who identified as Hispanic/Latina/e/o could also identify as one or more races. This means combining the answers from the two questions into a single table would result in sums greater than the number of individuals surveyed, so our reporting follows the PIT methodology. Future PIT counts will use a single question for both. Due to HUD reporting requirements, the data we received from single-county CoCs did not contain any missing data. In tables, we indicate this with an NA instead of a 0 in the "No Data" column, since we do not know the true quantity of missing data in any single-county CoC. The data we received from single-county CoCs contained fewer age categories than the data from multi-county CoCs. We opted to show a more detailed breakdown when possible.

The 2023 PIT count recorded 13,004 people experiencing unsheltered homelessness across Oregon, approximately 65% of all people experiencing homelessness. This was an increase of 1,913 people, or 17.2 percent, from 2022. Although differences in methodologies between CoCs and between years even in the same CoCs mean that the actual change may be slightly higher or lower, those differences are unlikely to account for an increase of this size. Mapping county-level rates of unsheltered homelessness per 1,000 residents across Oregon in 2023 shows that Clatsop and Sherman Counties had, by far, the highest rates. Clatsop County's rate of 21.41 per 1,000 residents means that more than one in 50 people in Clatsop County were experiencing unsheltered homelessness at the time of the PIT count. The 2023 Housing Inventory Count showed that Clatsop County had only 46 shelter beds for 926 people experiencing homelessness, the largest deficit of any rural county in the state. Sherman County's high rate was a factor of its relatively small population and lack of any shelter beds, since it only counted 33 people experiencing homelessness. Washington and Clackamas Counties were outliers in the other direction, with very low rates of unsheltered homelessness among urban counties. However, Multnomah County had the highest overall number of people experiencing unsheltered homelessness at 3,944. Lane County had the second highest total at 2,110, and Deschutes County had the third highest at 1,075.

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<sup>&</sup>lt;sup>29</sup> Title 42, Chapter V, CFR 578.3 (2012).

<sup>&</sup>lt;sup>30</sup> de Sousa, T., et al. (2023), *2023 AHAR: Part 1 - PIT Estimates of Homelessness in the U.S.*, The U.S. Department of Housing and Urban Development Office of Community Planning and Development.

### MAP 4: COUNTY UNSHELTERED HOMELESSNESS RATES PER 1000 RESIDENTS

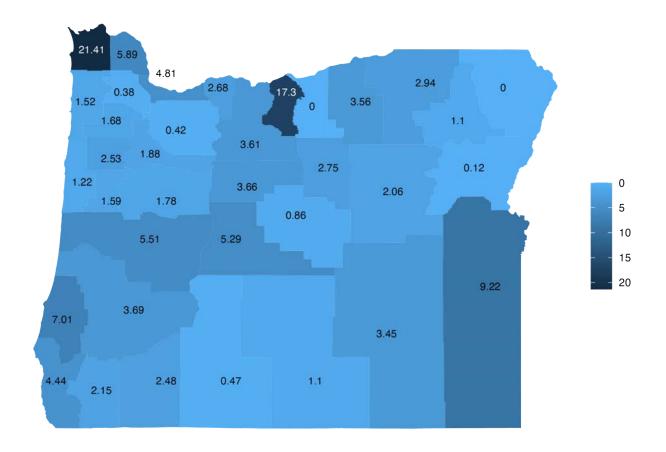


TABLE 3: STATEWIDE UNSHELTERED HOMELESSNESS

| coc              | County     | 2022 Count | 2023 Count | Numeric change<br>22-23 | Percent change<br>22-23 |
|------------------|------------|------------|------------|-------------------------|-------------------------|
|                  | Crook      | 42         | 22         | -20                     | -47.6%                  |
| Central Oregon   | Deschutes  | 904        | 1075       | 171                     | 18.9%                   |
|                  | Jefferson  | 57         | 91         | 34                      | 59.6%                   |
| Clackamas        | Clackamas  | 327        | 178        | -149                    | -45.6%                  |
| Jackson          | Jackson    | 613        | 556        | -57                     | -9.3%                   |
| Lane             | Lane       | 2,105      | 2,110      | 5                       | 0.2%                    |
| Marion, Polk     | Marion     | 747        | 654        | -93                     | -12.4%                  |
| IVIATION, POIK   | Polk       | 127        | 225        | 98                      | 77.2%                   |
| Multnomah        | Multnomah  | 3,057      | 3,944      | 887                     | 29.0%                   |
| Washington       | Washington | 227        | 230        | 3                       | 1.3%                    |
|                  | Baker      | 5          | 2          | -3                      | -60.0%                  |
|                  | Benton     | 121        | 149        | 28                      | 23.1%                   |
|                  | Clatsop    | 529        | 887        | 358                     | 67.7%                   |
|                  | Columbia   | 215        | 312        | 97                      | 45.1%                   |
|                  | Coos       | 468        | 457        | -11                     | -2.4%                   |
|                  | Curry      | 127        | 105        | -22                     | -17.3%                  |
|                  | Douglas    | 232        | 412        | 180                     | 77.6%                   |
|                  | Gilliam    | 0          | 0          | 0                       | 0.0%                    |
|                  | Grant      | 6          | 15         | 9                       | 150.0%                  |
|                  | Harney     | 8          | 26         | 18                      | 225.0%                  |
|                  | Hood River | 35         | 64         | 29                      | 82.9%                   |
|                  | Josephine  | 266        | 191        | -75                     | -28.2%                  |
|                  | Klamath    | 136        | 33         | -103                    | -75.7%                  |
| Balance of State | Lake       | 34         | 9          | -25                     | -73.5%                  |
|                  | Lincoln    | 53         | 62         | 9                       | 17.0%                   |
|                  | Linn       | 137        | 232        | 95                      | 69.3%                   |
|                  | Malheur    | 141        | 295        | 154                     | 109.2%                  |
|                  | Morrow     | 0          | 45         | 45                      | *                       |
|                  | Sherman    | 4          | 33         | 29                      | 725.0%                  |
|                  | Tillamook  | 92         | 42         | -50                     |                         |
|                  | Umatilla   | 60         | 237        | 177                     | 295.0%                  |
|                  | Union      | 13         | 29         | 16                      | 123.1%                  |
|                  | Wallowa    | 2          | 0          | -2                      | -100.0%                 |
|                  | Wasco      | 138        | 96         | -42                     | -30.4%                  |
|                  | Wheeler    | 7          | 4          | -3                      | -42.9%                  |
|                  | Yamhill    | 56         | 182        | 126                     |                         |
| Total            | Tannin     | 11,091     | 13,004     | 1,913                   |                         |
| IUIAI            |            | 11,091     | 13,004     | 1,913                   | 17.2%                   |

TABLE 4: UNSHELTERED HOMELESSNESS BY RACE

| TABLE 4. UN      | 011221214  |                |          |            | -        |             |        |         |       |
|------------------|------------|----------------|----------|------------|----------|-------------|--------|---------|-------|
|                  |            | American       | Asian or | Black,     |          | Native      |        |         |       |
| COC              | County     | Indian, Alaska | Asian    | African    | Multiple | Hawaiian    | White  | No<br>- | Sum   |
|                  | ·          | Native, or     | American | American,  | Races    | or Pacific  |        | Data    |       |
|                  |            | Indigenous     |          | or African |          | Islander    | 4.7    | _       | 2.2   |
|                  | Crook      | 0              | 0        | 0          | 0        | 0           | 17     | 5       | 22    |
| Central Oregon   | Deschutes  | 35             | 5        | 22         | 51       | 9           | 769    | 184     | 1,075 |
|                  | Jefferson  | 73             | 0        | 0          | 0        | 0           | 8      | 10      | 91    |
| Clackamas        | Clackamas  | 6              | 3        | 4          | 22       | 1           | 142    | NA      | 178   |
| Jackson          | Jackson    | 29             | 3        | 19         | 15       | 9           | 481    | NA      | 556   |
| Lane             | Lane       | 61             | 7        | 66         | 208      | 9           | 1,759  | NA      | 2,110 |
| Marion, Polk     | Marion     | 37             | 3        | 17         | 30       | 11          | 470    | 86      | 654   |
| TVIGITOTI, T OIK | Polk       | 14             | 0        | 4          | 12       | 1           | 182    | 12      | 225   |
| Multnomah        | Multnomah  | 211            | 39       | 705        | 457      | 109         | 2,423  | NA      | 3,944 |
| Washington       | Washington | 9              | 7        | 13         | 11       | 3           | 187    | NA      | 230   |
|                  | Baker      | 0              | 0        | 0          | 0        | 0           | 2      | 0       | 2     |
|                  | Benton     | 9              | 1        | 4          | 9        | 1           | 106    | 19      | 149   |
|                  | Clatsop    | 26             | 6        | 14         | 18       | 12          | 809    | 2       | 887   |
|                  | Columbia   | 9              | 0        | 4          | 14       | 1           | 273    | 11      | 312   |
|                  | Coos       | 21             | 2        | 4          | 17       | 2           | 382    | 29      | 457   |
|                  | Curry      | 4              | 0        | 3          | 5        | 1           | 78     | 14      | 105   |
|                  | Douglas    | 8              | 0        | 7          | 9        | 1           | 253    | 134     | 412   |
|                  | Gilliam    | 0              | 0        | 0          | 0        | 0           | 0      | 0       | 0     |
|                  | Grant      | 0              | 0        | 0          | 0        | 0           | 12     | 3       | 15    |
|                  | Harney     | 10             | 0        | 0          | 0        | 0           | 15     | 1       | 26    |
|                  | Hood River | 12             | 0        | 0          | 2        | 3           | 47     | 0       | 64    |
|                  | Josephine  | 4              | 0        | 2          | 6        | 0           | 123    | 56      | 191   |
|                  | Klamath    | 5              | 0        | 0          | 0        | 0           | 8      | 20      | 33    |
| Balance of State | Lake       | 0              | 0        | 0          | 0        | 0           | 0      | 9       | 9     |
|                  | Lincoln    | 5              | 2        | 0          | 3        | 0           | 44     | 8       | 62    |
|                  | Linn       | 10             |          |            | 14       | 4           | 161    | 42      | 232   |
|                  | Malheur    | 10             |          |            | 7        | 0           | 238    | 37      | 295   |
|                  | Morrow     | 1              |          | 0          | 0        | 1           | 10     | 32      | 45    |
|                  | Sherman    | 7              |          | 0          | 0        | 1           | 24     | 1       | 33    |
|                  | Tillamook  | 1              |          |            | 2        | 0           | 38     | 0       | 42    |
|                  | Umatilla   | 5              |          | 2          | 8        | 0           | 123    | 87      | 237   |
|                  | Union      | 0              |          |            | 0        | 0           | 27     | 2       | 29    |
|                  | Wallowa    | 0              |          |            | 0        | 0           | 0      | 0       | 0     |
|                  | Wasco      | 16             |          |            | 0        | 0           | 78     | 1       | 96    |
|                  | Wheeler    | 0              |          | 0          | 0        | 0           | 0      | 4       | 4     |
|                  | Yamhill    | 5              |          |            | 5        | 0           | 142    | 29      |       |
|                  | 1011111111 | 643            |          | 897        | 925      | 1 <b>79</b> | 9,431  | 838     |       |
| Total            |            |                |          | <u> </u>   |          |             | -      |         |       |
|                  |            | 4.94%          | 0.70%    | 6.90%      | 7.11%    | 1.38%       | 72.52% | 6.44%   |       |

