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M E M O R A N D U M

TO: Monica Steele, Assistant County Administrator, Clatsop County
FROM: Scott Lazenby, Local Government Program Manager, CPS
DATE: December 2, 2021
SUBJECT: COUNTY COMMISSIONER DISTRICT BOUNDARIES-FINAL REPORT

In accordance with Task Order 3 TO PSU Contract 785311, the Center for Public Service has provided the following deliverables to assist the county in resetting county commissioner district boundaries based on 2020 Census data:

- Provided GIS boundary data for several alternatives that would balance district populations based on the 2020 Census.
- Met with the Board of County Commissioners in a work session on boundary options.
- Conducted, through the Oregon Kitchen Table program within PSU's National Policy Consensus Center, a public engagement process that was designed to reach residents who may not provide input through traditional means. A report summarizing the results has been provided to staff, and a copy is attached to this memorandum.
- Based on input from county staff and governing body as well as public input, provided GIS boundary data for two options for the Elections Officer and Board of Commissioners to consider.

Due to the compressed timeline for redistricting required by the County Charter, we recommended that adjustments be relatively small. This is consistent with the responses to the survey question, "How important is it to you that we limit changes to the current boundaries as much as possible?" A majority (55%) stated that it was either very important or somewhat important to do this. Our recommendation, therefore, was to make relatively small changes to the district boundaries in the more densely populated areas.

During the course of the project, we found that it would be possible to draw boundaries roughly along city limit lines for most of the residents of cities. The combined population of Astoria and Warrenton is slightly less than the population of two districts, and the population of Seaside and Gearhart is slightly larger than a single district population.

In both the public forums and the surveys, residents expressed support for keeping city populations together, where possible, within commissioner districts. For example, 69% of the survey respondents agreed with the statement, "I want to make sure that communities like cities or neighborhoods stay together in one single district. I want this even if that means some districts are mostly in the country and others are mostly in cities."

In addition to addressing the criterion, set by the Board of Commissioners, to "not divide communities of interest (including neighborhoods)," aligning district boundaries with city

limits would also correspond with county service delivery, where some direct services—e.g., road maintenance, law enforcement (patrol), development review, parks—are primarily focused on unincorporated areas.

We did, however, note that aligning districts this way would be a substantial change. The charter requires boundary adjustments every ten years following release of the census results, but it does not preclude the Board from changing the boundaries at any time between the decennial censuses. We agreed with County Manager Bohn's recommendation to the Board that changes of this magnitude be held for future consideration.

The cities that use city council election districts are in the process of readjusting their boundaries, and it would make life easier for Elections Officer Krevanko to reduce the number of voter precincts (i.e., avoid very small precincts), and it may make sense to hold off on further changes to commissioner district boundaries until the city district boundaries are known.

That said, based on feedback from the BCC and county staff, the Population Research Center has also provided balanced district boundaries that would keep the majority of the population of Astoria and Warrenton within single districts, respectively. If the Board chooses this option, it will go a long way toward keeping "communities of interest" together, and it may not be necessary to revisit the issue for another ten years.

Conclusion

In the course of this project, our team worked with many members of your staff, including the County Clerk's office and the GIS manager and staff. As overall project coordinator, I heard repeatedly from my colleagues their impression of how professional your staff is, and how easy it was to work with them.

Your Board is to be commended too for its commitment to a thorough public engagement process, and its openness to changes in district boundaries based on that feedback. The techniques used by the Oregon Kitchen Table team, and the lessons learned from that process, can be used by your staff as the county confronts future public policy challenges. And the NPCC and Oregon's Kitchen Table group will continue to be available as a resource.

Attachments:

- Proposed district maps Versions 1.3 and 1.4 (pdf)
- Oregon's Kitchen Table Summary Report and Appendices



Oregon's Kitchen Table – Clatsop County District Boundaries

EXECUTIVE SUMMARY

In August of 2021, newly released 2020 US Census data showed that the number of people living in each of Clatsop County's five commissioner districts has shifted so that the populations of the boundaries are no longer equally balanced. The Clatsop County Charter outlines a timeframe of 120 days from release of the census data for the County to present to the Board adjustments to the boundaries so that the "total population is allocated nearly equally between the five districts; each of contiguous territory and as compact as possible." The County partnered with several programs from Portland State University's College of Urban and Public Affairs in order to provide independent analysis and recommendations to ensure – and to assure the public--that boundaries are not redrawn to benefit incumbent commissioners or other political factors. The County also wanted to make sure that members of the public would have opportunities to provide input into redistricting process.

One of the PSU programs, Oregon's Kitchen Table, worked with the County to conduct a public engagement process to hear from residents of Clatsop County about what was most important to them when considering changes to the county's district boundaries.

The executive summary provides an overview of the engagement process as well as high level findings. The attached report contains three sections:

- A description of the project’s outreach goals and design;
- Commonly held values and beliefs as well as disagreements;
- A brief conclusion; and
- Appendices, including annotated survey results and a summary of the public forums.

ABOUT OREGON’S KITCHEN TABLE

Oregon’s Kitchen Table is a program of the National Policy Consensus Center in the College of Urban and Public Affairs at Portland State University, and was created by a group of non-partisan, non-profit community organizations dedicated to helping Oregonians have a voice in public decision-making. Oregon’s Kitchen Table creates public consultations to allow Oregonians to weigh in on policy questions posed by elected officials and public managers. Oregon’s Kitchen Table has been used at the state, local and regional levels to gather feedback from a wide variety of Oregonians using both an online survey tool to solicit input from thousands of participants and in-person community gatherings of various sizes and formats. The online survey tool is not intended to be a scientific study; rather it is one way to allow the public to share ideas, beliefs, and values with decision-makers.

Using culturally specific and targeted outreach, Oregon's Kitchen Table has a particular focus on hearing from Oregonians who have been left out of traditional engagement processes. We work with organizers, translators, and interpreters so materials and online and in-person consultations are available for Oregonians who speak a wide variety of languages and learn in a variety of ways. We recognize that people bring all different levels of knowledge and familiarity regarding issues and policies.

We use approaches to ensure those who may not have as in-depth knowledge can still respond and share what they believe and have experienced.

OUTREACH AND ENGAGEMENT

The purpose of this Oregon’s Kitchen Table project was to hear from people throughout Clatsop County about what matters most to them related to county district boundaries. In order to reach a number of different communities in different parts of the county, we designed a multi-faceted approach that also took into account existing

COVID restrictions. We held five public forums via Zoom during different days and times of day. We also offered an online survey in both English and Spanish. We conducted outreach to Spanish speaking and Latinx / Hispanic community members at two different vaccination clinics held by Consejo Hispano, a community-based organization focused on serving Spanish speaking and Latinx / Hispanic community members in Clatsop County.

The results of this engagement provide a sense of the values and beliefs held by those who participated at this particular time. Many people in Clatsop County at the time of this effort were focused on COVID-19 prevention, vaccination efforts, and related economic challenges. These ongoing demands are front and foremost for people and naturally require a considerable amount of time, energy and resources, leaving little capacity for other activities.

FINDINGS

The following commonly held perspectives emerged across various discussions, communities, geographic regions, and the responses through the online survey:

- Many participants have some knowledge of Clatsop County and their commissioners, but there is still some confusion about where the current district boundaries are.
- While slightly more people think that the current boundaries keep their community together rather than divide them, there were also many people who said they did not know whether the boundaries divided or keep their community together.
- It is important to people that districts are not drawn in a way that favors a political party or an incumbent candidate.
- Having equal numbers of people in each district is also important to people.
- People viewed either their city or their neighborhood as the primary communities to which they belonged, with their school district also serving as an important community.
- Participants thought it was important that cities or neighborhoods stay together as much as possible.

FUTURE ENGAGEMENT EFFORTS

Given the time constraints that are required by the charter, the County may want to consider a more in-depth review of county district boundaries before the next US Census is conducted in 2030. A mid-decennial review of district boundaries could potentially provide the County with more time to involve residents in sharing both their values and beliefs and also allow time for the public to respond to specific boundary adjustment proposals.

SECTION 1: PROJECT GOALS AND DESIGN

ENGAGEMENT GOALS

The purpose of this project was to hear from people throughout the five different districts of Clatsop County about what mattered most to them regarding their county commissioner boundaries. We also wanted to create opportunities that made it easy for Spanish speaking community members to participate.

DESIGN/OUTREACH

Due to COVID-19 restrictions, we were limited in the types of engagement activities we were able to carry out, particularly because the charter sets out a short timeframe in which to make boundary changes. In order to reach people throughout the county, Oregon's Kitchen Table developed a multi-faceted set of engagement activities. OKT conducted five public forums in English via Zoom, hosted an online survey in both English and Spanish, and provided a set of survey questions in Spanish on paper to people at two COVID vaccination clinics.

Outreach for the public forums and the online survey was primarily conducted by Clatsop County through multiple channels, including through multiple email lists, county partners, the county website, an alert message, and social media. Outreach also included an email to Oregon's Kitchen Table email list and social media posts. Participants in the public forums were also invited to share the online survey with their networks.

Because this engagement is intended for the general public, it assumes that respondents bring different levels of knowledge and familiarity regarding county government. It was our goal to ensure that those who may not have as in-depth knowledge can still respond and share what they believe and have experienced.

Across all three forms of engagement, people were given some background information about the need for Clatsop County to make adjustments to its district boundaries. People were also asked a question about how much they knew about the County and the commissioner districts. They were also asked a series of questions to get a sense of their priorities for criteria used in making decisions about district boundaries as well as some trade-off questions. People were given opportunities to share any other thoughts with county commissioners they might have. All participants were asked where they lived in Clatsop County. The online survey provided more detailed questions about demographics than either the paper survey or public forums did.

The public forums were designed as opportunities for the County to hear from residents about their priorities for their county commissioner boundaries. They were also designed for participants to hear from and learn from each other to gain a better understanding of what might matter to their fellow county residents. In this format, facilitators were able to ask people to explain their thinking or reasoning in more detail. Participants also had the chance to ask each other questions and to build off of one another's ideas. A summary of the discussions from these forums is attached as Appendix A.

Oregon's Kitchen Table was able to attend vaccination clinics held during the month-long engagement process in order to connect with Spanish speaking and Latinx / Hispanic community members. The clinics were organized by Consejo Hispano, a community-based organization that specifically serves Spanish speaking and Latinx / Hispanic community members in Clatsop County. An OKT team member fluent in Spanish attended the first clinic and then worked with a community health worker who organized a high school and college student volunteers to help people respond to

survey questions on paper at a second clinic. These were returned to OKT and incorporated with the other forms of input.

In our experience online surveys are efficient and cost-effective methods for reaching educated, primarily English speaking, and white people with digital literacy and accessibility. Particularly during COVID, we wanted to ensure that should people choose we had a method for quick, online participation. The online survey also included additional questions on Clatsop County communications and additional demographic questions. We focused on a shorter set of questions for both the paper surveys and public forums to make sure people were able to respond to key questions within the time constraints of an event or meeting.

