• Presidential Task Force History and Findings
• Campus Achievements and Sworn Officer Status
• Fact Finding Results: Potential Partnerships
• Next Steps
2013 Presidential Task Force on Campus Safety: History and Findings

Domanic Thomas
Assistant Dean of Student Life and Director of Conduct and Community Standards
Committee Members
Jacqueline Balzer, Staff (chair)
Kris Henning, Faculty
Valerie Holdahl, Student
Debbie Kirkland, Staff
Chas Lopez, Staff
Mary Moller, Staff
Nicole Morris, Student
Heather Randol, Staff
P.K. Runkles-Pearson, Staff
Domanic Thomas, Staff

Ad Hoc Members
Phil Zerzan, Staff
Bryant Haley, Staff
Charge from President Wiewel

- Ongoing conversation about campus safety and Campus Public Safety Office (CPSO) becoming a police department

- Inform discussion by collecting necessary facts:
  - Public opinion – interviews, forums and focus groups
  - CPSO staffing, calls for service, arrests, etc.
  - Comparison to other academic institutions
  - Misc. data e.g. Associated Students of PSU (ASPSU), Portland Auditor’s Office

- Offer recommendations for improving safety
Progress made since 2008

- Improved access control in buildings
- Better lighting in parking garages and Park Blocks
- Creation of C.A.R.E. Team (Coordination, Assessment Response, Education)
- Enhanced coordination with WRC (Women’s Resource Center)
- Emergency preparedness training and communications
- New CAD (Computer Aided Dispatch) system at CPSO and sexual assault investigator
- Increased outreach to students
- All faculty, staff and students included in PSU alert and timely warnings
Campus safety, both real and perceived, is critical to the well-being of our institution:

- Ability to recruit and retain students
- Engagement of faculty, staff, and students in campus activities
- Liability e.g. Title IX compliance, high profile incidents
- Unnecessary victimizations when people fail to take precautions because they feel safe
Uniform Crime Reporting (UCR)
Property Crimes: Larceny/theft, Motor Vehicle Theft, Burglary

<table>
<thead>
<tr>
<th>Year</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
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<td>375</td>
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Uniform Crime Reporting (UCR)
Violent Crimes: Murder, Rape, Robbery, Aggravated Assault

<table>
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<tr>
<th>Year</th>
<th>2008</th>
<th>2009</th>
<th>2010</th>
<th>2011</th>
<th>2012</th>
<th>2013</th>
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<td>12</td>
<td>13</td>
<td>22</td>
<td>18</td>
<td>26</td>
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Major Crime is Stable: Policing Efforts to Sustain this are Increasing

Police Activities

- **2013**: 233 Custody Arrests, 72 Cite-in-Lieu, 146 Trespass Warnings
- **2012**: 259 Custody Arrests, 63 Cite-in-Lieu, 154 Trespass Warnings
- **2011**: 206 Custody Arrests, 79 Cite-in-Lieu, 97 Trespass Warnings
- **2010**: 158 Custody Arrests, 97 Cite-in-Lieu, 95 Trespass Warnings
- **2009**: 137 Custody Arrests, 130 Cite-in-Lieu, 80 Trespass Warnings
- **2008**: 97 Custody Arrests, 100 Cite-in-Lieu, 72 Trespass Warnings

Legend:
- Red: Custody Arrests
- Blue: Cite-in-Lieu
- Yellow: Trespass Warnings
Access: Easy to get here, get into our buildings

Anonymity: Blend in with students, faculty, staff; hang out in buildings

Availability: Plenty of easy targets, things to steal, places to use drugs

Limited Guardianship: 2012-13 CPSO officers to cover campus 24/7/365
Most Offenders are not from PSU

- 87% have prior arrest(s) in Portland metro area*
- 56% arrest(s) for prior property crimes e.g. burglary, auto theft, larceny
- 41% arrest(s) for prior violence e.g. assault, robbery, rape

FBI Uniform Crime Reports (2012)

- 657 Universities and Colleges with full Police Department
- Average of 2.5 officers per 1,000 students
- Average of 1.6 civilian employees per 1,000 students
- If PSU was in “average range” we would have 121 employees at CPSO*
  - Currently have 19 officers and staff members
  - Bottom 5th percentile

*Based on 2013 data for students & CPSO staff (OIRP)
PSU is the only School in the Urban-21 without a Sworn Police Dept.