TABLE 5: UNSHELTERED HOMELESSNESS, HISPANIC/LATINA/E/O ONLY

| сос              | County     | Hispanic/Latina/e/o | Non-Hispanic/<br>Latina/e/o | No<br>Data | Sum    |
|------------------|------------|---------------------|-----------------------------|------------|--------|
|                  | Crook      | 1                   | 12                          | 9          | 22     |
| Central Oregon   | Deschutes  | 73                  | 619                         | 383        | 1,075  |
|                  | Jefferson  | 6                   | 70                          | 15         | 91     |
| Clackamas        | Clackamas  | 10                  | 168                         | NA         | 178    |
| Jackson          | Jackson    | 55                  | 501                         | NA         | 556    |
| Lane             | Lane       | 181                 | 1,929                       | NA         | 2,110  |
| Marian Dalle     | Marion     | 94                  | 419                         | 141        | 654    |
| Marion, Polk     | Polk       | 33                  | 165                         | 27         | 225    |
| Multnomah        | Multnomah  | 276                 | 3,668                       | NA         | 3,944  |
| Washington       | Washington | 26                  | 204                         | NA         | 230    |
|                  | Baker      | 0                   | 2                           | 0          | 2      |
|                  | Benton     | 13                  | 110                         | 26         | 149    |
|                  | Clatsop    | 80                  | 798                         | 9          | 887    |
|                  | Columbia   | 11                  | 289                         | 12         | 312    |
|                  | Coos       | 23                  | 210                         | 224        | 457    |
|                  | Curry      | 7                   | 76                          | 22         | 105    |
|                  | Douglas    | 32                  | 251                         | 129        | 412    |
|                  | Gilliam    | 0                   | 0                           | 0          | 0      |
|                  | Grant      | 0                   | 12                          | 3          | 15     |
|                  | Harney     | 0                   | 17                          | 9          | 26     |
|                  | Hood River | 5                   | 58                          | 1          | 64     |
|                  | Josephine  | 9                   | 110                         | 72         | 191    |
| D-1              | Klamath    | 2                   | 13                          | 18         | 33     |
| Balance of State | Lake       | 0                   | 0                           | 9          | 9      |
|                  | Lincoln    | 4                   | 49                          | 9          | 62     |
|                  | Linn       | 17                  | 166                         | 49         | 232    |
|                  | Malheur    | 81                  | 204                         | 10         | 295    |
|                  | Morrow     | 29                  | 11                          | 5          | 45     |
|                  | Sherman    | 4                   | 27                          | 2          | 33     |
|                  | Tillamook  | 0                   | 39                          | 3          | 42     |
|                  | Umatilla   | 23                  | 142                         | 72         | 237    |
|                  | Union      | 2                   | 26                          | 1          | 29     |
|                  | Wallowa    | 0                   | 0                           | 0          | 0      |
|                  | Wasco      | 7                   | 88                          | 1          | 96     |
|                  | Wheeler    | 0                   | 0                           | 4          | 4      |
|                  | Yamhill    | 17                  | 136                         | 29         | 182    |
| T-1-1            | •          | 1,121               | 10,589                      | 1,294      | 13,004 |
| Total            |            | 8.62%               | 81.43%                      | 9.95%      |        |

TABLE 6: UNSHELTERED HOMELESSNESS BY GENDER

| COC               | County     | Female | Male   | No Single Gender | Questioning | Transgender | No Data | Sum    |
|-------------------|------------|--------|--------|------------------|-------------|-------------|---------|--------|
| Control           | Crook      | 14     | 8      | 0                | 0           | 0           | 0       | 22     |
| Central<br>Oregon | Deschutes  | 417    | 600    | 13               | 5           | 7           | 33      | 1,075  |
| Oregon            | Jefferson  | 38     | 52     | 0                | 0           | 0           | 1       | 91     |
| Clackamas         | Clackamas  | 53     | 124    | 0                | 1           | 0           | NA      | 178    |
| Jackson           | Jackson    | 173    | 377    | 2                | 3           | 1           | NA      | 556    |
| Lane              | Lane       | 695    | 1,379  | 25               | 8           | 3           | NA      | 2,110  |
| Marion, Polk      | Marion     | 200    | 386    | 6                | 2           | 1           | 59      | 654    |
| IVIAITOII, POIK   | Polk       | 81     | 139    | 1                | 0           | 1           | 3       | 225    |
| Multnomah         | Multnomah  | 1,720  | 2,092  | 72               | 27          | 33          | NA      | 3,944  |
| Washington        | Washington | 72     | 155    | 2                | 1           | 0           | NA      | 230    |
|                   | Baker      | 0      | 2      | 0                | 0           | 0           | 0       | 2      |
|                   | Benton     | 43     | 95     | 0                | 0           | 1           | 10      | 149    |
|                   | Clatsop    | 374    | 507    | 3                | 0           | 3           | 0       | 887    |
|                   | Columbia   | 139    | 167    | 1                | 0           | 0           | 5       | 312    |
|                   | Coos       | 176    | 272    | 1                | 0           | 0           | 8       | 457    |
|                   | Curry      | 27     | 67     | 0                | 0           | 0           | 11      | 105    |
|                   | Douglas    | 107    | 169    | 5                | 1           | 0           | 130     | 412    |
|                   | Gilliam    | 0      | 0      | 0                | 0           | 0           | 0       | 0      |
|                   | Grant      | 9      | 6      | 0                | 0           | 0           | 0       | 15     |
|                   | Harney     | 15     | 11     | 0                | 0           | 0           | 0       | 26     |
|                   | Hood River | 31     | 32     | 1                | 0           | 0           | 0       | 64     |
|                   | Josephine  | 46     | 90     | 2                | 0           | 0           | 53      | 191    |
| Balance of        | Klamath    | 4      | 10     | 0                | 0           | 0           | 19      | 33     |
| State             | Lake       | 0      | 0      | 0                | 0           | 0           | 9       | 9      |
|                   | Lincoln    | 23     | 34     | 0                | 1           | 0           | 4       | 62     |
|                   | Linn       | 48     | 142    | 1                | 0           | 2           | 39      | 232    |
|                   | Malheur    | 117    | 165    | 1                | 0           | 0           | 12      | 295    |
|                   | Morrow     | 21     | 21     | 0                | 0           | 0           | 3       | 45     |
|                   | Sherman    | 10     | 23     | 0                | 0           | 0           | 0       | 33     |
|                   | Tillamook  | 18     | 24     | 0                | 0           | 0           | 0       | 42     |
|                   | Umatilla   | 72     | 112    | 0                | 2           | 0           | 51      | 237    |
|                   | Union      | 13     | 16     | 0                | 0           | 0           | 0       | 29     |
|                   | Wallowa    | 0      | 0      | 0                | 0           | 0           | 0       | 0      |
|                   | Wasco      | 36     | 57     | 1                | 1           | 1           | 0       | 96     |
|                   | Wheeler    | 0      | 0      | 0                | 0           | 0           | 4       | 4      |
|                   | Yamhill    | 65     | 104    | 1                | 1           | 1           | 10      | 182    |
| Total             |            | 4,857  | 7,438  | 138              | 53          | 54          | 464     | 13,004 |
| Total             |            | 37.35% | 57.20% | 1.06%            | 0.41%       | 0.42%       | 3.57%   |        |

TABLE 7: UNSHELTERED HOMELESSNESS BY AGE

| COC        | County        | <5 | 5–12 | 13–17  | 18–24 | 25–34 | 35–44  | 45–54 | 55–64 | 65+   | No<br>Data | Sum    |
|------------|---------------|----|------|--------|-------|-------|--------|-------|-------|-------|------------|--------|
| Central    | Crook         | 0  | 3    | 0      | 1     | 7     | 6      | 3     | 2     | 0     | 0          | 22     |
| Oregon     | Deschutes     | 20 | 66   | 48     | 103   | 171   | 280    | 183   | 134   | 51    | 19         | 1,075  |
| Oregon     | Jefferson     | 0  | 5    | 6      | 13    | 17    | 20     | 5     | 14    | 11    | 0          | 91     |
| Clackamas  | Clackamas     |    | 6    |        | 4     | 31    | 51     | 44    | 34    | 8     | NA         | 178    |
| Jackson    | Jackson       |    | 1    |        | 38    | 109   | 136    | 128   | 115   | 29    | NA         | 556    |
| Lane       | Lane          |    | 166  |        | 156   | 356   | 433    | 456   | 387   | 156   | NA         | 2,110  |
| Marion,    | Marion        | 3  | 2    | 5      | 28    | 118   | 190    | 154   | 116   | 38    | 0          | 654    |
| Polk       | Polk          | 0  | 1    | 2      | 11    | 59    | 58     | 52    | 37    | 5     | 0          | 225    |
| Multnomah  | Multnomah     |    | 633  |        | 178   | 735   | 1,033  | 748   | 477   | 140   | NA         | 3,944  |
| Washington | Washington    |    | 4    |        | 15    | 39    | 72     | 60    | 38    | 2     | NA         | 230    |
|            | Baker         | 0  | 0    | 0      | 0     | 0     | 0      | 0     | 2     | 0     | 0          | 2      |
|            | Benton        | 0  | 2    | 4      | 8     | 32    | 36     | 43    | 15    | 8     | 1          | 149    |
|            | Clatsop       | 30 | 125  | 71     | 44    | 141   | 164    | 157   | 112   | 43    | 0          | 887    |
|            | Columbia      | 9  | 29   | 8      | 22    | 70    | 69     | 50    | 36    | 19    | 0          | 312    |
|            | Coos          | 2  | 58   | 31     | 24    | 83    | 133    | 57    | 54    | 15    | 0          | 457    |
|            | Curry         | 0  | 0    | 1      | 3     | 22    | 36     | 22    | 16    | 5     | 0          | 105    |
|            | Douglas       | 8  | 62   | 34     | 15    | 84    | 98     | 55    | 41    | 15    | 0          | 412    |
|            | Gilliam       | 0  | 0    | 0      | 0     | 0     | 0      | 0     | 0     | 0     | 0          | 0      |
|            | Grant         | 1  | 0    | 3      | 1     | 3     | 2      | 2     | 3     | 0     | 0          | 15     |
|            | Harney        | 0  | 4    | 2      | 0     | 8     | 4      | 2     | 4     | 2     | 0          | 26     |
|            | Hood River    | 0  | 0    | 0      | 4     | 24    | 13     | 7     | 13    | 3     | 0          | 64     |
|            | Josephine     | 2  | 1    | 4      | 10    | 48    | 54     | 40    | 24    | 7     | 1          | 191    |
| Balance of | Klamath       | 0  | 0    | 0      | 1     | 7     | 9      | 9     | 5     | 2     | 0          | 33     |
| State      | Lake          | 0  | 0    | 0      | 1     | 2     | 3      | 0     | 1     | 2     | 0          | 9      |
|            | Lincoln       | 0  | 1    | 0      | 4     | 10    | 17     | 13    | 12    | 5     | 0          | 62     |
|            | Linn          | 5  | 4    | 5      | 11    | 38    | 64     | 48    | 40    | 16    | 1          | 232    |
|            | Malheur       | 14 | 13   | 9      | 19    | 67    | 66     | 52    | 38    | 17    | 0          | 295    |
|            | Morrow        | 0  | 4    | 19     | 2     | 7     | 6      | 3     | 1     | 3     | 0          | 45     |
|            | Sherman       | 0  | 0    | 0      | 2     | 7     | 11     | 4     | 7     | 2     | 0          | 33     |
|            | Tillamook     | 2  | 2    | 0      | 2     | 3     | 16     | 6     | 6     | 5     | 0          | 42     |
|            | Umatilla      | 1  | 53   | 23     | 21    | 31    | 39     | 39    | 23    | 7     | 0          | 237    |
|            | Union         | 0  | 0    | 0      | 3     | 3     | 11     | 7     | 2     | 3     | 0          | 29     |
|            | Wallowa       | 0  | 0    | 0      | 0     | 0     | 0      | 0     | 0     | 0     | 0          | 0      |
|            | Wasco         | 1  | 1    | 10     | 10    | 16    | 22     | 17    | 18    | 1     | 0          | 96     |
|            | Wheeler       | 0  | 0    | 0      | 2     | 1     | 0      | 0     | 1     | 0     | 0          | 4      |
|            | Yamhill       | 4  | 22   | 5      | 11    | 28    | 30     | 40    | 31    | 11    | 0          | 182    |
| Total      | -             |    |      | 1,660  | 767   | 2,377 | 3,182  | 2,506 | 1,859 | 631   | 22         | 13,004 |
| Total      | CoC totals ca |    |      | 12.77% |       |       | 24.47% |       |       | 4.85% | 0.17%      |        |

Single-county CoC totals came from HUD submissions that had already aggregated age categories into one category for people under 18.