PARTICIPATION

About 300 people participated in the different forms of engagement activities. A total of 253 people responded to the OKT online survey available in English and Spanish. 40 people participated via survey questions on paper at two vaccination clinic events. While the majority of people who responded by paper surveys at the clinics responded in Spanish, a few people selected to respond to paper surveys in English. Approximately 25 Clatsop County residents participated in 5 public forums held between October 12 and October 18. These activities were conducted between October 12th and November 5th, 2021.

Across both the online surveys and paper surveys, 27% of participants answered that they lived in Astoria, 17% in Seaside, 13% in Gearhart, 12% in Warrenton, and 7% in Cannon Beach or “Other.” 58% of people have lived in Clatsop County for over ten years.

SECTION 2: COMMON THEMES and DISTINCTIONS

AWARENESS OF COUNTY DISTRICT BOUNDARIES

While people were somewhat aware of the County and the County Commissioners in general, there was still confusion or uncertainty about the districts themselves as well as

where existing boundaries are. We heard the following areas of confusion or uncertainty:

- While most people in the public forums said they knew which district they were in, there were a few who were not sure. Others noted that the maps provided in the online survey or from the county's website didn't give them enough of a sense of where the lines were exactly.
- Uncertainty was also evident in the number of people who shared that they were not sure if the current boundaries kept their community together or not. 35% of people who responded to the online survey said "I don't know or I'm not sure" when asked if they thought the current boundaries divided their community or kept it together. The percentage was higher - 42% - for people who responded by paper survey.
- We also heard a desire to better understand what the county was required to take into consideration (and to what degree) versus how much other criteria could play a role in determining boundaries.
- There was also differing degrees of understanding about the impacts of county district boundaries. One person said, "I don't understand the long term implications of redistricting."

CURRENT BOUNDARIES

While some people were unsure whether or not the current boundaries divided their community, more people thought they kept their communities together. 35% of people in the survey said "They keep my community together." 28% said "They divide my community." There were no significant differences between people responding to the online survey, the paper survey, or in the public forums.

When asked in the online survey and public forums why people held the belief they did, answers varied. These included:

- Many people shared that they selected "Divide my community" because Warrenton, Astoria, or Seaside were split among multiple districts.
- Other people shared that they selected "Keep my community together" because they felt like their community encompassed more than their city or neighborhood.

- Some people said they thought their own community was kept together by the current boundaries but that they didn't think that was the case for all the districts.
- Some people shared that they thought their community was divided because they didn't see their communities needs as being the same as other communities within their district.

These are a selection of some of the comments we heard through online and paper surveys. The full set of comments are provided in a separate file to the County. Comments submitted through surveys are not altered or edited by Oregon's Kitchen Table. These are presented as written by participants. For comments submitted in Spanish, we have provided a rough translation.

Comments submitted through surveys on why people think the current boundaries keep their community together:

The regions on the map also seem to correspond to my idea of regional identity and the identity of those I know. My district seems to make sense.

They keep MY community together. But it also groups my RURAL area with the majority of city limits. The majority of my rural area has opposing views of the inside city limits people in our proposed district. I understand to try and keep populations equal in each district, but not at the cost of drowning out rural voices.

I feel that the current district boundaries are working pretty well, although changes will need to be made as our population grows, they should be drawn in a way that represents everyone as fairly and equally as possible.

We spend much of our our time in/around Astoria and make use of its services. It's important we have a connection to it as a community

Porque es importante mantenes mi comunidad unida (Because it is important to keep my community together)

Comments submitted through surveys on why people think the current boundaries divide their community:

The coastal areas should be in the same district whenever possible since issues pertaining to the ocean coast are often not related to or do not impact communities just a couple miles inland. The river communities also need to work together as they to have specific issues others dont.

I live on Hwy 202, which is chopped up by districts 3 and 4

I feel like some parts of districts are not getting the same amount of attention that other parts of districts get like I live in Seaside the south county and we do not get a say as much about decisons in our district as say Astoria and the north part of the district get.

District 5 is so large it covers several culturally distinct communities. District 1 is small and just covers the area around Warrenton, which is similar.

Seaside, Warrenton, and Astoria are all split with different districts. This might be nice, however, to have the cities split so you have two voices for the same town.

La comunidad hispana se aparta mucho por la diferencia de idioma (The Hispanic community is far apart due to the language difference)

Comments submitted through surveys on why people weren't sure or didn't know whether the current boundaries divide or keep their community together:

I don't have enough information, I've only lived here a couple of years and haven't engaged too much with the county commissioners nor do I have a full grasp of the local political landscape

All of my city is in one district, but it also includes part of another city, and a large area of sparsely populated rural area where the interests and concerns are very different to the coastal area.

I don't know the boundaries, I know the commissioner.

En realidad creo que mi comunidad o la mayeria viven en pueblos diferentes al lugar en el que yo vivo y muy poca de mi comunidad vive done yo vivo. (In reality, I believe that my community or the majority of people live in different towns from the place where I live and very little of my community lives where I live.)

Astoria has three different districts, but I don't know if that's divisive or unifying.

We also posed a trade-off or forced choice question regarding splitting up cities or neighborhoods. OKT aims to replicate the positions that policymakers feel they are in when they have to make choices and tradeoffs. Forced tradeoff choice responses give policymakers a sense of which direction the public leans regarding a particular value or belief. Participants were asked to choose between two different statements to indicate which tradeoff they were most willing to accept. Regarding splitting up cities or neighborhoods, most people (69% in the online survey and 63% in the paper surveys in Spanish) selected “I want to make sure that communities like cities or neighborhoods stay together in one single district. I want this even if that means some districts are mostly in the country and others are mostly in cities.”

There was a slight preference in the online survey for keeping any boundary changes minimal, with 55% of people saying it was somewhat important or very important to limit changes as much as possible.

PREFERENCES FOR CRITERIA

Across all forms of engagements, people were asked to prioritize or rank different criteria that might be used in determining boundaries, including both criteria explicitly stated in the county’s charter as well as additional common criteria that other bodies, such as the Oregon State Legislature, considers. They were also asked to identify what “communities of interest” they might most identify with. Some common responses emerged, including:

- Many people shared that they wanted to make sure boundary lines were not drawn to favor political parties or incumbents.
- People generally wanted to ensure that population sizes were balanced across districts
- Through both the online and paper surveys, people also shared that it was important not to dilute the voting strength of people with similar languages and ethnicities.
- The communities of interest that people most identified with were neighborhoods, cities, and schools.

- People who responded to the paper surveys also selected “People with the same culture or language as me” as one of the top four communities of interest they identified with.
- People who responded to the online survey also selected “People who live in the same kind of housing as I do, for instance, in a city or in the country” as one of the top four communities of interest they identified with.

NATURAL AREAS and TRANSPORTATION ROUTES

Participants were also asked to choose between two statements about keeping natural areas such as the coastal range intact versus keeping built barriers like transportation routes intact. In both the surveys and the public forums, people leaned towards preferring to see natural barriers like mountains serve as boundaries versus built barriers like roads or highways. This was a less clear preference for people who responded via the paper surveys were less, with nearly half choosing natural areas and nearly half choosing transportation routes.

In the public forums, some people explained that for communities like Seaside, using the highway as a boundary line might further divide the community, since the highway runs through it. Someone from Astoria said that they felt more of a sense of commonality or connectedness with neighbors across the road as opposed to neighbors who lived up a steep slope. They described more frequent interactions with those across roads versus across slopes. In addition, a number of people also shared that they wanted to make sure that natural areas like forests weren't concentrated in one or two districts. They felt it was important that people in cities also were connected through districts to those areas.

FUTURE AREAS OF DEVELOPMENT

Participants were also asked how important it was to make sure that areas where there will likely be future development not all fall into the same district. People were evenly divided about how important that was in responses to the online survey, with 47% saying either very important or somewhat important and 47% saying either somewhat not important or not important at all. 8% said they didn't know.

Discussions in the public forums also did not reveal strong leaning in either direction, with people sharing that even if they thought it was somewhat important, they didn't think it should be a priority. There were some discussions about the lack of certainty around how much or how fast those areas would grow. Some people did share that they anticipated certain areas were more likely to grow during current trends and geographic location. A couple of people said that they thought there could be future tensions around those areas and wanted to see care taken in considering whether more parts of the county had more power than others.

COUNTY COMMUNICATIONS

The online survey also provided some insight into how people get information about Clatsop County as well as how often they wanted to hear from the County. Most people said they wanted to hear either once a week (42%) or once a month (45%) from the County. One person clarified, "tan seguido como haya cambios tal vez una vez a la semana y hay actualizaciones y si no hay nada nuevo pues una vez por mes (as often as there are changes maybe once a week and there are updates and if there is nothing new then once a month)." Others shared a similar feeling about "when something changes."

In terms of where people find out information about the County, the County's website (23%) as well as newspaper, radio or tv (23%) were the two main sources. Otherwise, other people (friends, neighbors, family or colleagues) and Facebook were the next two biggest sources.

Additional comments submitted through surveys

The commissioner for a district needs to know the entire district he/she represents, not just the portion in which he/she resides.

People choose to live in the rural areas for a reason. People choose to live in the city for a reason. These reasons are often very different between the rural and the city folk. They have different goals. City should not be mixed in rural.

Not an easy task, to make districts fairly divided by population and to maintain what most agree are specific and unique areas of the county.

Additional comments submitted through surveys:

A first principle to me would be keep the districts as similar as possible. I think the public benefits when elected officials have to work across differences. So, I prefer districts each containing a percentage of more urban and more rural residents. I don't see a productive outcome from crafting "urban" districts and "rural" districts.

Es muy difícil averiguar qué ciudades o poblaciones están incluidas en cada distrito. Por favor creen un mapa o una lista de fácil referencia. Gracias! (It is very difficult to find out which cities or towns are included in each district. Please create a map or list for easy reference. Thanks!)

Just make it as fair and even as possible. I want candidates that are not extreme and speak to all sides.

I think it would be the most beneficial to existing communities to keep, as much as possible, areas of use (heavy industry, tourism, agriculture, housing sprawl, urban centers), contained in discreet boundaries. In my experience, the most community resentment is a result of visually jarring changes, or economic advantages to some communities over other traditional ventures. For example: housing developments in traditionally rural areas, allowances to heavy industry in traditionally agricultural areas, etc...

I think the districts should represent the five distinct groups - 1) Astoria, 2) Warrenton/Seaside, 3) Gearhart, Cannon Beach, and Arch Cape (rich people), 4) southern rural (Seaside on Route 26), and 5) central/eastern rural (Knappa/Svenson & Jewel/Mist). Jewel/Mist could go with either group 4 or 5.

I'd like to see the current district borders maintained as closely as possible. Using the numbers provided on the district map, if the eastern borders of Districts #1 and #2 are adjusted in order to give District #3 an additional 1182 people, the eastern border of District #3 can then be adjusted to give District #4 575 people and District #5 737 people.

Not an easy task, to make districts fairly divided by population and to maintain what most agree are specific and unique areas of the county.