Schools with fully-sworn police force

Schools without fully-sworn police force
PSU has the Lowest CPSO Employee Rate of the Urban 21

2012 FBI Uniform Crime Reports City Data:

- Portland ranked 21st in violent crime rate
- Portland ranked 10th in property crime rate
Three OUS Schools have Sworn Officers

Schools with fully-sworn police force

Schools without fully-sworn police force
PSU has the Lowest CPSO Staffing in the OUS System

2012 FBI Uniform Crime Reports City Data:

- Portland ranked 1st in violent crime rate
- Portland ranked 1st in property crime rate
Campus Grown Considerably - CPSO has not kept pace

Changes in % Since 1995:

<table>
<thead>
<tr>
<th>Year</th>
<th>Sq. Feet Buildings (1,000)</th>
<th>Students</th>
<th>Faculty (Full &amp; Part-time)</th>
<th>Staff (Class. &amp; Acad. Prof.)</th>
<th>CPSO Employees</th>
</tr>
</thead>
<tbody>
<tr>
<td>1995</td>
<td>3,351</td>
<td>14,342</td>
<td>970</td>
<td>613</td>
<td>15</td>
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<tr>
<td>2000</td>
<td>3,668</td>
<td>20,026</td>
<td>1,114</td>
<td>635</td>
<td>16</td>
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<tr>
<td>2005</td>
<td>4,186</td>
<td>25,147</td>
<td>1,495</td>
<td>1,075</td>
<td>18</td>
</tr>
<tr>
<td>2010</td>
<td>4,856</td>
<td>29,818</td>
<td>1,791</td>
<td>1,315</td>
<td>18</td>
</tr>
<tr>
<td>2013</td>
<td>4,846</td>
<td>29,452</td>
<td>1,818</td>
<td>1,409</td>
<td>19</td>
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</tbody>
</table>

Note: 1998 data used for faculty, staff, & CPSO in 1995; 2014 data used for 2013 building space
Professionalization of campus policing

- Preparation for “active-shooter” incident
- Policies governing use of force, profiling, etc.
- Complexity of sexual assault investigations
- Increased coordination with student services
- Increased reporting requirements

Unique challenges at PSU

- Open urban campus – attractive to potential offenders
- People with mental health needs, homeless
- Vague boundaries - city, private, and PSU controlled land
- Businesses in campus buildings (e.g., Seattle’s Best, Pizzicato)
Campus Public Safety Office:

1. Explore ways to ensure access to sworn officers who are appropriately trained in campus policing and available on-site to the PSU campus community

   Options to consider:
   - Creation of PSU Police Force
   - Collaboration with OHSU
   - Contract with Portland Police

2. Maintain access to non-sworn Campus Public Safety Officers

3. Establish a permanent committee to provide ongoing review of campus safety needs and best practices

4. Provide safety presentations and other education at on-campus events
“The most ideal campus safety staffing model is one that allows PSU access to dedicated professionals, who are part of the PSU ethos and community, who have sworn police officer status”
Access Control

1. Establish official business hours and where possible, regulate access to buildings outside of these hours through electronic systems
2. Establish a long-term goal of transitioning all exterior building doors to electronic access control
3. Recognize the PSU ID card as the only official form of PSU identification and the only method of electronic access control

Safety Awareness & Emergency Planning

1. Create a public safety media campaign
2. Communicate expectations of staff and students in emergency situations
3. Require sign-up for PSU alert system
Campus Achievements and Sworn Officer Status

Dr. Kevin Reynolds
Interim Vice President of Finance and Administration and Vice Provost for Internationalization
1. Create a public safety media campaign
   • Campaign planned for 14-15 academic year

2. Communicate expectations of staff and students in emergency situations
   • In the 2013-14 academic year, Campus Public Safety gave 39 presentations and training across campus including attendance at all new student orientation sessions

3. Require sign-up for PSU alert system
   • All PSU employees automatically receive PSU Alerts, though they have the ability to opt-out
   • All PSU employees automatically receive timely warnings and nobody has the ability to opt-out
1. Establish official business hours and where possible, regulate access to buildings outside of these hours through electronic systems
   • Consolidation of classes and events outside of business hours is in progress

2. Establish a long-term goal of transitioning all exterior building doors to electronic access control
   • Program in place

3. Recognize the PSU ID card as the only official form of PSU identification and the only method of electronic access control
   • Program in place – free PSU ID cards now available to all faculty, staff and students
Access Control Recommendations

September 2012

- 100% Access Control
- At least 1 door on access control

June 2014

- No Access Control in place
- Access Control installation planned
### Impacts on person crimes against females:

<table>
<thead>
<tr>
<th>Date</th>
<th>Location/Action</th>
<th>Date</th>
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<tbody>
<tr>
<td>Saturday 4/27/13</td>
<td>Neuberger Hall Robbery</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Saturday 5/18/13</td>
<td>School of Education Public Indecency</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sunday 5/19/13</td>
<td>Lincoln Hall Public Indecency</td>
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<tr>
<td>Saturday 6/8/13</td>
<td>Neuberger Hall Elevator Attempted Rape, First Degree</td>
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</tr>
<tr>
<td></td>
<td></td>
<td>No crimes reported</td>
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Additional Safety Improvements: Campus Lighting

• In 2013-14 over 1200 lights were replaced with LEDs in the major parking structures and Park Blocks

• These lights have 3 times the output of the original bulbs

• The project received national attention from the publication Parking Today in October 2013
1. Explore ways to ensure access to sworn officers who are appropriately trained in campus policing and available on-site to the PSU campus community

2. Maintain access to non-sworn Campus Public Safety Officers

3. Establish a permanent committee to provide ongoing review of campus safety needs and best practices
   • In progress

4. Provide safety presentations and other education at on-campus events
   • In the 2013-14 academic year, Campus Public Safety gave 39 presentations and training across campus including attendance at all new student orientation sessions
   • In May 2014, “Coffee with the Chief” began
Only Sworn Police Officers can:

- Cite for violations
- Apply a search warrant
- Perform community caretaking
- Perform off campus investigations and follow-up for cases e.g. sexual assaults, mental health checks
- Apply a mental health hold
- Apply an involuntary detox
- Be armed
- Have full powers of arrest and detainment
- Attend State Police Academy training
- Obtain and maintain certification as sworn law enforcement officer
- Receive line of duty death benefits

- It is a crime to escape, resist, or interfere with a sworn police officer
Fact Finding Results: Potential Partnerships

Phil Zerzan
Chief of Campus Public Safety
Campus Public Safety Office:

1. Explore ways to ensure access to sworn officers who are appropriately trained in campus policing and available on-site to the PSU campus community

   Options to consider:
   - Creation of PSU Police Force
   - Collaboration with OHSU
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2. Maintain access to non-sworn Campus Public Safety Officers

3. Establish a permanent committee to provide ongoing review of campus safety needs and best practices

4. Provide safety presentations and other education at on-campus events
“The Portland Police Bureau continues to struggle with budgetary constraints, and strives to provide an adequate emergency response to the entire city of Portland. This response is tailored to the best practices for municipal policing and may not represent the best practices to the unique service requirements of campus policing, long recognized as a specialized area of law enforcement throughout the United States, and formalized through the creation of Campus Police Departments.”

“Initially, we chose to pursue contracting with an outside agency and began to transition our Department of Public Safety into an unarmed police force with enhanced training. We put carefully selected officer candidates through a 16-week live-in state certification program. Meanwhile, we reached out to other academic institutions that were using a contracting model — the University of Oregon and Oregon State — and found, in both cases, low levels of satisfaction. There were a variety of concerns, including poor service, lack of oversight, and the cultural mismatch of traditional law enforcement in an academic setting.”

“Please accept this notification that the Oregon State Police is not interested in entering into a contract with Portland State to provide police services.”

Superintendent Rich Evans, Oregon State Police, October 11, 2013
Next Steps

Dr. Kevin Reynolds
Interim Vice President of Finance and Administration &
Vice Provost for Internationalization
“PSU should explore ways to ensure access to sworn officers who are appropriately trained in campus policing and available on-site to the PSU campus community.”

Presidential Task Force on Campus Safety Final Report, November 1 2013, p. 19
“This option is the most common practice throughout the United States. A PSU Campus Police Department would provide the greatest amount of control and direction by the university in recognition of the uniqueness of campus policing, as well as the specific nature of this campus.”

Presidential Task Force on Campus Safety Final Report, November 1 2013, p. 22
Schedule of Upcoming Campus Events:

- **Monday, October 6**: Q&A session at Faculty Senate
- **Tuesday, October 7**: Campus Safety Forum
- **Friday, October 10**: Administrative Briefing Presentation to staff and faculty
- **October/November**: Meetings with ASPSU (dates to be confirmed)
- **October/November**: Proposed Special Board of Trustees Committee Meeting (date to be confirmed)
Requested Board Action

Approval by the board of a motion to:

- Establish a Special Committee on Campus Public Safety.

- Charge the special committee with considering any recommendations brought forward by the staff regarding implementation of the Campus Public Safety Task Force’s recommendation regarding sworn police officers.

- Direct the Chair of the Board to appoint officers and members to the special committee.

- Direct the special committee to report back to the full board at the board’s December 2014 meeting.
Questions and Comments