TABLE 8: UNSHELTERED HOMELESSNESS AMONG VETERANS

| COC          | County     | Veteran | Veteran<br>(%) | Non-veteran | Non-veteran<br>(%) | No Data | No Data<br>(%) | Sum (of adults 18+) |
|--------------|------------|---------|----------------|-------------|--------------------|---------|----------------|---------------------|
| Canatanal    | Crook      | 0       | 0.0%           | 14          | 73.7%              | 5       | 26.3%          | 19                  |
| Central      | Deschutes  | 33      | 3.5%           | 336         | 35.7%              | 572     | 60.8%          | 941                 |
| Oregon       | Jefferson  | 3       | 3.8%           | 33          | 41.2%              | 44      | 55.0%          | 80                  |
| Clackamas    | Clackamas  | 17      | 9.9%           | 155         | 90.1%              | NA      | NA             | 172                 |
| Jackson      | Jackson    | 20      | 3.6%           | 535         | 96.4%              | NA      | NA             | 555                 |
| Lane         | Lane       | 146     | 7.5%           | 1,798       | 92.5%              | NA      | NA             | 1,944               |
| Marian Dalk  | Marion     | 61      | 9.5%           | 515         | 80.0%              | 68      | 10.6%          | 644                 |
| Marion, Polk | Polk       | 6       | 2.7%           | 154         | 69.4%              | 62      | 27.9%          | 222                 |
| Multnomah    | Multnomah  | 228     | 6.9%           | 3,083       | 93.1%              | NA      | NA             | 3,311               |
| Washington   | Washington | 19      | 8.4%           | 207         | 91.6%              | NA      | NA             | 226                 |
|              | Baker      | 1       | 50.0%          | 1           | 50.0%              | 0       | 0.0%           | 2                   |
|              | Benton     | 7       | 4.9%           | 117         | 81.8%              | 19      | 13.3%          | 143                 |
|              | Clatsop    | 47      | 7.1%           | 602         | 91.1%              | 12      | 1.8%           | 661                 |
|              | Columbia   | 10      | 3.8%           | 255         | 95.9%              | 1       | 0.4%           | 266                 |
|              | Coos       | 22      | 6.0%           | 242         | 66.1%              | 102     | 27.9%          | 366                 |
|              | Curry      | 7       | 6.7%           | 79          | 76.0%              | 18      | 17.3%          | 104                 |
|              | Douglas    | 11      | 3.6%           | 188         | 61.0%              | 109     | 35.4%          | 308                 |
|              | Gilliam    | 0       | 0.0%           | 0           | 0.0%               | 0       | 0.0%           | 0                   |
|              | Grant      | 1       | 9.1%           | 10          | 90.9%              | 0       | 0.0%           | 11                  |
|              | Harney     | 0       | 0.0%           | 3           | 15.0%              | 17      | 85.0%          | 20                  |
|              | Hood River | 4       | 6.2%           | 60          | 93.8%              | 0       | 0.0%           | 64                  |
|              | Josephine  | 4       | 2.2%           | 102         | 55.4%              | 78      | 42.4%          | 184                 |
| Balance of   | Klamath    | 1       | 3.0%           | 8           | 24.2%              | 24      | 72.7%          | 33                  |
| State        | Lake       | 0       | 0.0%           | 0           | 0.0%               | 9       | 100.0%         | 9                   |
|              | Lincoln    | 3       | 4.9%           | 50          | 82.0%              | 8       | 13.1%          | 61                  |
|              | Linn       | 22      | 10.1%          | 140         | 64.2%              | 56      | 25.7%          | 218                 |
|              | Malheur    | 16      | 6.2%           | 241         | 93.1%              | 2       | 0.8%           | 259                 |
|              | Morrow     | 2       | 9.1%           | 14          | 63.6%              | 6       | 27.3%          | 22                  |
|              | Sherman    | 10      | 30.3%          | 23          | 69.7%              | 0       | 0.0%           | 33                  |
|              | Tillamook  | 3       | 7.9%           | 34          | 89.5%              | 1       | 2.6%           | 38                  |
|              | Umatilla   | 13      | 8.1%           | 81          | 50.6%              | 66      | 41.2%          | 160                 |
|              | Union      | 0       | 0.0%           | 29          | 100.0%             | 0       | 0.0%           | 29                  |
|              | Wallowa    | 0       | 0.0%           | 0           | 0.0%               | 0       | 0.0%           | 0                   |
|              | Wasco      | 4       | 4.8%           | 80          | 95.2%              | 0       | 0.0%           | 84                  |
|              | Wheeler    | 0       | 0.0%           | 0           | 0.0%               | 4       | 100.0%         | 4                   |
|              | Yamhill    | 7       | 4.6%           | 104         | 68.9%              | 40      | 26.5%          | 151                 |
| Total        |            | 728     | 7.26%          | 9,293       | 92.74%             |         |                | 11,344              |

#### SHELTERED HOMELESSNESS

"Sheltered homelessness" is defined by HUD as someone "living in a supervised publicly or privately operated shelter designated to provide temporary living arrangements (including congregate shelters, transitional housing, and hotels and motels paid for by charitable organizations or by federal, state, or local government programs for low-income individuals)."

People living in shelters are still classified as experiencing homelessness by the federal government. Only a move into long-term housing classifies as a true exit from homelessness. As described in the "Methodology" section, the PIT count typically uses HMIS data to establish a sheltered count, along with survey data from shelters that do not utilize HMIS.

The 2023 PIT count asked separate questions about race (not including Hispanic/Latina/e/o) and ethnicity (Hispanic/Latina/e/o only), under which someone who identified as Hispanic/Latina/e/o could also identify as one or more races. This means combining the answers from the two questions into a single table would result in sums greater than the number of individuals surveyed, so our reporting follows the PIT methodology. Future PIT counts will use a single question for both. Due to HUD reporting requirements, the data we received from single-county CoCs did not contain any missing data. In tables, we indicate this with an NA instead of a 0 in the "No Data" column, since we do not know the true quantity of missing data in any single-county CoC. The data we received from single-county CoCs contained fewer age categories than the data from multi-county CoCs. We opted to show a more detailed breakdown when possible.

Across Oregon, 7,106 people were reported as experiencing sheltered homelessness during the 2023 PIT count, approximately 35% of all people experiencing homelessness. This was an increase of 285 people, or 4.2 percent, from the previous year. However, differences in methodologies between CoCs and between years even in the same CoCs mean that the actual change may be slightly higher or lower. Four counties reported an increase of more than 100 people in their sheltered homelessness counts: Multnomah County added 182 people, Deschutes County added 167, Umatilla County added 131, and Malheur County added 101. In Multnomah, Deschutes, and Umatilla Counties, this is likely due to an increase in shelter capacity (see the "Housing Inventory Count" section). Malheur County added fewer shelter beds than the increase in sheltered homelessness, which may indicate increased utilization or an improvement in sheltered PIT count accuracy. Marion and Douglas Counties recorded the largest decreases in sheltered homelessness, by 114 and 102 people, respectively. In Marion County, this decrease exactly matched a reduction in shelter beds, while Douglas County only recorded a decrease of 22 shelter beds.

<sup>&</sup>lt;sup>31</sup> Title 42, Chapter V, CFR 578.3 (2012).

TABLE 9: STATEWIDE SHELTERED HOMELESSNESS

| COC              | County     | 2022 Count | 2023 Count | Numeric change 22–23 | Percent change 22–23 |
|------------------|------------|------------|------------|----------------------|----------------------|
|                  | Crook      | 27         | 23         | -4                   | -14.8%               |
| Central Oregon   | Deschutes  | 226        | 393        | 167                  | 73.9%                |
|                  | Jefferson  | 9          | 45         | 36                   | 400.0%               |
| Clackamas        | Clackamas  | 270        | 232        | -38                  | -14.1%               |
| Jackson          | Jackson    | 638        | 587        | -51                  | -8.0%                |
| Lane             | Lane       | 775        | 714        | -61                  | -7.9%                |
| Marion, Polk     | Marion     | 888        | 774        | -114                 | -12.8%               |
| IVIATION, POIK   | Polk       | 38         | 31         | -7                   | -18.4%               |
| Multnomah        | Multnomah  | 2,171      | 2,353      | 182                  | 8.4%                 |
| Washington       | Washington | 581        | 543        | -38                  | -6.5%                |
|                  | Baker      | 11         | 16         | 5                    | 45.5%                |
|                  | Benton     | 163        | 199        | 36                   | 22.1%                |
|                  | Clatsop    | 7          | 39         | 32                   | 457.1%               |
|                  | Columbia   | 19         | 27         | 8                    | 42.1%                |
|                  | Coos       | 43         | 71         | 28                   | 65.1%                |
|                  | Curry      | 0          | 28         | 28                   | *                    |
|                  | Douglas    | 189        | 87         | -102                 | -54.0%               |
|                  | Gilliam    | 0          | 0          | 0                    | *                    |
|                  | Grant      | 5          | 3          | -2                   | -40.0%               |
|                  | Harney     | 0          | 0          | 0                    | *                    |
|                  | Hood River | 38         | 38         | 0                    | 0.0%                 |
|                  | Josephine  | 65         | 58         | -7                   | -10.8%               |
| Balance of State | Klamath    | 19         | 42         | 23                   | 121.1%               |
| Balance of State | Lake       | 0          | 0          | 0                    | *                    |
|                  | Lincoln    | 103        | 95         | -8                   | -7.8%                |
|                  | Linn       | 191        | 197        | 6                    | 3.1%                 |
|                  | Malheur    | 28         | 129        | 101                  | 360.7%               |
|                  | Morrow     | 1          | 26         | 25                   | 2500.0%              |
|                  | Sherman    | 2          | 0          | -2                   | -100.0%              |
|                  | Tillamook  | 35         | 11         | -24                  | -68.6%               |
|                  | Umatilla   | 29         | 160        | 131                  | 451.7%               |
|                  | Union      | 18         | 9          | -9                   | -50.0%               |
|                  | Wallowa    | 1          | 0          | -1                   | -100.0%              |
|                  | Wasco      | 56         | 62         | 6                    | 10.7%                |
|                  | Wheeler    | 0          | 0          | 0                    | *                    |
|                  | Yamhill    | 175        | 114        | -61                  | -34.9%               |
| Total            | •          | 6,821      | 7,106      | 285                  | 4.2%                 |