SECTION 3: RECOMMENDATIONS FOR FUTURE ENGAGEMENT EFFORTS

We heard from a number of people that they were glad to see the County’s approach to reviewing district boundaries. Several people said they hoped this process would lead to a more balanced outcome for the people of Clatsop County. We also heard some anticipation from some community members that additional growth in the coming years could mean the County might need to again adjust its district boundaries. This was especially true when people were asked to think about areas where more population growth was likely to occur. The County may want to consider a more in-depth review of county boundaries before the next US Census is conducted in 2030.

As Clatsop County moves forward with making adjustments to its boundaries now there will likely be a desire for community members to continue to stay engaged, particularly when the County reviews specific map proposals. There will be interest in seeing what changes and maps the County will propose. We recommend that the County consider how to share what they heard from people here and to share what decisions were ultimately made. This will be another key component in letting the public know that boundaries are not redrawn to benefit incumbent commissioners or other political factors.

SECTION 4: CONCLUSION

Given both the time constraints as well as COVID restrictions, this engagement process provides the County with a sense of what people most value and prioritize. We encourage the County to return to community members to share how their input was used in making the changes to the boundaries that the County ultimately decides on. It will be important to highlight which values and priorities the County used in making those decisions so people understand how their input was used.



**Clatsop County District Boundaries
Summary from Public Forums
October 12 – October 18th (held via Zoom)**

Clatsop County held five public forums in October 2021 as part of its public engagement effort to hear from residents what mattered most to them about their county commissioner districts. A facilitation team from Oregon’s Kitchen Table designed the public forums to meet multiple goals:

1. Provide background information on the county’s districts, population information from the US 2020 Census, and the process for adjusting the district boundaries;
2. Create opportunities for county residents to share their own priorities about how county boundaries and what matters to them about how their communities are represented; and
3. Let county residents understand each other’s thinking about their preferences and choices.

Outreach and Participation

Outreach was conducted primarily by Clatsop County and through its channels, including postings on the County’s website and Facebook page as well as through County alerts. The County also conducted outreach through a variety of other channels, including with community partners and other public agencies and elected officials. Oregon’s Kitchen Table shared an announcement through its email list and Facebook page.

Approximately 25 Clatsop County residents participated in 5 public forums held between October 12 and October 18. The forums were held at a variety of times on different days to provide options for people’s schedules. The Public Forums – were held via Zoom due to COVID-19 and restrictions on public gatherings.

Based on responses shared during the public forums, participants tended to know which district they resided in, with a couple of people selecting “I don’t know” which district they resided in. Overall, there were multiple participants from each of the five districts across the forums. There was at least one participant from districts 1 and 2 in every forum. Two forums did not include anyone from district 3, two did not include anyone from district 4, and two did not include anyone from district 5. One forum included participants from each district.



Appendix A. Clatsop County District Boundaries – OKT Summary from Public Forums

Welcome

As residents joined the Zoom meeting room, the OKT facilitation team invited people to share in chat: “What’s one thing you love about living in Clatsop County?” as people joined.

Background Information on County Boundaries

The County Clerk gave a brief overview of the purpose of the public forums and a video from Portland State University’s Population Research Center provided more details about the existing district boundaries as well as where the US 2020 Census showed population changes.

The OKT facilitation team utilized both the Zoom Chat and Polling functions to help county residents see what each other’s preferences were. OKT’s facilitator posed a series of questions through the Polling function to gauge what people prioritized when thinking about what communities they belonged to, whether people felt like current boundaries divided their community or kept it together, and what criteria they felt was most important to apply to making boundary changes. The polls were meant to be able to show participants what others in the room may be thinking and to see where there may be commonalities or differences. After seeing what people’s responses were, the facilitator also asked people to explain why they chose what they did to begin discussion.

The following summaries highlight the discussion points for each question as well as what preferences were across the forums.

Discussion Question 1: *What do you most identify with when you think about belonging to a community?*

For most people across all the forums, people who live in the same neighborhood and people who live in the same city were most important when thinking about belonging to a community. A third community some people felt was important, though fewer than neighborhoods or cities, was school district. One person said, “it seems less than ideal to divide whole cities. As a voter I prefer a sense of full representation in a community that shares the same resources and real estate itself.”

Some people noted that shared geography was most important, because the geographic conditions impact community needs like road or sidewalk conditions. One person said, “I think of community as a shared geographic area—people with shared concerns about their geographic space.

Appendix A. Clatsop County District Boundaries – OKT Summary from Public Forums

It's less about culture or language. In Astoria, everyone wants good jobs and school systems but folks have differences in how to get there.”

Some people talked about the situations where they felt like they most came into contact or depended on fellow community members. A couple of people who said they didn't have school age children said they also felt this was a key component of belonging to a community, because they saw the schools as a center for activity in their community. Another person said, “I suppose there's a consideration for shared resources. I selected "neighborhood" most predominantly. A population of folks that might be utilizing the same city water, library, represented city council members, etc.”

Other people raised thinking about “connectedness” in relation to what resources they and others in their community depend upon in times of crisis, such as during a pandemic or if there was an earthquake. One person shared, “My sense of community is who will be around me when the big one hits, and what resources we will be able to pool together for aid.”

Discussion Question 2: *How much do you feel like current boundaries keep your community together?*

In every public forum, participants were divided on whether or not they felt like the current boundaries kept their community together. Some people stated that they weren't sure while there was often an even split among people who felt like the current boundaries kept their community together and people who felt like the current boundaries divided their community.

Some people attributed uncertainty to confusion about where the boundaries were exactly in different districts. Some participants felt that boundaries are visually erratic (running along curving roads) and that makes it hard to know what district one is in.

Other people pointed to cities that were split across districts, such as Astoria, that then seemed divided. On the other hand, one participant said they felt like areas like Astoria with big populations likely would have to be divided up to help keep populations balanced across districts.

Discussion Question 3: *The County uses criteria in its charter (compact / contiguous / equal pop) and other common criteria When thinking about where county commissioner districts should be, what criteria are most important to you?*

Overall, people shared different preferences for how they would prioritize the criteria in the charter as well as other common criteria. There was some confusion and then discussion about what

Appendix A. Clatsop County District Boundaries – OKT Summary from Public Forums

the county had to use as criteria and to what extent versus what other factors they could consider. For some people, stressing the criteria in the county charter was essential, but other people wanted to focus on additional common criteria since they assumed the required criteria was already taken into consideration.

There was some discussion about how much to concentrate on using roads and other transportation routes when making the boundaries. Overall, people felt like it didn't make sense to use major highways such as 101 or 26 as boundary lines and that doing so could further divide communities like Seaside. Some people thought geographic or natural boundaries, such as hillsides, made more sense in terms of thinking of where to put boundaries. One person shared that they felt connected to neighbors who lived across the street but much less so to neighbors who lived behind them up a hillside since they rarely saw them.

There were also some discussions about how important it was to group people with the same beliefs or backgrounds together versus make sure to create districts with more diversity. One person said, "Too much like-minded clustering can create extremism in our society. It's good to have people of different values and different thoughts in the same district because they need to learn to live together." In a couple of forums, participants shared that it was important to them that boundaries did not divide people with the same language or cultures. One person pointed to changing demographics in the county, particularly with increases in the Latinx / Hispanic population. Another person wondered if requiring boundaries be contiguous might actually work to diminish the voices of some community groups. Other people wanted to see any "squiggly lines" adjusted so the boundaries were more cohesive.

Some people shared that it was important to them to make sure that natural areas were also represented across districts so that all county commissioners would be thinking about those areas and not just one or two. One person said of the natural areas, such as the forests, "if you put it all in one basket, you have to hope that those carrying that basket have to care about what is in the basket."

In responding to this particular question, people in different forums noted how challenging it was to take into consideration these different factors and think about weighing them against each other. One person said, "This is like trying to fit together a puzzle."

Discussion Question 4: *There are some areas of the county that are undeveloped right now but will likely continue to develop as the population continues to grow. How important is it to you to make sure that these areas aren't all concentrated in one district?*

Overall, while people thought that it was somewhat or a little important to make sure that areas likely to develop aren't all concentrated one district, people didn't think it should be a priority in deciding on changes to boundaries this year. A couple of people noted that they thought District 2 should move more into Lewis and Clark due to the growth in Warrenton. Other people thought this was a factor that should be considered during future boundary adjustments since that growth will take time. Some people also voiced concerns that while growth was mainly occurring on the north side of the county, they didn't want to see one part of the county outweigh other parts of the county.

Closing

A number of people in different forums notes how important the process was and voiced that they were glad to see some of the approaches the county was taking in this effort. The OKT facilitator shared information about other ways people could share in more detail what they thought about the county's boundaries, including through an online survey on Oregon's Kitchen Table and other scheduled public forums. The County Clerk closed by describing the next steps in the County's decision-making process about district boundaries. Oregon's Kitchen Table would be compiling summaries of the public forum discussions along with results from the survey and outreach and engagement activities with Spanish speaking community members. This summary report would be provided to the County along with analysis and recommendations from PSU's Population Research Center and Center for Public Service. The County will then use all of that information to make decisions about boundary changes.

INTRODUCTION

Every ten years, the United States (US) Census tells us the number of people living in Clatsop County. The 2020 census shows that the number of people living in each of Clatsop County's districts has changed. That means the boundaries for the five county districts will need to change.

Clatsop County is working with Oregon's Kitchen Table to make sure people in the County can share what you think about changes to the district boundaries. Oregon's Kitchen Table is part of Portland State University (PSU). The Center for Public Service at PSU is also helping Clatsop County think about changes to the boundaries.

We need to hear from you about what matters to you about how these new boundaries should be drawn. Would you please fill out this survey to share your thoughts about that?

You are part of Clatsop County and we value your input. Your answers to this survey will help guide the changes to the boundaries of county commissioners' districts.

Please fill out this short survey if you live in Clatsop County. You can fill this out until November 5, 2021.

BACKGROUND

What are county commissioner boundaries?

Five commissioners govern Clatsop County. Each one comes from each of the five districts. Voters elect them. They establish policies and set the vision of the county.

Every 10 years the districts might have to change boundaries based on the US Census population counts. This is so that each district has about the same number of people in it.

Why might the district boundaries change?

They might be changed because of population changes in the county from the Census. The number of people in the county can increase or decrease. Each district needs to have about the same number of people in it. With the information from the Census, our districts no longer have about the same number of people in them.

Where and how the lines are drawn affects many things. This includes who is likely to be elected and how your community has a voice in county government.

How can I help?

Please share your thoughts about how these districts should change by filling out this survey! Your answers to this survey will help guide the changes to the boundaries of our county commissioners' districts.

Please ask your family, friends, neighbors, and colleagues in Clatsop County to take this survey, too.

Will my answers on this survey be private?

Yes. All answers will be private, or confidential. They will not be tied to your name or contact information, if you choose to share those.

You can read about Oregon’s Kitchen Table’s privacy policy at <https://www.oregonskitchentable.org/privacy-policy>. If you have any questions, please email Oregon’s Kitchen Table at info@oregonskitchentable.org or call 503-725-5248.

How will the County use the results of this survey?