TABLE 10: SHELTERED HOMELESSNESS BY RACE

| ., (522 101     | 01122121   | ED HOMEL       |           |            |          |            |        |         |       |
|-----------------|------------|----------------|-----------|------------|----------|------------|--------|---------|-------|
|                 |            | American       | Asian or  | Black,     |          | Native     |        |         |       |
| coc             | County     | Indian, Alaska | Asian     | African    | Multiple | Hawaiian   | White  | No<br>- | Sum   |
|                 |            | Native, or     | American  | American,  | Races    | or Pacific |        | Data    |       |
|                 |            | Indigenous     |           | or African | 2        | Islander   | 20     | 0       |       |
| Central         | Crook      | 0              | 0         | 0          | 3        | 0          | 20     | 0       | 23    |
| Oregon          | Deschutes  | 18             | 4         | 19         | 23       | 0          | 310    | 19      | 393   |
| _               | Jefferson  | 38             | 0         | 0          | 0        | 0          | 7      | 0       | 45    |
| Clackamas       | Clackamas  | 6              | 1         | 23         | 18       | 3          | 181    | 0       | 232   |
| Jackson         | Jackson    | 14             | 4         | 12         | 26       | 7          | 524    | NA      | 587   |
| Lane            | Lane       | 24             | 2         | 30         | 74       | 5          | 579    | NA      | 714   |
| Marion, Polk    | Marion     | 18             | 6         | 21         | 318      | 21         | 380    | 10      | 774   |
| TVIGITION, TOIK | Polk       | 0              | 0         | 2          | 12       | 0          | 17     | 0       | 31    |
| Multnomah       | Multnomah  | 107            | 25        | 405        | 253      | 101        | 1462   | NA      | 2,353 |
| Washington      | Washington | 6              | 5         | 61         | 38       | 33         | 400    | NA      | 543   |
|                 | Baker      | 0              | 0         | 1          | 0        | 0          | 13     | 2       | 16    |
|                 | Benton     | 9              | 2         | 9          | 13       | 1          | 133    | 32      | 199   |
|                 | Clatsop    | 3              | 0         | 1          | 0        | 0          | 34     | 1       | 39    |
|                 | Columbia   | 2              | 0         | 1          | 2        | 0          | 22     | 0       | 27    |
|                 | Coos       | 2              | 0         | 3          | 0        | 1          | 61     | 4       | 71    |
|                 | Curry      | 0              | 2         | 0          | 0        | 2          | 23     | 1       | 28    |
|                 | Douglas    | 6              | 0         | 2          | 1        | 0          | 74     | 4       | 87    |
|                 | Gilliam    | 0              | 0         | 0          | 0        | 0          | 0      | 0       | 0     |
|                 | Grant      | 0              | 0         | 0          | 0        | 0          | 3      | 0       | 3     |
|                 | Harney     | 0              | 0         | 0          | 0        | 0          | 0      | 0       | 0     |
|                 | Hood River | 3              | 0         | 1          | 0        | 0          | 24     | 10      | 38    |
|                 | Josephine  | 0              | 0         | 0          | 1        | 1          | 54     | 2       | 58    |
| Balance of      | Klamath    | 11             | 0         | 0          | 0        | 0          | 25     | 6       | 42    |
| State           | Lake       | 0              | 0         | 0          | 0        | 0          | 0      | 0       | 0     |
|                 | Lincoln    | 5              | 0         | 2          | 7        | 0          | 76     | 5       | 95    |
|                 | Linn       | 1              | 3         | 17         | 5        |            | 140    |         | 197   |
|                 | Malheur    | 2              |           | 1          | 4        | 1          | 72     | 49      | 129   |
|                 | Morrow     | 4              | 0         | 1          | 1        | 0          | 11     | 9       | 26    |
|                 | Sherman    | 0              | 0         | 0          | 0        | 0          | 0      | 0       | 0     |
|                 | Tillamook  | 0              | 0         | 0          | 0        | 0          | 11     | 0       | 11    |
|                 | Umatilla   | 5              | 1         | 2          | 2        | 0          | 95     | 55      | 160   |
|                 | Union      | 0              | 0         | 0          | 5        | 0          | 4      | 0       | 9     |
|                 | Wallowa    | 0              | 0         | 0          | 0        | 0          | 0      | 0       | 0     |
|                 | Wasco      | 2              |           | 1          | 0        | 0          | 58     |         | 62    |
|                 | Wheeler    | 0              | 0         | 0          | 0        | 0          | 0      | 0       | 02    |
|                 | Yamhill    | 1              | 0         | 2          | 2        | 3          | 89     | 17      | 114   |
|                 | 1011111111 | 287            | <b>56</b> | 617        | 808      | 181        | 4,902  | 255     | 7,106 |
| Total           |            |                |           |            |          |            |        |         | 7,100 |
|                 |            | 4.04%          | 0.79%     | 8.68%      | 11.37%   | 2.55%      | 68.98% | 3.59%   |       |

TABLE 11: SHELTERED HOMELESSNESS, HISPANIC/LATINA/E/O ONLY

| coc              | County     | Hispanic | Non-Hispanic | No Data | Sum   |
|------------------|------------|----------|--------------|---------|-------|
|                  | Crook      | 1        | 22           | 0       | 23    |
| Central Oregon   | Deschutes  | 52       | 317          | 24      | 393   |
|                  | Jefferson  | 3        | 42           | 0       | 45    |
| Clackamas        | Clackamas  | 68       | 164          | NA      | 232   |
| Jackson          | Jackson    | 170      | 417          | NA      | 587   |
| Lane             | Lane       | 80       | 634          | NA      | 714   |
| Marian Dalle     | Marion     | 95       | 375          | 304     | 774   |
| Marion, Polk     | Polk       | 7        | 18           | 6       | 31    |
| Multnomah        | Multnomah  | 330      | 2,023        | NA      | 2,353 |
| Washington       | Washington | 110      | 433          | NA      | 543   |
|                  | Baker      | 4        | 10           | 2       | 16    |
|                  | Benton     | 24       | 143          | 32      | 199   |
|                  | Clatsop    | 5        | 33           | 1       | 39    |
|                  | Columbia   | 1        | 25           | 1       | 27    |
|                  | Coos       | 5        | 64           | 2       | 71    |
|                  | Curry      | 4        | 24           | 0       | 28    |
|                  | Douglas    | 10       | 73           | 4       | 87    |
|                  | Gilliam    | 0        | 0            | 0       | 0     |
|                  | Grant      | 0        | 3            | 0       | 3     |
|                  | Harney     | 0        | 0            | 0       | 0     |
|                  | Hood River | 12       | 26           | 0       | 38    |
|                  | Josephine  | 4        | 50           | 4       | 58    |
| Balance of State | Klamath    | 5        | 29           | 8       | 42    |
| Balance of State | Lake       | 0        | 0            | 0       | 0     |
|                  | Lincoln    | 27       | 61           | 7       | 95    |
|                  | Linn       | 14       | 142          | 41      | 197   |
|                  | Malheur    | 56       | 57           | 16      | 129   |
|                  | Morrow     | 18       | 8            | 0       | 26    |
|                  | Sherman    | 0        | 0            | 0       | 0     |
|                  | Tillamook  | 1        | 10           | 0       | 11    |
|                  | Umatilla   | 57       | 85           | 18      | 160   |
|                  | Union      | 4        | 5            | 0       | 9     |
|                  | Wallowa    | 0        | 0            | 0       | 0     |
|                  | Wasco      | 10       | 51           | 1       | 62    |
|                  | Wheeler    | 0        | 0            | 0       | 0     |
|                  | Yamhill    | 8        | 86           | 20      | 114   |
| Total            |            | 1,185    | 5,430        | 491     | 7,106 |
| iotai            |            | 16.68%   | 76.41%       | 6.91%   |       |

TABLE 12: SHELTERED HOMELESSNESS BY GENDER

| COC               | County     | Female | Male   | No Single Gender | Questioning | Transgender | No Data | Sum   |
|-------------------|------------|--------|--------|------------------|-------------|-------------|---------|-------|
| Control           | Crook      | 9      | 14     | 0                | 0           | 0           | 0       | 23    |
| Central<br>Oregon | Deschutes  | 140    | 247    | 3                | 1           | 0           | 2       | 393   |
| Oregon            | Jefferson  | 18     | 25     | 1                | 0           | 0           | 1       | 45    |
| Clackamas         | Clackamas  | 127    | 104    | 0                | 0           | 1           | NA      | 232   |
| Jackson           | Jackson    | 276    | 309    | 1                | 0           | 1           | NA      | 587   |
| Lane              | Lane       | 233    | 459    | 10               | 9           | 3           | NA      | 714   |
| Marian Dall       | Marion     | 207    | 265    | 7                | 0           | 2           | 293     | 774   |
| Marion, Polk      | Polk       | 10     | 13     | 2                | 0           | 0           | 6       | 31    |
| Multnomah         | Multnomah  | 833    | 1,424  | 54               | 4           | 38          | NA      | 2,353 |
| Washington        | Washington | 236    | 301    | 5                | 1           | 0           | NA      | 543   |
|                   | Baker      | 5      | 10     | 0                | 0           | 0           | 1       | 16    |
|                   | Benton     | 64     | 95     | 7                | 1           | 2           | 30      | 199   |
|                   | Clatsop    | 19     | 19     | 0                | 0           | 0           | 1       | 39    |
|                   | Columbia   | 9      | 18     | 0                | 0           | 0           | 0       | 27    |
|                   | Coos       | 23     | 46     | 0                | 0           | 0           | 2       | 71    |
|                   | Curry      | 10     | 18     | 0                | 0           | 0           | 0       | 28    |
|                   | Douglas    | 31     | 54     | 1                | 0           | 0           | 1       | 87    |
|                   | Gilliam    | 0      | 0      | 0                | 0           | 0           | 0       | 0     |
|                   | Grant      | 2      | 1      | 0                | 0           | 0           | 0       | 3     |
|                   | Harney     | 0      | 0      | 0                | 0           | 0           | 0       | 0     |
|                   | Hood River | 10     | 28     | 0                | 0           | 0           | 0       | 38    |
|                   | Josephine  | 29     | 27     | 1                | 0           | 0           | 1       | 58    |
| Balance of        | Klamath    | 12     | 24     | 0                | 0           | 0           | 6       | 42    |
| State             | Lake       | 0      | 0      | 0                | 0           | 0           | 0       | 0     |
|                   | Lincoln    | 51     | 41     | 0                | 0           | 3           | 0       | 95    |
|                   | Linn       | 53     | 117    | 1                | 0           | 0           | 26      | 197   |
|                   | Malheur    | 51     | 63     | 0                | 0           | 0           | 15      | 129   |
|                   | Morrow     | 13     | 13     | 0                | 0           | 0           | 0       | 26    |
|                   | Sherman    | 0      | 0      | 0                | 0           | 0           | 0       | 0     |
|                   | Tillamook  | 6      | 5      | 0                | 0           | 0           | 0       | 11    |
|                   | Umatilla   | 60     | 82     | 0                | 0           | 0           | 18      | 160   |
|                   | Union      | 5      | 3      | 0                | 0           | 1           | 0       | 9     |
|                   | Wallowa    | 0      | 0      | 0                | 0           | 0           | 0       | 0     |
|                   | Wasco      | 24     | 32     | 1                | 1           | 4           | 0       | 62    |
|                   | Wheeler    | 0      | 0      | 0                | 0           | 0           | 0       | 0     |
|                   | Yamhill    | 35     | 67     | 0                | 0           | 0           | 12      | 114   |
|                   |            | 2,601  | 3,924  | 94               | 17          | 55          | 415     | 7,106 |
| Total             |            | 36.60% | 55.22% | 1.32%            | 0.24%       | 0.77%       | 5.84%   |       |