Our county will get a report based on the survey answers. Also, Oregon’s Kitchen Table will share with us what they hear from public forums that will be held in October. All of this will help the commissioners decide how they want to change any boundaries later this year.

The report will also be posted on Oregon’s Kitchen Table’s website at <https://www.oregonskitchentable.org/results>.

SURVEY QUESTIOS

Note: Some total percentages may not be exactly 100% due to rounding. Responses to the paper survey distributed at two vaccination clinics hosted by Consejo Hispano were incorporated into the applicable questions in the online survey. The paper survey asked some but not all of the questions in the online survey.

1. Before today, how much did you know about Clatsop County commissioners and their districts?

RESPONSE CATEGORY	N=277
I knew a lot	12%
I knew some	42%
I knew only a bit	31%
I didn’t know at all	14%
I’m not sure	1%

2. Where do you get your information about Clatsop County? Please select all that apply.

RESPONSE CATEGORY	N=707
Newspaper, radio, or TV	23%
Facebook	12%
Instagram	2%
Other social media platforms	5%
From county commissioners	6%



From county staff	9%
From the county website	23%
From friends, neighbors, family or colleagues	19%
Other...	2%

3. How often would you like to hear from Clatsop County on important issues, news, or policy decisions? Please select one.

RESPONSE CATEGORY	N=256
Once a day	3%
Once a week	42%
Once a month	45%
Once every three months	7%
Once a year	1%
Other	3%

4. As you think about where county commissioner districts should be, what is most important to you that the county consider? Please rate which of these is most important to you. Start with 1 being the one that is most important to you out of all of these. Number all the way down to 9, with 9 being the one that is least important to you. Only use each number one time.

RESPONSE CATEGORY	#1	#2	#3	#4	#5	#6	#7	#8	#9
N=	269	268	267	265	266	260	263	261	261
People in a district live as close to each other as possible.	10%	6%	7%	8%	10%	10%	13%	12%	20%
All parts of the district touch each other.	6%	10%	12%	10%	15%	10%	13%	13%	10%
There are about the same number of people in each district.	15%	14%	15%	15%	14%	11%	7%	6%	3%
Use other boundaries that exist like city, legislative district, or utility district.	3%	6%	11%	12%	17%	17%	18%	11%	6%
Districts keep people with shared, common interests together.	8%	8%	10%	11%	7%	9%	12%	15%	20%
Districts are not drawn in a way that help a political	42%	19%	12%	9%	5%	5%	2%	2%	4%

party or candidates who are in office.									
District boundaries do not weaken the voting strength of any language or ethnic group.	10%	28%	13%	11%	10%	8%	9%	5%	6%
Use transportation routes like roads or highways for boundaries.	1%	4%	5%	10%	11%	15%	14%	22%	20%
Do not put all the areas that are likely to grow in the future into one district.	4%	5%	16%	14%	12%	15%	11%	13%	11%

5. Do you feel like the current district boundaries divide your community or keep it together?

RESPONSE CATEGORY	N=289
They divide my community	28%
They keep my community together	35%
I don't know or I'm not sure.	35%
I prefer not to answer	3%

6. Please tell us why you chose the answer just above that you did:

Responses available from Oregon's Kitchen Table upon request

7. How important is it to you that we limit changes to the current boundaries as much as possible?

RESPONSE CATEGORY	N=255
Very important	14%
Somewhat important	41%
Somewhat not important	19%
Not important at all	18%
Don't know	11%

8. What do you most identify with when you think about belonging to a community? Please choose the three that are most important to you.

RESPONSE CATEGORY	N=743
People who live in the same neighborhood as me	26%
People who live in the same city as me	26%
People in the same school district as me	17%

People with an income level like mine	3%
People who live in the same kind of housing as I do, for instance, in a city or in the country	10%
People with the same culture or language as me	7%
People who have jobs and bosses like me	2%
People who have views like mine, for instance politics	8%

9. As you think about what you'd like county districts to look like, please choose which of these statements you most agree with. You might not agree fully with either. Or you might agree with both. But please pick the one you agree with the most.

RESPONSE CATEGORY	N=281
a. I want each district to include both people who live in cities and in the country. I want this even if that means some cities or neighborhoods are split up into different county commissioner districts.	31%
b. I want to make sure that communities like cities or neighborhoods stay together in one single district. I want this even if that means some districts are mostly in the country and others are mostly in cities.	69%

10. As you think about what you would like county districts to look like, please choose which of these statements you most agree with. You might not agree fully with either. Or you might agree with both. But please pick the one you agree with the most.

RESPONSE CATEGORY	N=278
a. I want to keep natural areas like the coastal range mountains intact and in as few districts as possible. I want this even if that means other areas like cities, neighborhoods, or roads are divided into different districts.	68%
b. I want to make sure that boundaries do not divide important roads or highways like Highway 26 or Highway 101. I want this even if that means that other areas like the coastal range mountains, cities or neighborhoods are divided into different districts.	32%

11. There are parts of the county that are likely to grow over the next ten years. These include Lewis and Clark or Clatsop Plains. How important is it to you that these parts not all fall inside one district?

RESPONSE CATEGORY	N=255
Very important	16%
Somewhat important	29%

Somewhat not important	27%
Not important at all	20%
Don't know	8%

12. Is there anything else you want to share with Clatsop County leaders about the commissioners' districts?

Responses available from Oregon's Kitchen Table upon request

13. Which part of Clatsop County do you live in?

RESPONSE CATEGORY	N=29 1
Astoria	29%
Cannon Beach	7%
Gearhart	13%
Seaside	17%
Warrenton	12%
Arch Cape or Falcon Cove	4%
Clatsop Plains	5%
Jewell, Elsie-Vine Maple or Hamlet	<1%
HWY 202 or Olney	2%
Knappa	5%
Other (please describe)	7%
Lewis and Clark (in "Other" responses)	4%

14. How many years have you lived in Clatsop County?

RESPONSE CATEGORY	N=256
5 years or less	24%
6 to 10 years	17%
11 to 20 years	16%
21 years or more	42%
I prefer not to say	<1%

15. Do you live full-time in Clatsop County?

RESPONSE CATEGORY	N=253
Yes, I live full-time in Clatsop County.	94%

I live part-time in Clatsop County and part-time outside the county.	6%
Other (please describe)	<1%

16. Which races and ethnicities do you consider yourself to be? Please mark all that apply.

RESPONSE CATEGORY	N=251
Asian, Pacific Islander	2%
Black, African American, African, Caribbean	<1%
Hispanic, Latino, Latina * - online survey only	1%
Native American, American Indian, Native Alaskan	2%
Middle Eastern, North African	<1%
White, Caucasian	91%
Other (please describe)	4%

**In addition to the online responses who marked Hispanic, Latino, Latina, OKT received 40 responses via paper survey through two events that Consejo Hispano, an organization that serves Latinx / Hispanic families in Clatsop County.*

17. What language do you prefer to get information in?

RESPONSE CATEGORY	N=283
English	89%
Spanish	11%

5. Do you feel like the current district boundaries divide your community or keep it together?

SID
130729 They keep my community together
130741 They keep my community together

130802 They keep my community together

130816 They keep my community together
130822 They keep my community together
130838 They keep my community together
130847 They keep my community together
130853 They keep my community together
130856 They keep my community together

130898 They keep my community together

130964 They keep my community together

131552 They keep my community together
131839 They keep my community together

131856 They keep my community together

131872 They keep my community together
131889 They keep my community together
131901 They keep my community together

131908 They keep my community together

131921 They keep my community together
131944 They keep my community together

6. Please tell us why you chose the answer just above that you did:

I live in the small community of Gearhart
The map appears to follow city boundaries
The boundary incorporates those citizens who I either see frequently, associate with and share common interests in our hero area.
Except for Astoria, which has diversity of opinions, the rest of the communities in the county are fairly well represented by current district boundaries.
I think it's important to keep whole cities in one district!
People who understand what those in the district wants, and keep us united
The boundaries are geographically connected.
These doistricts give a voice for everyone.
I live in Astoria and obviously District One covers most if not all of the city.
The regions on the map also seem to correspond to my idea of regional identity and the identity of those I know. My district seems to make sense.
People who live on the coast have similar concerns, so that's my community, and the district lines reflect that.
Living in Gearhart (District 2), I consider my community affinity to skew more towards Seaside than Warrenton, but I would not share the same values as the large geographic swath of rural folks in district 5.
The Knappa community is well represented in current district boundaries
Current Districts seem to respect multiple communities of interest. Some are more urban and some a rural/urban mix.
I like the idea of districts each having a similar percentage of city, transition, rural communities. My hope would be that representatives would be incentivized to find solutions across political boundaries. I suspect that districts drawn to create "urban" and "rural" districts would incentive tribalism and solution making.
These are definite community areas.
It appears that the population density is/was pretty evenly distributed.
There are some areas that could be better geographically. Like Warrenton (district 1) separated from Clatsop Plains but are in the same school district. Astoria divided into 2 districts. The separation in Seaside with the Northern dist 5 boundary reaching into district 2. Can't help but think there is some urban vs rural, political party influence on that.
I'm in District 2. I like that it covers an area with different demographics, including people who decidedly don't want to live in Astoria and many who would never live out in the country. It's probably harder on the commissioner, but it also means that the commissioner has a broader perspective about constituents. Even though Astoria is hardly urban, it is compared to the very rural parts of the county. and having a district that is only Astoria residents could pit one urban district against the remaining mostly rural districts.
my city is in one district

131955	They keep my community together	I live in district 5 so there is a lot of territory covered. I do wonder about higher concentration areas along the coast that may feel closer to other districts
131958	They keep my community together	The boundaries are fairly close to incorporated cities and/or outlying areas that have commonalities.
131975	They keep my community together	The districts are divided mostly by city and neighborhood.
131996	They keep my community together	Yes
132002	They keep my community together	closest to my observations
		The area that I live in is more densely populated than most of the county. Inhabitants here have different priorities than in more rural areas of the county. I think that the district that I live in has a good boundary that I believes includes many people of say, different backgrounds, ethnicities and political affiliations that all live together. Those individuals may disagree on may topics but they are all affected by changes in their district that are specific to their region, so I believe it is good that they can all share a voice to make some different decisions regarding their direction they would like to go.
132024	They keep my community together	I think the districts could be drawn more accurately to common interests but at least the current districts do not lump all the rural areas in with urban ones
132081	They keep my community together	I'm in a coastal area & coastal communities should be in teh same district because they have similar needs. The same with mountain/rural, etc...
132089	They keep my community together	We are in Arch Cape, which appears to be the largest district in terms of square miles. We are diverse and spread out.
132095	They keep my community together	My community in Central Astoria seems united and well represented. I don't think that is the case in other districts.
132097	They keep my community together	I think keeping areas that have a common ideology together is good.
132106	They keep my community together	I live in district 4, in upper town. Here, it feels less tied to Astoria downtown than you might think. I go to the farmers market at the Svenson Grange, and the buy nothing Facebook group I'm in connects this area, so i have met and exchanged gifts mostly with people in Svenson and emerald heights.
132108	They keep my community together	Based on map and numbers seems accurate.
132121	They keep my community together	Geographic areas are kept mostly together.
132124	They keep my community together	They keep MY community together. But it also groups my RURAL area with the majority of city limits. The majority of my rural area has opposing views of the inside city limits people in our proposed district. I understand to try and keep populations equal in each district, but not at the cost of drowning out rural voices.
132144	They keep my community together	
		My district seems like it pretty much follows the guidelines I just prioritized. It's geographically the same, not split into different sections, and it's all urban rather than rural. It seems fair.
132150	They keep my community together	I don't 'feel like," I think about things like this.
132152	They keep my community together	The district as shown allows for commonality by geography, by lifestyle similarity, and by local governmental boundaries.
132158	They keep my community together	I believe that my general area is fairly united politically and needs-wise
132164	They keep my community together	Seemed best of the four.
132182	They keep my community together	
132197	They keep my community together	n/a

132203	They keep my community together	I feel that the current district boundaries are working pretty well, although changes will need to be made as our population grows, they should be drawn in a way that represents everyone as fairly and equally as possible.
132300	They keep my community together	I am in district 3. 3 has a well balanced identity. It's the rural areas of Lewis and Clark, Olney, Young's river which tend to think alike, and it is balanced with central Astoria which tend to think slightly differently. The population balance is well offset between rural and city
132307	They keep my community together	No
132339	They keep my community together	Current lines make pretty good sense.
132347	They keep my community together	The communities of Seaside, Gearhart, and Cannon Beach are together. They comprise the attendance areas for Seaside School District.
132411	They keep my community together	I chose that answer because my entire town is within the same boundary. Gearhart doesn't look like it has been divided.
132444	They keep my community together	my community pulls together and we watch out for eachother
132516	They keep my community together	I live in Seaside, and most of Seaside and our neighboring towns are in the same District.
132526	They keep my community together	I live in Clatsop County. Being the most densely populated, our physically small boundary aids in keeping the community tight-knit.
132530	They keep my community together	Geographic and community connections are important. The current boundaries are reasonably good
132535	They keep my community together	We live in the rural area which is perfect.ooo
132578	They keep my community together	I live in Astoria and it looks like that district is the city plus.
132587	They keep my community together	the current map keeps astoria mostly whole
132595	They keep my community together	We spend much of our our time in/around Astoria and make use of its services. It's important we have a connection to it as a community
132610	They keep my community together	Property in common
132622	They keep my community together	My current district incorporates myself and my neighbors. In doing so we can work together on local issues such and traffic and economic growth
132632	They keep my community together	Porque la comunidad la hacemos nosotros no una linea diadora
132641	They keep my community together	Creo que es importante informarse
132642	They keep my community together	Stay together all the time
132643	They keep my community together	Hispanic community need to stay together all the time
132644	They keep my community together	I think it is working ok so far
132649	They keep my community together	We fell that make us more together helping others
132651	They keep my community together	Porque me paresieron mejor pura mi
132652	They keep my community together	Porque es importante mantenes mi comunidad unida
132653	They keep my community together	Porque es (handwriting unclear) social importante (handwriting unclear)
132654	They keep my community together	Por que por lo que se escojen por barrias ciudades
132658	They keep my community together	como estes eventos nos unimos la mayoría de ispanos
130651	They divide my community	I live in Astoria, near a district boundary. My city is separated into 3 parts in 3 districts.
130707	They divide my community	The coastal areas should be in the same district whenever possible since issues pertaining to the ocean coast are often not related to or do not impact communities just a couple miles inland. The river communities also need to work together as they to have specific issues others dont.

130709	They divide my community	Seems odd that portion of Astoria falls in separate districts that each stretch way out into surrounding communities I would like to see the water source for Astoria included into our area. I also think too much of the forest is broken off into its own area, helping the destruction of the forest by greedy forest harvester.
130714	They divide my community	I live in Astoria, which is split into three districts.
130718	They divide my community	I'm in a rural area but Astoria is also in my district.
130720	They divide my community	Some of the areas have little "peninsulas" where they look like they should belong to one district, but are actually part of another.
130721	They divide my community	The larger cities are divided in some awkward ways.
130723	They divide my community	The community that support the most revenue, deals with the most tourist traffic get less support/ services.
130725	They divide my community	I live in Clatsop county. Many Portland voters have second homes here and vote in Clatsop county. This causes huge issues and division when the "elected officials" do not represent the community it is "supposed" to represent.
130751	They divide my community	Clatsop county is mostly rural and does not have the same issues as Portland.
130753	They divide my community	It appears to divide
130757	They divide my community	It seems the interests in Astoria are separate from the others, especially 4 and 5
130761	They divide my community	Because currently my community is divided.
130778	They divide my community	I live on Hwy 202, which is chopped up by districts 3 and 4
130790	They divide my community	Every section has properties in the same price range, therefore forcing an economic class divide.
130794	They divide my community	You can tell when you've crossed into another city based on the milestones.
130804	They divide my community	all of Seaside should be in one district Why would our 2 largest cities be divided in half? This spells a credibility problem for the County in redistricting. Each area - rural or urban, should have a unified voice.
130825	They divide my community	Warrenton needs someone other than Proud Boys living there
130832	They divide my community	
130840	They divide my community	its districted as rural and urban except for Seaside and Cannon Beach which are one massive district, and Cannon Beach does not pay their fair share into the Seaside programs that they use. Part of Astoria is represented by the Warrenton commissioner! I did not know that! That is not in our best interests. Astoria and Warrenton residents have distinctly different values.
130845	They divide my community	I feel my commissioner is focused on the needs of rural Knappa and not Astoria.
130949	They divide my community	The uneven distribution of population within districts favors some groups.
131781	They divide my community	boundary separates my house from bulk of Seaside, which is my address
131790	They divide my community	I live in Seaside and the boundaries for the district split the city into 2 different districts
131832	They divide my community	I live in a rural area and am connected to a city
131850	They divide my community	Not all of Seaside is in the same district.
131852	They divide my community	I think Seaside, Gearhart and Cannon Beach should be together and have more common interests; as does Warrenton/Hammond and Astoria.
131863	They divide my community	

They are segregated. 4 & 5 should not be lumped rural area with city areas. 4&5 should be split east / west.

131868 They divide my community 123 should be combined, they are more like communities

131880 They divide my community I am in district 4 and do not feel represented by my highly partisan commissioner.
I feel like some parts of districts are not getting the same amount of attention that other parts of districts get like I live in Seaside the south county and we do not get a say as much about decisions in our district as say Astoria and the north part of the district get.

131881 They divide my community Liberals on one side and conservatives on the other, therefore we are divided.

131912 They divide my community It contains portions of two cities with different socio-economic interests.

131925 They divide my community Geography drives interest and quality of life.

131950 They divide my community I live in the City of Astoria which has 3 Commissioners.

131960 They divide my community South slope Astoria has 0 in common with Warrenton and Hammond. It's the same thing as making the majority of OR congressional districts go into Portland. It would be better if Clatsop Plains, Cullaby--even Surf Pines be part of the Warrenton district than South Slope Astoria. Looks nice on the MAP but Astoria has so many commissioners and the rest of us are left at the tail end.

131969 They divide my community I am in District 4. It should not be attached to the city of Astoria in any way.

132000 They divide my community Astoria is divided into three separate districts.

132029 They divide my community I currently live a few blocks from downtown Astoria but my district is mostly in Warrenton, so I feel issues important to me are not weighed as fairly with my current representative.

132034 They divide my community District 5 is so large it covers several culturally distinct communities. District 1 is small and just covers the area around Warrenton, which is similar.

132055 They divide my community

132087 They divide my community

Lewis and Clark, youngs river and Walooskee areas share common interests. There is no reason incorporated downtown should be part of this district. Pam Wev and her disregard for our community interests has made it painfully clear that she does not value a more rural perspective. Likewise, it is a disservice to Seaside and Jewell communities alike that the entire south county is ONE district while clatsop plains is divided into two. Rural voices need to be heard and that is increasingly more difficult if districts get municipalities lumped in to adjacent rural areas.

132099 They divide my community District 5 is too large and diverse.

132112 They divide my community Astoria is split in two.

132114 They divide my community Seaside, Warrenton, and Astoria are all split with different districts. This might be nice, however, to have the cities split so you have two voices for the same town.

132116 They divide my community Astoria is represented by 3 different districts

132129 They divide my community Warrenton's present and future growth must be considered.

132132 They divide my community I live in JeffersGarden and we are on the borders of Astoria and Warrenton I would like to combine the two and or give JeffersGarden the ability to vote on city issues

132134 They divide my community All city population is in one district

132141 They divide my community the lines are drawn irratically

132148 They divide my community Clatsop County commissioners should live in CLATSOP COUNTY!!!! PERIOD! Tillamook County residents should not be allowed to hold any public elected office in Clatsop County.

132156 They divide my community

132181 They divide my community	Citizens of heavily populated areas boast of an imbalance of power, drowning out the majority rural areas. Perhaps consider designating districts by density of population compared to land/lots. Due to the fact that the average rural residents pay more in taxes, they should have a balanced district to give them a fair voice in our government.
132207 They divide my community	It cuts southern seaside and cannon beach off from seaside and gearhart
132209 They divide my community	Seems to separate attitudes by district and drive a stake between us.
132212 They divide my community	Astoria is corrupt and their politics are seeping over the bridge. I don't believe that cities should be split into two districts - for example, Warrenton & Seaside on the current map. The interests/needs of people within a certain city can't be protected well enough if they're split right down the middle, geographically.
132214 They divide my community	I see more connectivity of community among cities Gearhart, Seaside and Cannon Beach. I see more connectivity of community among cities of Hammond and Warrenton. I see Astoria as its own entity, as the largest city in the county. I see more connectivity of community among cities of Jewell and Hamlet. I see more connectivity of community among Knappa, Westport and communities along the Hwy 30 corridor.
132426 They divide my community	I dont think part of Astoria should be represented along with Lewis and Clark. They have very different interests.
132455 They divide my community	
132471 They divide my community	Live just outside of Warrenton but in District 2, which is more affiliated with Gearhart and Seaside. The needs of the City of Astoria population are much different from the needs of the incorporated areas in District 3.
132520 They divide my community	Seaside is divided.
132574 They divide my community	Based upon national averages cities and more urban areas are typically more liberal moderate democratic and rural more conservative Republican. If the only parts of the county that increases are rural these maps will further divisions and slant voting blocks.
132597 They divide my community	Based upon national averages cities and more urban areas are typically more liberal moderate democratic and rural more conservative Republican. If the only parts of the county that increases are rural these maps will further divisions and slant voting blocks.
132599 They divide my community	Need to reflect community population locations
132600 They divide my community	La comunidad hispana se aparta mucho por la diferencia de idioma
132626 They divide my community	I do not like Astoria being split in two.
132638 They divide my community	
132662 They divide my community	Un poco porque, Comunidad Latina no tiene acceso a varios servicios pur estar piera de los limites I have felt that what is most important to Clatsop County is money. If money can continue to move north from the south of the county then by all means do it. Wet lands and environmental concerns don't count at all. If what ever decision is being considered would result in more revenue, ... then by all means approve it.
132044 I prefer not to answer	No sabia nada del distrito
132634 I prefer not to answer	No se
132635 I prefer not to answer	Porque no sabia na da de los distritos
132636 I prefer not to answer	Porque muchas veces no toman en cuenta nuestras propuestas
132656 I prefer not to answer	THEY MAKE MY WEALTHY COMMUNITY DILUTED BY LESS SO
130713 I don't know or I'm not sure.	