TABLE 13: SHELTERED HOMELESSNESS BY AGE

|                     |            |    |      |        |       |       |       |       |       |      | No   |       |
|---------------------|------------|----|------|--------|-------|-------|-------|-------|-------|------|------|-------|
| COC                 | County     | <5 | 5-12 | 13-17  | 18-24 | 25-34 | 35-44 | 45-54 | 55-64 | 65+  | Data | Sum   |
| Combinal            | Crook      | 2  | 3    | 0      | 2     | 3     | 4     | 3     | 4     | 0    | 2    | 23    |
| Central             | Deschutes  | 16 | 18   | 9      | 32    | 62    | 79    | 74    | 70    | 29   | 4    | 393   |
| Oregon<br>Clackamas | Jefferson  | 0  | 0    | 0      | 0     | 12    | 11    | 12    | 8     | 2    | 0    | 45    |
| Clackamas           | Clackamas  |    | 57   |        | 21    | 44    | 39    | 31    | 26    | 14   | NA   | 232   |
| Jackson             | Jackson    |    | 155  |        | 53    | 75    | 83    | 69    | 83    | 69   | NA   | 587   |
| Lane                | Lane       |    | 64   |        | 43    | 86    | 131   | 133   | 165   | 92   | NA   | 714   |
| Marion, Polk        | Marion     | 13 | 43   | 30     | 36    | 55    | 95    | 76    | 80    | 47   | 299  | 774   |
| Iviarion, Fork      | Polk       | 1  | 3    | 5      | 2     | 1     | 3     | 5     | 4     | 1    | 6    | 31    |
| Multnomah           | Multnomah  |    | 200  |        | 132   | 377   | 531   | 479   | 457   | 177  | NA   | 2,353 |
| Washington          | Washington |    | 134  |        | 37    | 72    | 97    | 73    | 85    | 45   | NA   | 543   |
|                     | Baker      | 1  | 0    | 0      | 0     | 2     | 5     | 2     | 5     | 1    | 0    | 16    |
|                     | Benton     | 1  | 2    | 5      | 21    | 18    | 30    | 40    | 29    | 19   | 34   | 199   |
|                     | Clatsop    | 3  | 3    | 0      | 1     | 7     | 7     | 7     | 8     | 3    | 0    | 39    |
|                     | Columbia   | 2  | 0    | 0      | 3     | 6     | 2     | 8     | 3     | 3    | 0    | 27    |
|                     | Coos       | 0  | 1    | 0      | 2     | 3     | 15    | 15    | 26    | 7    | 2    | 71    |
|                     | Curry      | 0  | 1    | 0      | 0     | 4     | 2     | 6     | 10    | 4    | 1    | 28    |
|                     | Douglas    | 1  | 8    | 1      | 5     | 11    | 14    | 17    | 19    | 10   | 1    | 87    |
|                     | Gilliam    | 0  | 0    | 0      | 0     | 0     | 0     | 0     | 0     | 0    | 0    | 0     |
|                     | Grant      | 0  | 1    | 1      | 0     | 0     | 1     | 0     | 0     | 0    | 0    | 3     |
|                     | Harney     | 0  | 0    | 0      | 0     | 0     | 0     | 0     | 0     | 0    | 0    | 0     |
|                     | Hood River | 1  | 2    | 1      | 1     | 7     | 6     | 8     | 10    | 1    | 1    | 38    |
|                     | Josephine  | 3  | 4    | 0      | 6     | 6     | 3     | 14    | 11    | 7    | 4    | 58    |
| Balance of          | Klamath    | 0  | 3    | 1      | 2     | 5     | 5     | 6     | 11    | 3    | 6    | 42    |
| State               | Lake       | 0  | 0    | 0      | 0     | 0     | 0     | 0     | 0     | 0    | 0    | 0     |
|                     | Lincoln    | 11 | 14   | 9      | 4     | 17    | 16    | 5     | 11    | 5    | 3    | 95    |
|                     | Linn       | 2  | 6    | 5      | 9     | 27    | 30    | 38    | 39    | 13   | 28   | 197   |
|                     | Malheur    | 5  | 10   | 7      | 7     | 17    | 22    | 28    | 16    | 2    | 15   | 129   |
|                     | Morrow     | 6  | 6    | 1      | 3     | 5     | 2     | 2     | 1     | 0    | 0    | 26    |
|                     | Sherman    | 0  | 0    | 0      | 0     | 0     | 0     | 0     | 0     | 0    | 0    | 0     |
|                     | Tillamook  | 0  | 1    | 0      | 2     | 0     | 2     | 1     | 1     | 2    | 2    | 11    |
|                     | Umatilla   | 8  | 11   | 5      | 12    | 22    | 25    | 19    | 23    | 3    | 32   | 160   |
|                     | Union      | 0  | 3    | 0      | 2     | 3     | 0     | 1     | 0     | 0    | 0    | 9     |
|                     | Wallowa    | 0  | 0    | 0      | 0     | 0     | 0     | 0     | 0     | 0    | 0    | 0     |
|                     | Wasco      | 1  | 2    | 6      | 6     | 14    | 10    | 10    | 10    | 3    | 0    | 62    |
|                     | Wheeler    | 0  | 0    | 0      | 0     | 0     | 0     | 0     | 0     | 0    | 0    | 0     |
|                     | Yamhill    | 4  | 5    | 4      | 11    | 14    | 22    | 24    | 17    | 7    | 6    | 114   |
| <u> </u>            |            |    |      | 931    | 455   | 975   | 1,292 | 1,206 | 1,232 | 569  | 446  | 7,106 |
| Total               |            |    |      | 13.10% | 6.4%  | 13.7% | 18.2% | 17.0% | 17.3% | 8.0% | 6.3% |       |

Single-county CoC totals came from HUD submissions that had already aggregated age categories into one category for people under 18.

TABLE 14: SHELTERED HOMELESSNESS AMONG VETERANS

| сос          | County     | Veteran | Veteran<br>(%) | Non-veteran | Non-Veteran<br>(%) | No Data | No Data<br>(%) | Sum of<br>Adults 18+ |
|--------------|------------|---------|----------------|-------------|--------------------|---------|----------------|----------------------|
|              | Crook      | 2       | 11.1%          | 15          | 83.3%              | 1       | 5.6%           | 18                   |
| Central      | Deschutes  | 29      | 8.2%           | 274         | 77.8%              | 49      | 13.9%          | 352                  |
| Oregon       | Jefferson  | 3       | 6.7%           | 42          | 93.3%              | 0       | 0.0%           | 45                   |
| Clackamas    | Clackamas  | 14      | 8.0%           | 161         | 92.0%              | NA      | NA             | 175                  |
| Jackson      | Jackson    | 55      | 12.7%          | 377         | 87.3%              | NA      | NA             | 432                  |
| Lane         | Lane       | 51      | 7.8%           | 599         | 92.2%              | NA      | NA             | 650                  |
| Marian Dalli | Marion     | 68      | 9.9%           | 302         | 43.9%              | 318     | 46.2%          | 688                  |
| Marion, Polk | Polk       | 4       | 18.2%          | 12          | 54.5%              | 6       | 27.3%          | 22                   |
| Multnomah    | Multnomah  | 226     | 10.5%          | 1,927       | 89.5%              | NA      | NA             | 2,153                |
| Washington   | Washington | 62      | 15.2%          | 347         | 84.8%              | NA      | NA             | 409                  |
|              | Baker      | 4       | 26.7%          | 8           | 53.3%              | 3       | 20.0%          | 15                   |
|              | Benton     | 11      | 5.8%           | 139         | 72.8%              | 41      | 21.5%          | 191                  |
|              | Clatsop    | 2       | 6.1%           | 31          | 93.9%              | 0       | 0.0%           | 33                   |
|              | Columbia   | 0       | 0.0%           | 25          | 100.0%             | 0       | 0.0%           | 25                   |
|              | Coos       | 15      | 21.4%          | 54          | 77.1%              | 1       | 1.4%           | 70                   |
|              | Curry      | 7       | 25.9%          | 17          | 63.0%              | 3       | 11.1%          | 27                   |
|              | Douglas    | 13      | 16.9%          | 63          | 81.8%              | 1       | 1.3%           | 77                   |
|              | Gilliam    | 0       | 0.0%           | 0           | 0.0%               | 0       | 0.0%           | 0                    |
|              | Grant      | 0       | 0.0%           | 1           | 100.0%             | 0       | 0.0%           | 1                    |
|              | Harney     | 0       | 0.0%           | 0           | 0.0%               | 0       | 0.0%           | 0                    |
|              | Hood River | 3       | 8.8%           | 31          | 91.2%              | 0       | 0.0%           | 34                   |
|              | Josephine  | 6       | 11.8%          | 43          | 84.3%              | 2       | 3.9%           | 51                   |
| Balance of   | Klamath    | 2       | 5.3%           | 34          | 89.5%              | 2       | 5.3%           | 38                   |
| State        | Lake       | 0       | 0.0%           | 0           | 0.0%               | 0       | 0.0%           | 0                    |
|              | Lincoln    | 1       | 1.6%           | 59          | 96.7%              | 1       | 1.6%           | 61                   |
|              | Linn       | 16      | 8.7%           | 151         | 82.1%              | 17      | 9.2%           | 184                  |
|              | Malheur    | 3       | 2.8%           | 96          | 89.7%              | 8       | 7.5%           | 107                  |
|              | Morrow     | 0       | 0.0%           | 13          | 100.0%             | 0       | 0.0%           | 13                   |
|              | Sherman    | 0       | 0.0%           | 0           | 0.0%               | 0       | 0.0%           | 0                    |
|              | Tillamook  | 1       | 10.0%          | 9           | 90.0%              | 0       | 0.0%           | 10                   |
|              | Umatilla   | 10      | 7.4%           | 124         | 91.2%              | 2       | 1.5%           | 136                  |
|              | Union      | 0       | 0.0%           | 6           | 100.0%             | 0       | 0.0%           | 6                    |
|              | Wallowa    | 0       | 0.0%           | 0           | 0.0%               | 0       | 0.0%           | 0                    |
|              | Wasco      | 4       | 7.5%           | 48          | 90.6%              | 1       | 1.9%           | 53                   |
|              | Wheeler    | 0       | 0.0%           | 0           | 0.0%               | 0       | 0.0%           | 0                    |
|              | Yamhill    | 6       | 5.9%           | 84          | 83.2%              | 11      | 10.9%          | 101                  |
| Total        |            | 618     | 10%            | 5,092       | 82%                | 467     | 8%             | 6,177                |

## HOUSING INVENTORY COUNT

CoCs are required to submit a yearly HIC to HUD. The HIC covers the same snapshot of time in late January as the PIT count and includes both permanent housing and shelter beds, but does not offer a comprehensive picture of all available shelter beds in each county. It also does not capture any housing or shelter beds added since early 2023. The permanent housing category, which includes permanent supportive housing, rapid re-housing, and other permanent housing options, represents actual exits from homelessness. In 2023, Oregon had 16,269 beds of permanent housing. The other category includes emergency shelter (ES), safe haven (SH), and transitional housing (TH) beds, which are referred to collectively as "shelter" beds in the following. At the time of the 2023 PIT count, Oregon had only 8,705 shelter beds<sup>32</sup> for 20,110 people counted as experiencing homelessness, 11,405 beds short of what would be needed to shelter them all. This means that only 43 percent of the state's shelter needs were being met.