130727 I don't know or I'm not sure.	I am just learning about local politics
130732 I don't know or I'm not sure.	I haven't heard a lot of issues for or against the current boundaries.
130734 I don't know or I'm not sure.	I'm new to Seaside, 2months
130736 I don't know or I'm not sure.	my community does not follow the same boundaries as these? my community is a lot smaller. it consists of my neighborhood and my church and my shopping district
130740 I don't know or I'm not sure.	Astoria is split into three districts. I understand that with its large population it can't fit into a single district, but it seems like we should be able to draw the lines so that it only needs to be divided into two districts.
130746 I don't know or I'm not sure.	I dont know info
130759 I don't know or I'm not sure.	They kind of do neither but the actual map is not logical
130776 I don't know or I'm not sure.	I'm glad to be separate from Warrenton & Astoria, but don't feel a great deal I common with Gearhart or Seaside... And certainly don't relate to those living the rural / agricultural life away from the coast.
130792 I don't know or I'm not sure.	New to Clatsop, not sure about local politics yet.
130796 I don't know or I'm not sure.	Don't know enough about it
130812 I don't know or I'm not sure.	I don't have enough information, I've only lived here a couple of years and haven't engaged too much with the county commissioners nor do I have a full grasp of the local political landscape
130830 I don't know or I'm not sure.	El mapa no da información clara sobre qué ciudades/poblaciones están incluidas en cada distrito.
130849 I don't know or I'm not sure.	All of my city is in one district, but it also includes part of another city, and a large area of sparsely populated rural area where the interests and concerns are very different to the coastal area.
130851 I don't know or I'm not sure.	I just didn't ever know the boundaries before.
130855 I don't know or I'm not sure.	I don't engage with my community by what District I live in.
130897 I don't know or I'm not sure.	I just don't the demographics well enough to say.
130900 I don't know or I'm not sure.	This map looks a bit gerrymandered to me. Gerrymandering is generally for personal gain and greed, and I am dead set against it. I'm really not sure if that's the case here, I will be looking into that.
131858 I don't know or I'm not sure.	I haven't done the research.
131899 I don't know or I'm not sure.	Some are similar and some are not.
131914 I don't know or I'm not sure.	I don't have any idea how the Commissioners specifically represent their districts. I don't get enough communications from our Commissioner.
131981 I don't know or I'm not sure.	Looks like a small area
131988 I don't know or I'm not sure.	I'm not sure how the boundaries work would like more information on this
131993 I don't know or I'm not sure.	Really dont hear much about what any of the districts are doing. i follow my cities council and planning commission meets closely, but have never done so with the county. i think the county needs to do a better job of communicating with constituents.
132018 I don't know or I'm not sure.	I do not have enough information or knowledge about the current boundaries.
132036 I don't know or I'm not sure.	I think because of population growth we do need to look at current district boundaries, but I think it shouldn't be partisan effort to set up boundaries that favor one party.
132060 I don't know or I'm not sure.	I see Astoria is divided between two districts but I don't know how that is effecting Astoria.

132100 I don't know or I'm not sure.	The current boundaries keep neighbors together, and may separate those with a more rural outlook from those with a more urban/suburban outlook.
132105 I don't know or I'm not sure.	I don't know the boundaries, I know the commissioner.
132136 I don't know or I'm not sure.	Not enough information.
132142 I don't know or I'm not sure.	New to the area
132145 I don't know or I'm not sure.	I don't know enough to say
	I have not heard of an imbalance in resources based in any district but have heard about commissioners that have self-serving intentions, which is very frustrating.
132163 I don't know or I'm not sure.	Because I don't know!
132167 I don't know or I'm not sure.	I'm not informed enough to answer intelligently
132173 I don't know or I'm not sure.	Lived here less than 2 years.....not sure about this question
132187 I don't know or I'm not sure.	Astoria has three different districts, but I don't know if that's divisive or unifying.
132193 I don't know or I'm not sure.	I don't know why they were set that way.
132199 I don't know or I'm not sure.	n/a
132367 I don't know or I'm not sure.	Seaside, Gearhart, and Surf Pines should be together but Warrenton should be separate from District 2 and Astoria. Walluski, Lewis and Clark, should be paired with Knappa, Brownsmead, and Westport Areas, along with Jewell. South County (Cannon Beach, Arch Cape, and Cove Beach) should be separate from rural Jewel and Hwy 26 area.
132401 I don't know or I'm not sure.	I've only lived here a few years.
132495 I don't know or I'm not sure.	I don't have a good answer.
132511 I don't know or I'm not sure.	I'm more focused on the Cannon Beach and Seaside communities. District 5 encompasses a lot of rural area that may not be applicable to the core.
132524 I don't know or I'm not sure.	I think the clearest community divisions exist between population centers and rural areas. The question is: should districts have broad-based economies that benefit all of its communities, or should they focus on specific, hyper-local industries with enterprise zones? District 5 for example, incorporates both Canon Beach (pop. center, tourism) and vast areas of agriculture (forestry). I suppose the ideal district successfully incorporates different communities by alienating the fewest number of people.
132544 I don't know or I'm not sure.	I don't have enough information.
132591 I don't know or I'm not sure.	I have not lived in the area long enough.
132603 I don't know or I'm not sure.	It's the truth.
132616 I don't know or I'm not sure.	I haven't heard much about boundaries in this area
132627 I don't know or I'm not sure.	I'm not clear of the current district boundary
132628 I don't know or I'm not sure.	Porque no estoy muy informada respecto al distrito
132633 I don't know or I'm not sure.	Porque necesito saber mas sobre eso
132640 I don't know or I'm not sure.	I don't know enough about the current boundaries
132646 I don't know or I'm not sure.	I haven't seen a huge change in that
132648 I don't know or I'm not sure.	I'm continuously learning about redistricting, statewide I understand it and County wise still learning.
132650 I don't know or I'm not sure.	En realidad creo que mi comunidad o la mayoria viven en pueblos diferentes al lugar en el que yo vivo y muy poca de mi comunidad vive done yo vivo
132660 I don't know or I'm not sure.	yo no sabia que habia distritos
132664 I don't know or I'm not sure.	

132665 I don't know or I'm not sure.
132668 I don't know or I'm not sure.
132608

Yo no saba los distritos de la comunidad
Porque no estoy segura que quiere desir la pregunta
Leave the boundaries as they are now. This looks like Republican gerrymandering to me!

12. Is there anything else you want to share with Clatsop County leaders about the commissioners' districts?

SID

131872 A first principle to me would be keep the districts as similar as possible. I think the public benefits when elected officials have to work across differences. So, I prefer districts each containing a percentage of more urban and more rural residents. I don't see a productive outcome from crafting "urban" districts and "rural" districts.

132626 Agradecer en mantener areas naturales y motiva a la gente a cuidar de esa areas

132642 All Hispanic people need to stay together all the time

132158 Although I'm not sure how you can factor this in, I would like our districts to encourage communication with all county citizens.

132616 Be good, do the best thing for everyone, not the selfish thing for a few.

132134 Can JeffersGarden get to vote for The city of Astoria Issues and or put JeffersGarden In the city limits

132411 Can't think of anything else.

132643 Celebrate more Hispanic traditions and stay together all the time

132636 Creo que todo esta bien en Clatsop

132634 Creo que todo esta bien en distrito de Clatsop

132087 District 5 includes at least four distinct communities already - East Seaside, Seaside Cove, Seaside rural Elsie, Jewell, Hamlet and Highway 53. Be careful to not make it more complex.

132339 Divide them by what is there now, not what "might" be.

130738 Do not politically gerrymander. Keep boundaries as smooth and not jagged.

132641 El cuidado de ninos quisiera que hubiera mas personas para este servicio

130830 Es muy dificil averiguar qué ciudades o poblaciones están incluidas en cada distrito. Por favor creen un mapa o una lista de facil referencia. Gracias!

131969 Get South Slope Astoria out of Warrenton, Hammond and Clatsop Plains.

132595 Given many of us rely on Astoria as a hub for necessities and services it's important it remain in our district so we have a mutual say in things that impact our respective communities

132653 Gracias por su labora

132578 Great survey that makes you think. I think that if all commissioners' districts have a combination of higher density, lower density and rural areas, they could find common purpose and solutions to county wide policy needs.

130736 Grouping by natural geography is more preferable. Leave the districts alone

131993 having a very large population in one district could be difficult to manage. I agree with the proposition that all districts have a somewhat equal population.

131912 I do NOT want the coastal range to be lumped into one district because my concern is if it is governed by conservatives, environmental destruction of the entire coast range in Clatsop County will occur.

132105 I don't understand the long term implications of redistricting

132197 I have no clue what district I am in or who the Commissioner that represents my district. Never hear anything from anyone. Seems like they do what they want with no input from the residents.

132106 I just don't want to see 1 city in 2 to 3 separate districts. It would dilute the rural voice.

130714 I moved here ten years ago from a place that is polluted and and destroyed by thoughtlessness. I could hardly breath. I might bed to Astoria to have clean air, filtered by trees, clean water, filtered by roots, and a community that understands the value of life on this earth-more valuable than any thoughtless profiteering.

132144 I strongly believe that it's not about the number of people in the district, but more so making sure the people in each area are represented properly. Do not drown out on side with the other, equal views should be considered.

131856 I suggest limiting the scope of changes at this time - focus on the changes necessary to gain near equal census in each district.

I think it would be the most beneficial to existing communities to keep, as much as possible, areas of use (heavy industry, tourism, agriculture, housing sprawl, urban centers), contained in discreet boundaries. In my experience, the most community resentment is a result of visually jarring changes, or economic advantages to some communities over other traditional ventures. For example: housing developments in traditionally rural areas, allowances to heavy industry in traditionally agricultural areas, etc...

132544 Keep urban areas small and with hard boundaries - in-fill makes more sense than sprawl. Large-scale tourism should get incentives to hire in cities. Rural, small-scale businesses should be marketed region-wide. All communities should be incentivized to match state/federal health guidelines - and that should be promoted/marketed by the county.

130825 I think less political animosity and confusion will result (as well as more citizen participation) if redistricting is made less confusing. We're simple people. This doesn't have to be complicated. Don't break up urban OR rural areas in devious ways. Each population needs a unified voice.

131881 I think that there should be fairness and that each district no matter how it is divided up that their is equal input from every part of any district and not just one part of a district who gets the say in what goes. it should be divided up equally in every district so that every part of every district gets a say and vote.

130845 I think the districts should represent the five distinct groups - 1) Astoria, 2) Warrenton/Seaside, 3) Gearhart, Cannon Beach, and Arch Cape (rich people), 4) southern rural (Seaside on Route 26), and 5) central/eastern rural (Knappa/Svenson & Jewel/Mist). Jewel/Mist could go with either group 4 or 5.

132203 I want to see districts drawn in a way that fairly represents the population of each district and not drawn to disenfranchise any minority group or give unfair advantage to one political party over another.

131958 I'd like to see the current district borders maintained as closely as possible. Using the numbers provided on the district map, if the eastern borders of Districts #1 and #2 are adjusted in order to give District #3 an additional 1182 people, the eastern border of District #3 can then be adjust to give District #4 575 people and District #5 737 people.

131839 If it's not broke don't fix it. Our current district boundaries work well.

131790 if populations are significantly changed in the distant future, districts can be changed again at that time

130776 It is a thankless job -- nobody will be pleased with the results. I appreciate the due consideration / process and hope the results do well for the county over the next tens years. My hat's off to you all.

131901 It is very important to me to make non-partisan redistricting decisions to mitigate gerrymandering.

132060 It usually comes down to politics. What is most important is what serves the County citizens in the best way.

132199 It's kinda crazy to see the deciding lines.

132055 Just make it as fair and even as possible. I want candidates that are not extreme and speak to all sides.
132114 Keep population growth in mind.
132099 Lewis and Clark, Youngs River, Olney are compatible within a district.
132022 Most important to me is that redistributing does not favor a political party
131858 n/a
132664 N/A
132121 No
132647 No
132651 No
132654 No
132656 No
132665 No
132668 No
130816 No gerrymandering to help political parties
131863 NO gerrymandering.
132659 no tengo nada que desir
132649 No. They will need to be equal on diferent districs
132426 Not an easy task, to make districts fairly divided by population and to maintain what most agree are specific and unique areas of the county.
130761 Not at this time.
131981 Not at this time.
132100 Our districts should represent the people within the entire county where we have both long-time residents and newer transplants. Ultimately, we are all part of the same county and want the best for our area.

132029 People choose to live in the rural areas for a reason. People choose to live in the city for a reason. These reasons are often very different between the rural and the city folk. They have different goals. City should not be mixed in rural. Please aim for a balance of Types and beliefs of people so that our districts represent a cross section of all county residents.
132597 Please aim for a balance of Types and beliefs of people so that our districts represent a cross section of all county residents.
132599 Please keep it logical, non-political and fair.
131852 Please keep our natural resources and wildlife in mind.
132209 Please work to represent marginalized communities and hold spaces where citizens can give feedback
132650 Que Escueloas. que estan fuera de el Distrito. de los familias que viven dento tengem acceso a otra Escuela. Fuera de su Area si hay Espacio y si Asi lo Deseano les conviene por la transportacion y zona Donde habitan. (handwriting somewhat unclear)
132662 Que los distrito sean dividido con facil acceso a las tienda o al trasporte
132652 Que por favor considere las opiniones de cada encuesta para que trabasen como sedebe
132657

130814 Que se espera que tomen la decisión mas conveniente sin olvidarse de conservar las areas verdes y cuidando el medio ambiente

132471 Reduce slivers that attach to Astoria, like the dogleg to Alderbrook (District 4) and same with District 1.

132002 Representation by districts that contain population figures as evenly divided as possible and are consistent with the 2020 census results.

130751 Stop Portland voters from voting in clatsop county. Voters should only be able to vote in their own communities. No second home owners should vote in clatsop unless they live in clatsop county full time.

132214 Thank you for asking for community feedback.

130713 THE ANNOUNCEMENT FOR THIS SURVEY WAS PALTRY, PUT SOME MEAT ON THE BONES, COMMUNICATORS

130853 The area should be protected from growth and made part of a state or national park for the entire population to enjoy.

130824 The commissioner for a district needs to know the entire district he/she represents, not just the portion in which he/she resides.

132081 The commissioners should represent their district. As has been seen in the past when you combine rural and urban areas these have conflicting views and usually the rural areas are ignored

131868 They should be one. WE SHOULD NOT BE COMBINED WITH ANY DISTRICTS OUTSIDE OF CLATSOP NIR SHOULD WE BE COMBINED WITH OTHER COUNTIES

132024 To be honest, I didn't really know the commisioners districts very well, but at a glance, just looking at the map, they seem fairly representative of the general spatial differentiation of the areas of the county. I'm not sure if you can really draw districts any better without including urban and rural areas together, which I think might not be the best option.

132367 We may need additional districts thus more commissioners.

CLATSOP COUNTY COMMISSIONER DISTRICTS (REDISTRICTING OPTION)

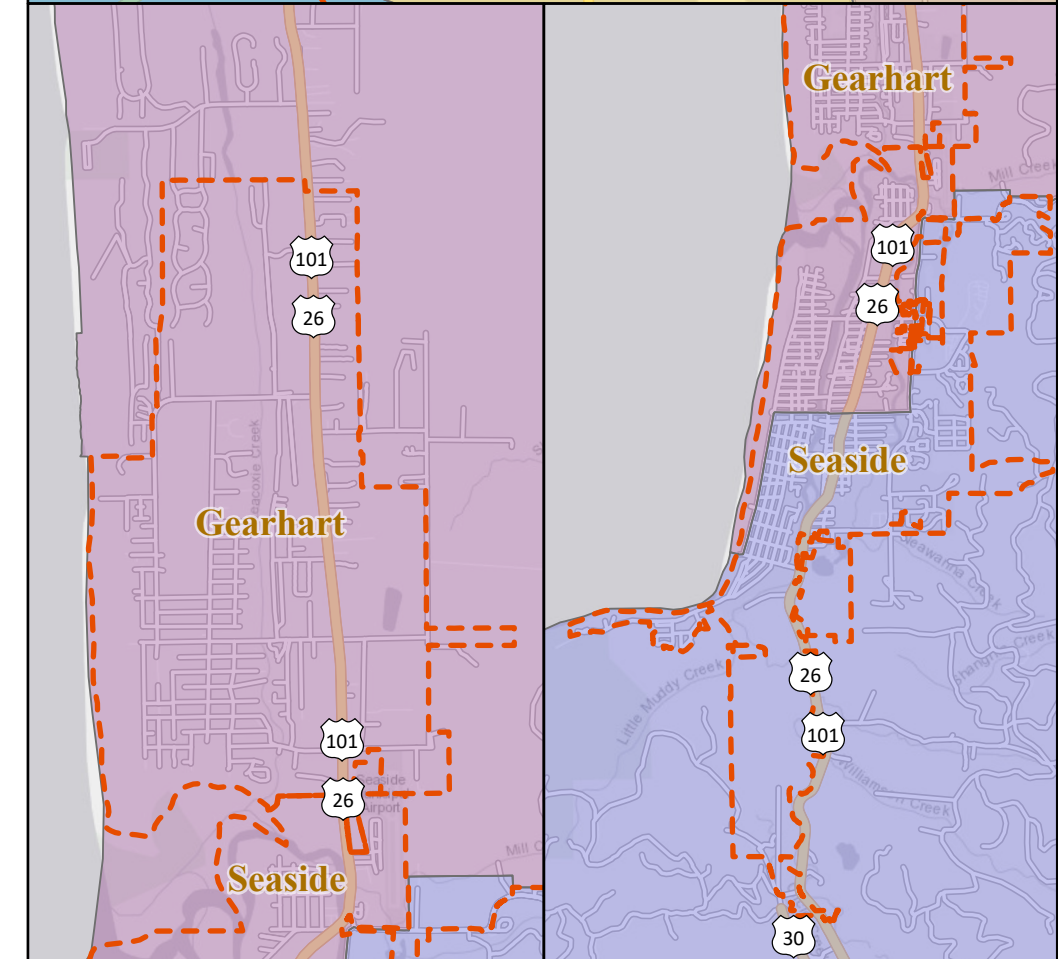
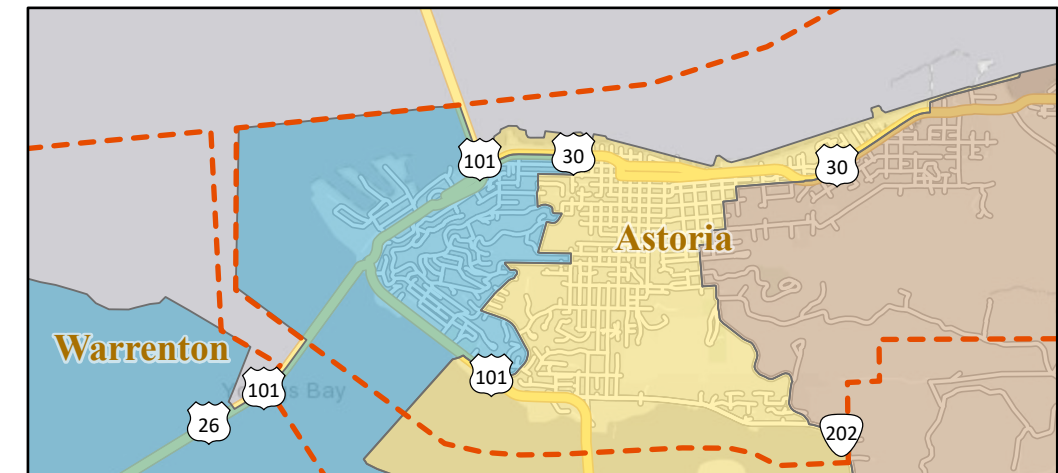
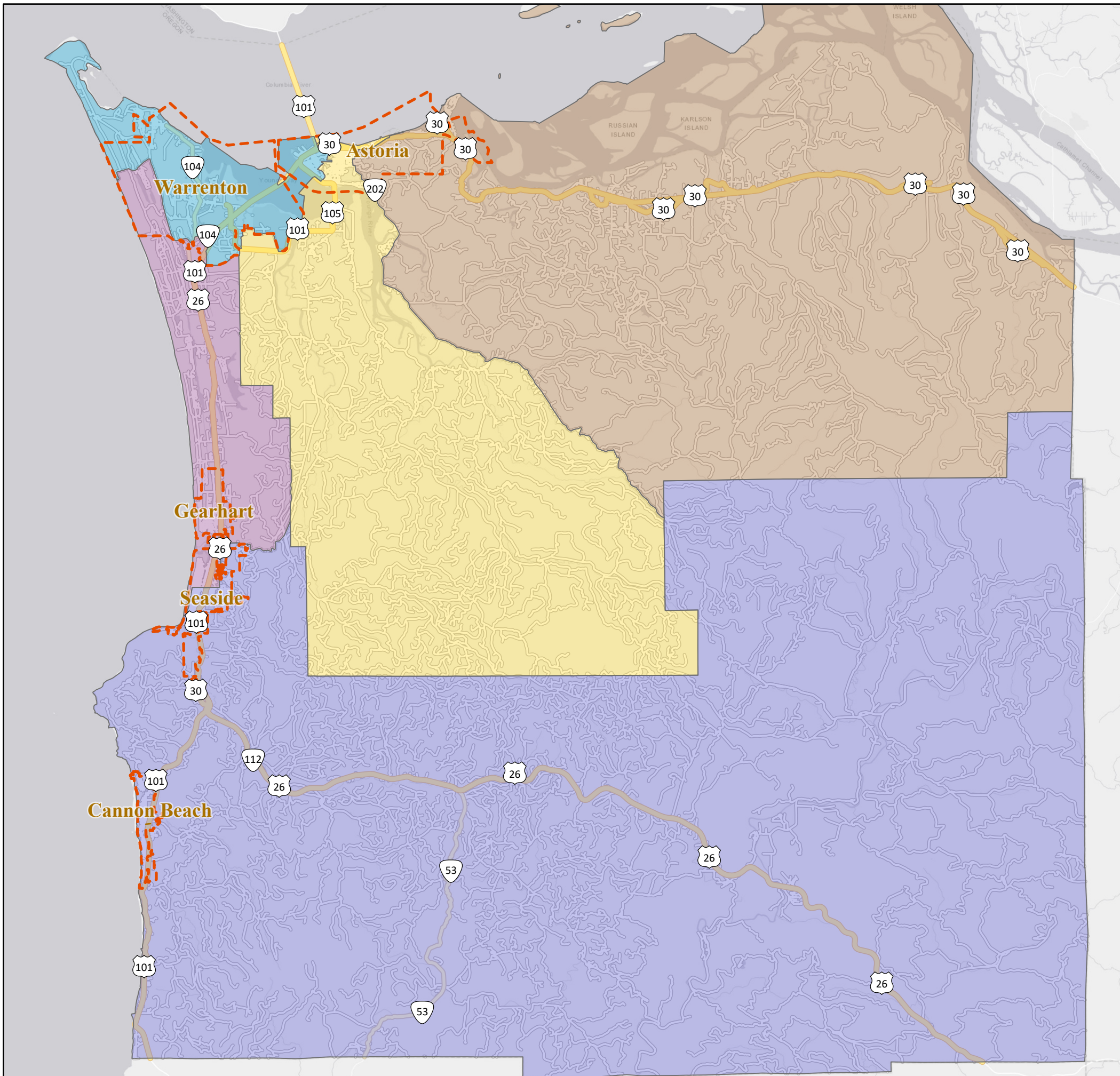
DISTRICT (Plan 1.3)