People in shelters are categorized by HUD as still experiencing homelessness, albeit "sheltered homelessness," in the PIT count. Comparing ES, TH, and SH beds from the HIC to the total PIT count provides a useful way to determine the availability of emergency and transitional shelter for people experiencing homelessness across Oregon (Table 15). However, our "total beds" calculation includes seasonal beds which are only open for severe weather events (typically cold spells) along with overflow beds. The "beds as % of PIT count" calculation is therefore a best-case scenario for the number of shelter beds available at one time, but would typically be lower during much of the year.

Multnomah and Lane Counties had the largest total shortfall in shelter beds, although a number of rural counties with lower homelessness counts reported having no shelter beds at all. In Malheur and Umatilla Counties, seasonal beds made up a large majority of the total shelter beds, indicating a much larger shortfall throughout most of the year. Only Tillamook County reported having more shelter beds than people experiencing homelessness in the PIT count. Between 2022 and 2023 the statewide shelter bed total increased by only 65 beds (see Table 16), but this masks an increase in year-round beds and a decrease in seasonal and overflow/voucher beds. Umatilla, Deschutes, and Multnomah Counties added the most at 220, 198, and 196 beds, respectively, while Lane, Washington, and Marion Counties lost the most at 445, 174, and 94 beds, respectively. Because of the growth in the total number of people counted as experiencing homelessness, the total statewide shelter bed shortfall grew by 2,133 beds between 2022 and 2023. Table 16 compares the change in shelter beds county-by-county between years with the change in homelessness during that time, showing progress in addressing the shelter gap. This shelter gap would ideally be filled by an equivalent number of housing units, with an expansion in shelter beds only considered as a stopgap measure until sufficient housing could be made available through vouchers, leasing, conversion, or construction.

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<sup>&</sup>lt;sup>32</sup> This total does not match the numbers as reported by the federal government due to corrections made by some CoCs after the federal reporting deadline.

TABLE 15: SHELTER BED COUNT AND SHORTFALL BY COUNTY

| coc             | County      | Seasonal | Year-Round | Total | Homelessness | Bed Shortfall | Beds as % of |
|-----------------|-------------|----------|------------|-------|--------------|---------------|--------------|
| COC             | County      | Beds     | Beds       | Beds  | Count        | or Surplus    | PIT Count    |
| Central         | Crook       | 0        | 36         | 36    | 45           | -9            | 80%          |
| Oregon          | Deschutes   | 30       | 464        | 494   | 1,468        | -974          | 34%          |
| Oregon          | Jefferson   | 14       | 30         | 44    | 136          | -92           | 32%          |
| Clackamas       | Clackamas   | 0        | 228        | 260   | 410          | -150          | 63%          |
| Jackson         | Jackson     | 0        | 679        | 679   | 1,143        | -464          | 59%          |
| Lane            | Lane        | 0        | 892        | 938   | 2,824        | -1,886        | 33%          |
| Marion, Polk    | Marion      | 119      | 817        | 936   | 1,428        | -492          | 66%          |
| ivialioli, Polk | Polk        | 0        | 16         | 16    | 256          | -240          | 6%           |
| Multnomah       | Multnomah*  | 0        | 3,149      | 3,149 | 6,297        | -3,148        | 50%          |
| Washington      | Washington* | 136      | 449        | 585   | 773          | -188          | 76%          |
|                 | Baker       | 0        | 0          | 0     | 18           | -18           | 0%           |
|                 | Benton      | 0        | 99         | 99    | 348          | -249          | 28%          |
|                 | Clatsop     | 6        | 40         | 46    | 926          | -880          | 5%           |
|                 | Columbia    | 0        | 33         | 33    | 339          | -306          | 10%          |
|                 | Coos        | 0        | 23         | 23    | 528          | -505          | 4%           |
|                 | Curry       | 0        | 34         | 34    | 133          | -99           | 26%          |
|                 | Douglas     | 0        | 138        | 138   | 499          | -361          | 28%          |
|                 | Gilliam     | 0        | 0          | 0     | 0            | 0             | NA           |
|                 | Grant       | 0        | 0          | 0     | 18           | -18           | 0%           |
|                 | Harney      | 0        | 0          | 0     | 26           | -26           | 0%           |
|                 | Hood River  | 0        | 33         | 33    | 102          | -69           | 32%          |
|                 | Josephine   | 34       | 31         | 65    | 249          | -184          | 26%          |
| Balance of      | Klamath     | 14       | 17         | 31    | 75           | -44           | 41%          |
| State           | Lake        | 0        | 0          | 0     | 9            | -9            | 0%           |
|                 | Lincoln     | 0        | 24         | 24    | 157          | -133          | 15%          |
|                 | Linn        | 14       | 323        | 366   | 429          | -63           | 85%          |
|                 | Malheur     | 63       | 7          | 70    | 424          | -354          | 17%          |
|                 | Morrow      | 0        | 62         | 62    | 71           | -9            | 87%          |
|                 | Sherman     | 0        | 0          | 0     | 33           | -33           | 0%           |
|                 | Tillamook   | 30       | 66         | 96    | 53           | 43            | 181%         |
|                 | Umatilla    | 181      | 57         | 238   | 397          | -159          | 60%          |
|                 | Union       | 3        | 15         | 18    | 38           | -20           | 47%          |
|                 | Wallowa     | 0        | 0          | 0     | 0            | 0             | NA           |
|                 | Wasco       | 0        | 70         | 70    | 158          | -88           | 44%          |
|                 | Wheeler     | 0        | 0          | 0     | 4            | -4            | 0%           |
|                 | Yamhill     | 1        | 121        | 122   | 296          | -174          | 41%          |
| Total           |             | 645      | 7,953      | 8,705 | 20,110       | -11,405       | 43%          |

Overflow beds included in total calculation but not shown here. \*Multnomah and Washington Counties amended their bed totals after the final submission deadline to HUD, so the totals here are different from those reported on the federal HIC report.

TABLE 16: SHELTER BED YEAR-OVER-YEAR COMPARISON

| coc            | County     | 2022 Beds | 2023 Beds | Bed Change | 2022 Shortfall | 2023 Shortfall | Progress in          |
|----------------|------------|-----------|-----------|------------|----------------|----------------|----------------------|
|                | ,          |           |           |            | or Surplus     | or Surplus     | Addressing Shortfall |
|                | Crook      | 26        | 36        | 10         | -43            | -9             | 34                   |
| Central Oregon | Deschutes  | 332       | 494       | 162        | -798           | -974           | -176                 |
|                | Jefferson  | 28        | 44        | 16         | -38            | -92            | -54                  |
| Clackamas      | Clackamas  | 290       | 260       | -30        | -307           | -150           | 157                  |
| Jackson        | Jackson    | 674       | 679       | 5          | -577           | -464           | 113                  |
| Lane           | Lane**     | 1,383     | 938       | -445       | -1,497         | -1,886         | -389                 |
| Marion Polk    | Marion     | 1,030     | 936       | -94        | -605           | -492           | 113                  |
| Marion, Polk   | Polk       | 9         | 16        | 7          | -156           | -240           | -84                  |
| Multnomah      | Multnomah* | 2,953     | 3,149     | 196        | -2,275         | -3,148         | -873                 |
| Washington     | Washington | 759       | 585       | -174       | -49            | -188           | -139                 |
|                | Baker      | 0         | 0         | 0          | -16            | -18            | -2                   |
|                | Benton     | 95        | 99        | 4          | -189           | -249           | -60                  |
|                | Clatsop    | 16        | 46        | 30         | -520           | -880           | -360                 |
|                | Columbia   | 17        | 33        | 16         | -217           | -306           | -89                  |
|                | Coos       | 28        | 23        | -5         | -483           | -505           | -22                  |
|                | Curry      | 0         | 34        | 34         | -127           | -99            | 28                   |
|                | Douglas    | 160       | 138       | -22        | -261           | -361           | -100                 |
|                | Gilliam    | 0         | 0         | 0          | 0              | 0              | 0                    |
|                | Grant      | 0         | 0         | 0          | -11            | -18            | -7                   |
|                | Harney     | 0         | 0         | 0          | -8             | -26            | -18                  |
|                | Hood River | 65        | 33        | -32        | -8             | -69            | -61                  |
|                | Josephine  | 110       | 65        | -45        | -221           | -184           | 37                   |
| Balance of     | Klamath    | 14        | 31        | 17         | -141           | -44            | 97                   |
| State          | Lake       | 0         | 0         | 0          | -34            | -9             | 25                   |
|                | Lincoln    | 72        | 24        | -48        | -84            | -133           | -49                  |
|                | Linn       | 294       | 366       | 72         | -34            | -63            | -29                  |
|                | Malheur    | 24        | 70        | 46         | -145           | -354           | -209                 |
|                | Morrow     | 12        | 62        | 50         | 11             | -9             | -20                  |
|                | Sherman    | 0         | 0         | 0          | -6             | -33            | -27                  |
|                | Tillamook  | 38        | 96        | 58         | -89            | 43             | 132                  |
|                | Umatilla   | 18        | 238       |            | -71            | -159           | -88                  |
|                | Union      | 29        | 18        |            | -2             | -20            | -18                  |
|                | Wallowa    | 0         | 0         | 0          | -3             | 0              | 3                    |
|                | Wasco      | 30        | 70        | 40         | -164           | -88            | 76                   |
|                | Wheeler    | 0         | 0         | 0          | -7             | -4             | 3                    |
|                | Yamhill    | 134       | 122       | -12        | -97            | -174           | -77                  |
| Total          | - annin    | 8,640     | 8,705     |            | -9,272         | -11,405        | -2,133               |
|                |            |           | -         |            |                |                | eds varies based on  |

<sup>\*</sup>Washington County increased total shelter units from 2022 to 2023, but the actual number of beds varies based on household composition in non-congregate shelters. \*\*Lane County increased year-round beds but reduced overflow/voucher beds, resulting in a lower overall total.

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### DEPARTMENT OF EDUCATION DATA

The McKinney-Vento Homeless Assistance Act requires schools to report the number of students from pre-kindergarten through 12th grade (preK-12) believed to be experiencing homelessness each year, based on teacher and staff observation as well as registration data from parents. The definition of student homelessness includes the HUD criteria from the PIT count, but also "doubled-up" students "who are sharing the housing of other persons due to loss of housing, economic hardship, or a similar reason; are living in motels, hotels, trailer parks, or camping grounds due to the lack of alternative adequate accommodations; [...] are abandoned in hospitals; or are awaiting foster care placement." Because this definition is more expansive, the number of children included in the school (or "McKinney-Vento") count typically far surpasses that of the PIT count.

In the 2022–23 school year there were an estimated 22,903 preK-12 children enrolled in Oregon school districts who experienced homelessness,<sup>34</sup> or 3.9% of all students. The number of K-12 children (not including preK) experiencing homelessness nearly matches the highest recorded rate for the past 16 years.<sup>35</sup> The nine districts with the largest proportion of their students experiencing homelessness were all rural, with McKenzie (Lane County) and Arlington (Gilliam County) school districts at the highest rate with 24% and 22% of students experiencing homelessness, respectively, although Lincoln and Gilliam Counties had the highest total rates of student homelessness per 1,000 enrolled students.<sup>36</sup> The school count also lists unaccompanied students, a "homeless child or youth not in the physical custody of a parent or guardian."<sup>37</sup> In the 2022-23 school year, 3,496 students experienced unaccompanied homelessness across Oregon.

Excluding doubled-up students, there were 5,036 preK-12 students who experienced homelessness under the more limited PIT count definition (experiencing unsheltered homelessness or in a shelter), compared to only 2,591 children listed in the PIT count. The larger number in the school counts may be influenced by two key differences: the PIT count does not capture 18-year-olds, but the school count does if they are still enrolled in school; and the school count includes children counted throughout the school year, rather than on a single night. However, the PIT count can include children who are not currently enrolled in school and would therefore be missed by the school count.

<sup>&</sup>lt;sup>33</sup> U.S. Interagency Council on Homelessness (2018) "Key Federal Terms and Definitions of Homelessness Among Youth."

<sup>&</sup>lt;sup>34</sup> Oregon Department of Education (2023), *Unduplicated State Totals 18-23*, https://www.oregon.gov/ode/schools-and-districts/grants/ESEA/McKinney-Vento/Documents/Unduplicated%20State% 20Totals%2018-23.xlsx.
<sup>35</sup> Ibid.

<sup>&</sup>lt;sup>36</sup> Oregon Department of Education (2023), *Districts - High Counts and Percentages 22-23*, https://www.oregon.gov/ode/schools-and-districts/grants/ESEA/McKinney-Vento/Documents/Districts%20-%20High% 20Counts%20and%20Percentages%2022-23.xlsx.

<sup>&</sup>lt;sup>37</sup> McKinney-Vento Education for Homeless Children and Youths Program, Office of Elementary and Secondary Education, Department of Education, 81 Federal Register 14432 (March 17, 2016).

TABLE 17: HOMELESSNESS AMONG SCHOOLCHILDREN BY COUNTY

| CoC              | County     | McKinney-Vento                                                   |
|------------------|------------|------------------------------------------------------------------|
|                  | Crook      | 101                                                              |
| Central Oregon   | Deschutes  | 766                                                              |
|                  | Jefferson  | 67                                                               |
| Clackamas        | Clackamas  | 772                                                              |
| Jackson          | Jackson    | 2,211                                                            |
| Lane             | Lane       | 2,190                                                            |
| NA-vi-v- Delli   | Marion     | 2,209                                                            |
| Marion, Polk     | Polk       | 137                                                              |
| Multnomah        | Multnomah  | 3,495                                                            |
| Washington       | Washington | 3,224                                                            |
|                  | Baker      | 212                                                              |
|                  | Benton     | 429                                                              |
|                  | Clatsop    | 258                                                              |
|                  | Columbia   | 223                                                              |
|                  | Coos       | 669                                                              |
|                  | Curry      | 109                                                              |
|                  | Douglas    | 513                                                              |
|                  | Gilliam    | 33                                                               |
|                  | Grant      | 37                                                               |
|                  | Harney     | 16                                                               |
|                  | Hood River | 68                                                               |
|                  | Josephine  | 756                                                              |
| 66.              | Klamath    | 583                                                              |
| Balance of State | Lake       | 39                                                               |
|                  | Lincoln    | 748                                                              |
|                  | Linn       | 1,035                                                            |
|                  | Malheur    | 364                                                              |
|                  | Morrow     | 137                                                              |
|                  | Sherman    | 7                                                                |
|                  | Tillamook  | 155                                                              |
|                  | Umatilla   | 242                                                              |
|                  | Union      | 109                                                              |
|                  | Wallowa    | 19                                                               |
|                  | Wasco      | 90                                                               |
|                  | Wheeler    | 45                                                               |
|                  | Yamhill    | 504                                                              |
| Total            | <u> </u>   | 22,572                                                           |
|                  |            | nent_counties with distance learning programs show higher totals |

Because numbers are reported by district of enrollment, counties with distance learning programs show higher totals. In school districts with only 1-5 children experiencing homelessness, the total is not reported to avoid inadvertently disclosing their identity. This results in a lower overall total from the county-by-county data (22,572) than the reported statewide total (22,903).

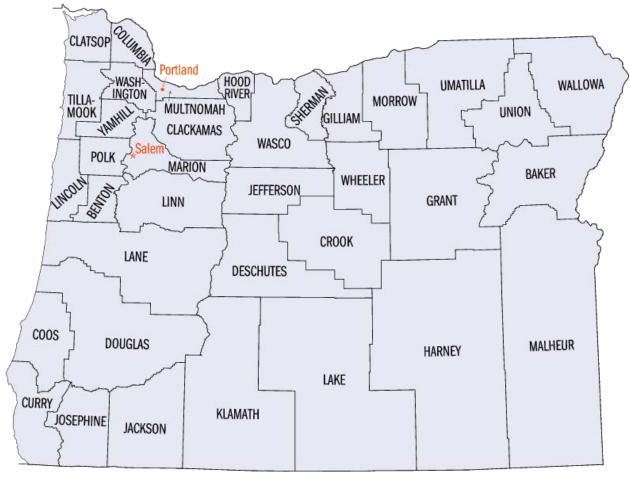
## CONCLUSION

While the PIT only offers a limited snapshot of homelessness at a certain point in time, it can provide a more complete picture when combined with other data sources. The 2023 PIT count, HIC, and school data in combination reveal several key items:

- Homelessness continues to rise across most of the state.
- The gap between shelter capacity and the number of people experiencing homelessness continues to grow, contributing to a high rate of unsheltered homelessness.
- Many people of color experience homelessness at disproportionately higher rates than their White neighbors, in particular Oregonians who identify as American Indian, Alaska Native, or Indigenous; Black, African American, or African; Native Hawaiian or Pacific Islander; or Multiracial.
- While the total number of people experiencing homelessness are highest in Multnomah, Lane, and Deschutes Counties, homelessness rates are highest in several rural counties. This is supported by data from both the PIT count and school district data.

In addressing homelessness across Oregon, this helps us understand that we need to center equity, especially racial equity, in our approaches; provide the needed scale to address homelessness in our major cities while also ensuring that rural areas receive essential support; pay attention to housing cost burdens and housing insecurity as a predictor of homelessness; and include estimates of doubled-up populations that are missed by the limited definition used in the PIT count. Hopefully this report can help illuminate specific counties and school districts where additional support in addressing homelessness is especially needed, and help the public and policymakers to better understand the scale and character of statewide and local homelessness.

# APPENDIX A: MAP OF OREGON COUNTIES



Source: Wikimedia Commons

# APPENDIX B: RACIAL DISPARITY TABLES

|                  |            | His      | panic           | Non-     | No Data         |          |  |
|------------------|------------|----------|-----------------|----------|-----------------|----------|--|
| CoC              | County     | % of PIT | % of Population | % of PIT | % of Population | % of PIT |  |
|                  | Crook      | 4.4%     | 8.4%            | 75.6%    | 91.6%           | 20.0%    |  |
| Central Oregon   | Deschutes  | 8.5%     | 8.8%            | 63.8%    | 91.2%           | 27.7%    |  |
|                  | Jefferson  | 6.6%     | 21.1%           | 82.4%    | 78.9%           | 11.0%    |  |
| Clackamas        | Clackamas  | 19.0%    | 9.8%            | 81.0%    | 90.2%           | 0.0%     |  |
| Jackson          | Jackson    | 19.7%    | 14.9%           | 80.3%    | 85.1%           | 0.0%     |  |
| Lane             | Lane       | 9.2%     | 10.1%           | 90.8%    | 89.9%           | 0.0%     |  |
| Marion, Polk     | Marion     | 13.2%    | 28.7%           | 55.6%    | 71.3%           | 31.2%    |  |
|                  | Polk       | 15.6%    | 15.7%           | 71.5%    | 84.3%           | 12.9%    |  |
| Multnomah        | Multnomah  | 9.6%     | 12.9%           | 90.4%    | 87.1%           | 0.0%     |  |
| Washington       | Washington | 17.6%    | 17.9%           | 82.4%    | 82.1%           | 0.0%     |  |
|                  | Baker      | 22.2%    | 5.4%            | 66.7%    | 94.6%           | 11.1%    |  |
|                  | Benton     | 10.6%    | 8.6%            | 72.7%    | 91.4%           | 16.7%    |  |
|                  | Clatsop    | 9.2%     | 9.5%            | 89.7%    | 90.5%           | 1.1%     |  |
|                  | Columbia   | 3.5%     | 6.8%            | 92.6%    | 93.2%           | 3.8%     |  |
|                  | Coos       | 5.3%     | 7.5%            | 51.9%    | 92.5%           | 42.8%    |  |
|                  | Curry      | 8.3%     | 8.0%            | 75.2%    | 92.0%           | 16.5%    |  |
|                  | Douglas    | 8.4%     | 6.8%            | 64.9%    | 93.2%           | 26.7%    |  |
|                  | Gilliam    | 0.0%     | 7.1%            | 0.0%     | 0.0%            | 0.0%     |  |
|                  | Grant      | 0.0%     | 4.3%            | 83.3%    | 95.7%           | 16.7%    |  |
|                  | Harney     | 0.0%     | 5.9%            | 65.4%    | 94.1%           | 34.6%    |  |
|                  | Hood River | 16.7%    | 31.1%           | 82.4%    | 68.9%           | 1.0%     |  |
|                  | Josephine  | 5.2%     | 8.8%            | 64.3%    | 91.2%           | 30.5%    |  |
| Balance of State | Klamath    | 9.3%     | 14.9%           | 56.0%    | 85.1%           | 34.7%    |  |
| Balance of State | Lake       | 0.0%     | 10.3%           | 0.0%     | 89.7%           | 100.0%   |  |
|                  | Lincoln    | 19.7%    | 10.1%           | 70.1%    | 89.9%           | 10.2%    |  |
|                  | Linn       | 7.2%     | 10.6%           | 71.8%    | 89.4%           | 21.0%    |  |
|                  | Malheur    | 32.3%    | 35.5%           | 61.6%    | 64.5%           | 6.1%     |  |
|                  | Morrow     | 66.2%    | 39.6%           | 26.8%    | 60.4%           | 7.0%     |  |
|                  | Sherman    | 12.1%    | 6.4%            | 81.8%    | 93.6%           | 6.1%     |  |
|                  | Tillamook  | 1.9%     | 11.1%           | 92.5%    | 88.9%           | 5.7%     |  |
|                  | Umatilla   | 20.2%    | 29.1%           | 57.2%    | 70.9%           | 22.7%    |  |
|                  | Union      | 15.8%    | 5.6%            | 81.6%    | 94.4%           | 2.6%     |  |
|                  | Wallowa    | 0.0%     | 4.2%            | 0.0%     | 0.0%            | 0.0%     |  |
|                  | Wasco      | 10.8%    | 21.2%           | 88.0%    | 78.8%           | 1.3%     |  |
|                  | Wheeler    | 0.0%     | 6.0%            | 0.0%     | 94.0%           | 100.0%   |  |
|                  | Yamhill    | 8.4%     | 17.3%           | 75.0%    | 82.7%           | 16.6%    |  |
| Statewide Total  |            | 11.5%    | 14.4%           | 79.7%    | 85.6%           | 8.9%     |  |