- 1
- 2
- 3
- 4
- 5

City Limits

Roads and Highways

- State
- US
- All other



Bureau of Land Management, State of Oregon, State of Oregon DOT, State of Oregon GEO, Esri, HERE, Garmin, USGS, EPA, NPS, Bureau of Land Management, State of Oregon, State of Oregon DOT, State of Oregon GEO, Esri, HERE, Garmin, USGS, EPA

CLATSOP COUNTY COMMISSIONER DISTRICTS (REDISTRICTING OPTION)

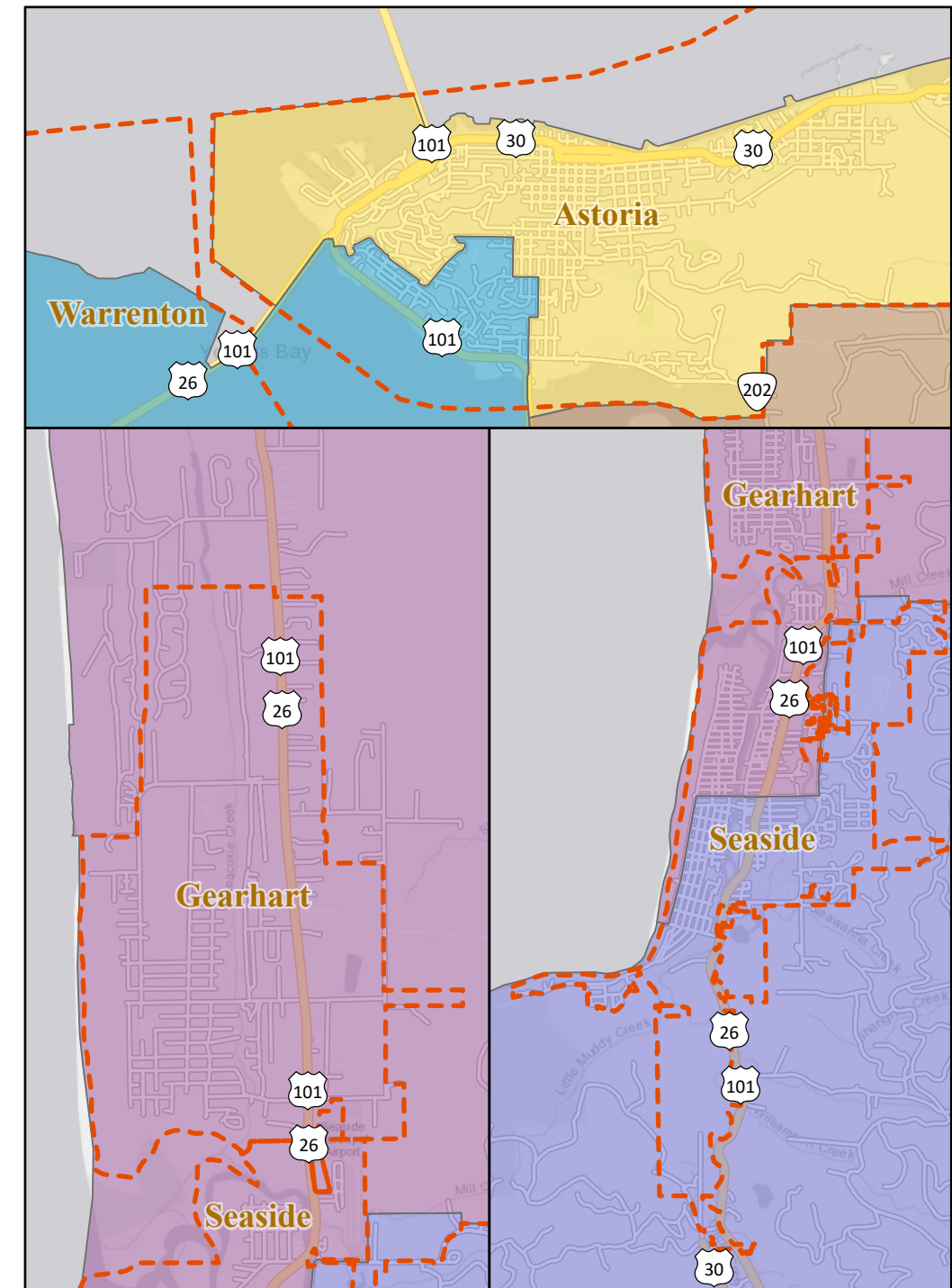
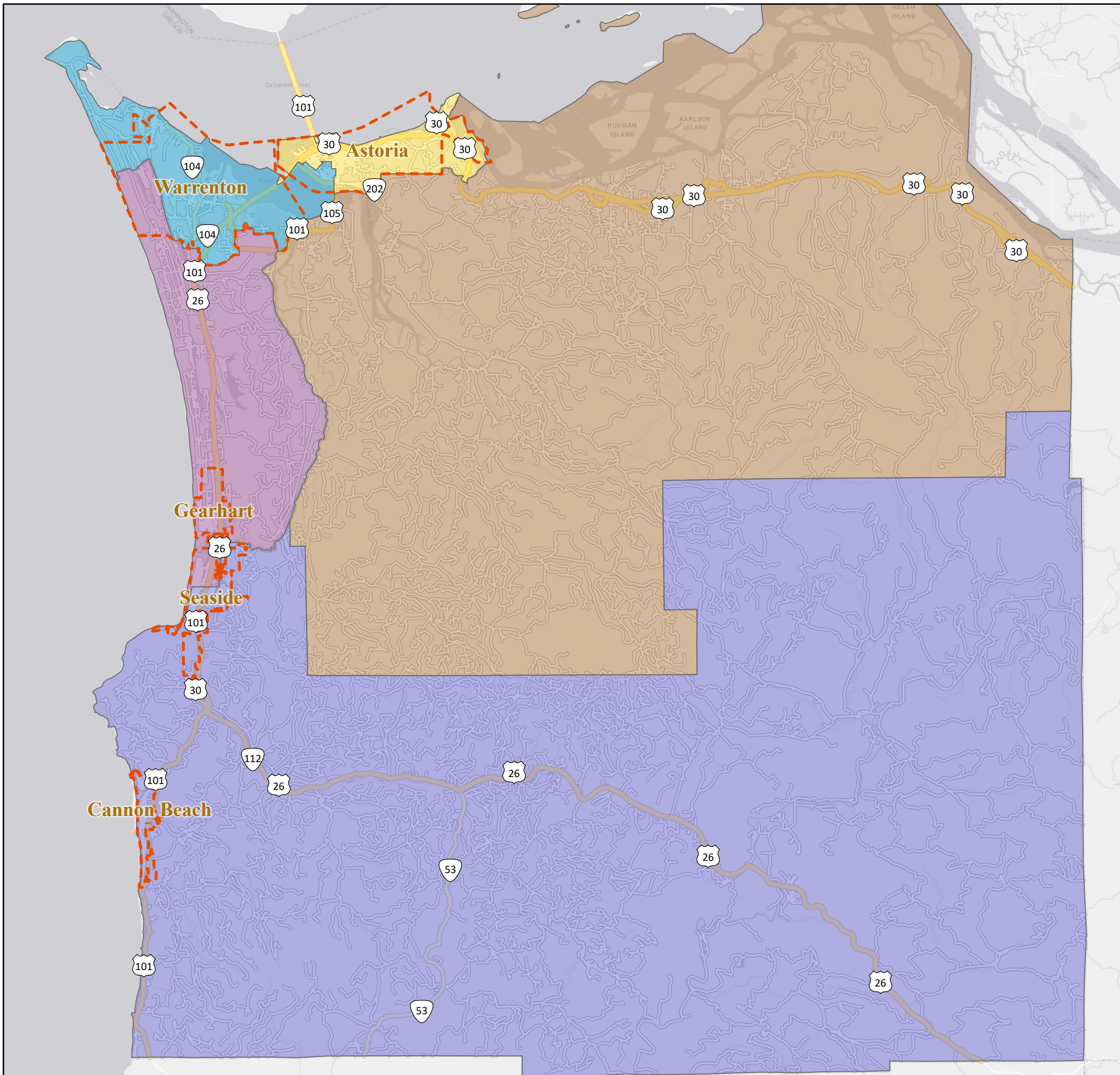
DISTRICT (Plan 1.4)

- 1
- 2
- 3
- 4
- 5

City Limits

Roads and Highways

- State
- US
- All other



Bureau of Land Management, State of Oregon, State of Oregon DOT, State of Oregon GEO, Esri, HERE, Garmin, USGS, EPA, NPS, Bureau of Land Management, State of Oregon, State of Oregon DOT, State of Oregon GEO, Esri, HERE, Garmin, USGS, EPA