| CoC           | County     | American<br>Indian, Alaska<br>Native, or<br>Indigenous |       | Asian or Asian<br>American |       | Black, African<br>American, or<br>African |      | Multiple Races |      | Native Hawaiian<br>or Pacific<br>Islander |       | White |       | No<br>Data |
|---------------|------------|--------------------------------------------------------|-------|----------------------------|-------|-------------------------------------------|------|----------------|------|-------------------------------------------|-------|-------|-------|------------|
|               |            | % of                                                   | % of  | % of                       | % of  | % of                                      | % of | % of           | % of | % of                                      | % of  | % of  | % of  | % of       |
|               |            | PIT                                                    | Pop.  | PIT                        | Pop.  | PIT                                       | Pop. | PIT            | Pop. | PIT                                       | Pop.  | PIT   | Pop.  | PIT        |
| Central       | Crook      | 0.0%                                                   | 1.7%  | 0.0%                       | 0.7%  | 0.0%                                      | 0.5% | 6.7%           | 2.7% | 0.0%                                      | 0.1%  | 82.2% | 94.2% | 11.1%      |
| Oregon        | Deschutes  | 3.6%                                                   | 1.1%  | 0.6%                       | 1.4%  | 2.8%                                      | 0.6% | 5.0%           | 3.1% | 0.6%                                      | 0.2%  | 73.5% | 93.5% | 13.8%      |
| _             | Jefferson  | 81.6%                                                  | 17.9% | 0.0%                       | 0.9%  | 0.0%                                      | 1.2% | 0.0%           | 3.8% | 0.0%                                      | 0.2%  | 11.0% | 76.0% | 7.4%       |
| Clackamas     | Clackamas  | 2.9%                                                   | 1.1%  | 1.0%                       | 5.6%  | 6.6%                                      | 1.4% | 1.0%           | 4.1% | 78.8%                                     | 0.3%  | 9.8%  | 87.5% | 0.0%       |
| Jackson       | Jackson    | 3.8%                                                   | 1.7%  | 0.6%                       | 1.7%  | 2.7%                                      | 1.0% | 3.6%           | 3.9% | 1.4%                                      | 0.4%  | 87.9% | 91.2% | 0.0%       |
| Lane          | Lane       | 3.0%                                                   | 1.6%  | 0.3%                       | 3.2%  | 3.4%                                      | 1.3% | 10.0%          | 5.0% | 0.5%                                      | 0.3%  | 82.8% | 88.6% | 0.0%       |
| Marion, Polk  | Marion     | 3.9%                                                   | 2.8%  | 0.6%                       | 2.7%  | 2.7%                                      | 1.7% | 4.0%           | 3.9% | 2.2%                                      | 1.2%  | 59.5% | 87.7% | 27.1%      |
|               | Polk       | 5.5%                                                   | 2.7%  | 0.0%                       | 2.3%  | 2.3%                                      | 1.2% | 7.0%           | 4.1% | 0.4%                                      | 0.5%  | 77.7% | 89.2% | 7.0%       |
| Multnomah     | Multnomah  | 5.1%                                                   | 1.5%  | 1.0%                       | 8.3%  | 17.6%                                     | 6.2% | 11.3%          | 5.2% | 3.3%                                      | 0.7%  | 61.7% | 78.1% | 0.0%       |
| Washington    | Washington | 1.9%                                                   | 1.2%  | 1.6%                       | 12.7% | 9.6%                                      | 2.9% | 6.3%           | 4.9% | 4.7%                                      | 0.6%  | 75.9% | 77.8% | 0.0%       |
|               | Baker      | 0.0%                                                   | 1.6%  | 0.0%                       | 0.7%  | 5.6%                                      | 0.8% | 0.0%           | 2.9% | 0.0%                                      | 0.2%  | 83.3% | 93.8% | 11.1%      |
|               | Benton     | 5.2%                                                   | 1.1%  | 0.9%                       | 6.6%  | 3.7%                                      | 1.4% | 6.3%           | 4.2% | 0.6%                                      | 0.3%  | 68.7% | 86.4% | 14.7%      |
|               | Clatsop    | 3.1%                                                   | 1.5%  | 0.6%                       | 1.6%  | 1.6%                                      | 0.9% | 1.9%           | 3.3% | 1.3%                                      | 0.3%  | 91.0% | 92.3% | 0.3%       |
|               | Columbia   | 3.2%                                                   | 1.6%  | 0.0%                       | 1.2%  | 1.5%                                      | 0.9% | 4.7%           | 4.1% | 0.3%                                      | 0.3%  | 87.0% | 91.9% | 3.2%       |
|               | Coos       | 4.4%                                                   | 3.0%  | 0.4%                       | 1.4%  | 1.3%                                      | 0.7% | 3.2%           | 4.8% | 0.6%                                      | 0.3%  | 83.9% | 89.9% | 6.2%       |
|               | Curry      | 3.0%                                                   | 2.7%  | 1.5%                       | 1.0%  | 2.3%                                      | 0.7% | 3.8%           | 4.2% | 2.3%                                      | 0.2%  | 75.9% | 91.2% | 11.3%      |
|               | Douglas    | 2.8%                                                   | 2.1%  | 0.0%                       | 1.2%  | 1.8%                                      | 0.6% | 2.0%           | 3.7% | 0.2%                                      | 0.2%  | 65.5% | 92.1% | 27.7%      |
|               | Gilliam    | 0.0%                                                   | 2.3%  | 0.0%                       | 1.0%  | 0.0%                                      | 0.6% | 0.0%           | 3.2% | 0.0%                                      | 0.5%  | 0.0%  | 92.4% | 0.0%       |
|               | Grant      | 0.0%                                                   | 2.0%  | 0.0%                       | 0.7%  | 0.0%                                      | 0.3% | 0.0%           | 3.3% | 0.0%                                      | 0.1%  | 83.3% | 93.5% | 16.7%      |
|               | Harney     | 38.5%                                                  | 4.9%  | 0.0%                       | 0.5%  | 0.0%                                      | 1.0% | 0.0%           | 3.5% | 0.0%                                      | <0.1% | 57.7% | 90.1% | 3.8%       |
|               | Hood River | 14.7%                                                  | 1.3%  | 0.0%                       | 1.7%  | 1.0%                                      | 0.9% | 2.0%           | 3.1% | 2.9%                                      | 0.2%  | 69.6% | 92.8% | 9.8%       |
|               | Josephine  | 1.6%                                                   | 1.8%  | 0.0%                       | 1.2%  | 0.8%                                      | 0.7% | 2.8%           | 3.9% | 0.4%                                      | 0.3%  | 71.1% | 92.2% | 23.3%      |
| Balance of    | Klamath    | 21.3%                                                  | 5.0%  | 0.0%                       | 1.2%  | 0.0%                                      | 0.9% | 0.0%           | 4.7% | 0.0%                                      | 0.2%  | 44.0% | 87.9% | 34.7%      |
| State         | Lake       | 0.0%                                                   | 2.6%  | 0.0%                       | 1.3%  | 0.0%                                      | 0.9% | 0.0%           | 4.5% | 0.0%                                      | 0.1%  | 0.0%  | 90.6% | 100.0%     |
|               | Lincoln    | 6.4%                                                   | 4.1%  | 1.3%                       | 1.6%  | 1.3%                                      | 1.0% | 6.4%           | 4.1% | 0.0%                                      | 0.2%  | 76.4% | 89.0% | 8.3%       |
|               | Linn       | 2.6%                                                   | 1.8%  | 0.7%                       | 1.3%  | 4.2%                                      | 0.9% | 4.4%           | 3.8% | 1.4%                                      | 0.2%  | 70.2% | 91.9% | 16.6%      |
|               | Malheur    | 2.8%                                                   | 2.0%  | 0.0%                       | 1.4%  | 0.9%                                      | 1.7% | 2.6%           | 2.8% | 0.2%                                      | 0.2%  | 73.1% | 91.9% | 20.3%      |
|               | Morrow     | 7.0%                                                   | 2.4%  | 1.4%                       | 0.9%  | 1.4%                                      | 1.3% | 1.4%           | 2.5% | 1.4%                                      | 0.3%  | 29.6% | 92.5% | 57.7%      |
|               | Sherman    | 21.2%                                                  | 2.6%  | 0.0%                       | 0.9%  | 0.0%                                      | 0.4% | 0.0%           | 2.3% | 3.0%                                      | 0.1%  | 72.7% | 93.8% | 3.0%       |
|               | Tillamook  | 1.9%                                                   | 1.7%  | 0.0%                       | 1.1%  | 1.9%                                      | 0.7% | 3.8%           | 3.1% | 0.0%                                      | 0.4%  | 92.5% | 93.0% | 0.0%       |
|               | Umatilla   | 2.5%                                                   | 4.3%  | 3.3%                       | 1.2%  | 1.0%                                      | 1.3% | 2.5%           | 3.0% | 0.0%                                      | 0.2%  | 54.9% | 89.9% | 35.8%      |
|               | Union      | 0.0%                                                   | 1.4%  | 0.0%                       | 1.2%  | 0.0%                                      | 0.8% | 13.2%          | 2.8% | 0.0%                                      | 1.5%  | 81.6% | 92.3% | 5.3%       |
|               | Wallowa    | 0.0%                                                   | 1.1%  | 0.0%                       | 0.6%  | 0.0%                                      | 0.5% | 0.0%           | 2.7% | 0.0%                                      | 0.2%  | 0.0%  | 95.0% | 0.0%       |
|               | Wasco      | 11.4%                                                  | 3.7%  | 0.6%                       | 1.1%  | 1.3%                                      | 0.9% | 0.0%           | 2.9% | 0.0%                                      | 0.8%  | 86.1% | 90.7% | 0.6%       |
|               | Wheeler    | 0.0%                                                   | 2.9%  | 0.0%                       | 1.1%  | 0.0%                                      | 0.2% | 0.0%           | 4.0% | 0.0%                                      | 0.1%  | 0.0%  | 91.6% | 100.0%     |
|               | Yamhill    | 2.0%                                                   | 2.0%  | 0.0%                       | 2.0%  | 1.0%                                      | 1.3% | 2.4%           | 3.5% | 1.0%                                      | 0.3%  | 78.0% | 90.9% | 15.5%      |
| Statewide Tot | al         | 4.6%                                                   | 1.9%  | 0.7%                       | 5.1%  | 7.5%                                      | 2.3% | 7.1%           | 4.3% | 1.8%                                      | 0.5%  | 71.3% | 85.9% | 6.9%       |

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### Prepared by

Portland State University Homelessness Research & Action Collaborative

PSU-HRAC addresses the challenges of homelessness through research that uncovers conditions that lead to and perpetuate homelessness. Our goal is to help reduce homelessness and its negative impacts on individuals, families, and communities, with an emphasis on communities of color.

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