2021 FINANCIAL REPORT

Portland State University

Vanport Building

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KNOWLEDGE THAT SERVES

LOCATED ON A 50-ACRE downtown campus, Portland State University (PSU) is a nationally acclaimed leader in social mobility, community-based learning, and sustainability. The University's location — at the heart of Oregon's economic and cultural center — enables students and faculty to apply scholarly theory to the real-world problems of business and community organizations. PSU offers more than 200 undergraduate, master's and doctoral degrees, as well as graduate certificates and continuing education programs. With more than 24,000 students from all 50 states and 70+ nations around the world, PSU is Oregon's largest, most diverse, innovative, and affordable, public research university.

VISION

Portland State University leads the way to an equitable and sustainable future through academic excellence, urban engagement, and expanding opportunity for all.

MISSION

- We serve and sustain a vibrant urban region through our creativity, collective knowledge, and expertise.
- We are dedicated to collaborative learning, innovative research, sustainability, and community engagement.
- We educate a diverse community of lifelong learners.
- Our research and teaching have global impact.

VALUES

- We promote access, inclusion, and equity as pillars of excellence.
- We commit to curiosity, collaboration, stewardship, and sustainability.
- We strive for excellence and innovation that solves problems.
- We believe everyone should be treated with integrity and respect.

STRATEGIC GOALS

As we continue to advance the university's mission, while managing the pandemic, the following priorities — developed by PSU President Stephen Percy in partnership with the Board of Trustees and other stakeholders — will animate our work.

LASER FOCUS ON STUDENT SUCCESS:
We continue our long-term effort to advance success, graduation, and career readiness called Students First. Progress on this initiative and the pathway to social mobility it provides to all students is even more important as we manage a historic pandemic and reckoning on racial justice. We must engage our students with meaningful experiences and chart innovative new pathways from the classroom to rewarding careers.

ACTING ON EQUITY AND RACIAL JUSTICE:
Portland State will center its effort to combat racism and advance social justice across our campus with dogged determination and long-term commitment. We will build on the work of many to engage all of PSU in this effort, applying an antiracist lens to every signal we send, every model we create, and every policy we enact. We will measure our progress and hold each other to account. We will double down on our efforts to expand diversity — among our administrators, faculty, staff, and students — and ensure success for all.

MOBILIZING ENGAGEMENT TO STRENGTHEN OUR CITY:
As PSU marks its 75th Anniversary, we look back at a legacy of service to our community. Our destiny as an institution is tied to this city we call home. At this moment more than ever, Portland needs us. Now is the time to engage partners across the city to achieve a more equitable, resilient, and sustainable future. PSU can add value to Portland's effort to root out racism and rebuild a thriving city that works for all its residents. We can learn together, identify new collaborative strategies for solving complex problems and create a resilient future.


PSU

MESSAGE FROM THE PRESIDENT

YEAR OF RESILIENCE

In last year's Financial Statement message I named FY 2019-20 the "Year like no other." Fiscal year 2020-21 has proven to be PSU's Year of Resilience. The year began in the depths of a pandemic, where we were challenged to quickly pivot from in-person, to largely online classes. The fact that we were able to do so smoothly, while continuing to provide our students with a quality learning experience, is a testament to our collective resilience and our commitment to student success..

Student success continues to be our first priority. After seeing an entire class experience their first year of college without ever seeing an instructor in person, I understand, now more than ever, the importance of the college community to our students' success. They need to interact inside and outside of the classroom, develop relationships and meet with faculty in person — all, of course, in a safe environment. Indeed, the pandemic has helped me realize how much my top priorities for PSU — advancing student success, acting on racial justice and equity, and strengthening our city — overlap and connect.

Along with its challenges, the pandemic has brought much needed financial relief to our students and the university. In the waning days of 2020 congress passed a much-needed successor to the CARES relief act. The new law included critical investments in the nation's colleges and universities. Portland State received relief funding that made it possible for us to deliver much needed support for our students. We were able to provide over $8.3 million in direct aid to students. Remaining CARES act funds were used to help PSU address revenue losses and consider new ways to support our students and our institution in the year ahead. We are grateful for these one-time funds, as they allow us to address the impacts of COVID-19. But they are not a panacea. We still have important work ahead to ensure PSU remains on financially solid ground.

Fiscal year 2020-2021 has been a tough year. The pandemic has tested us in ways we could not have foreseen. I am extremely proud of how our campus community has responded to all of the difficulties we have faced together. As we look forward to FY 2021-2022 and the hoped-for end of the pandemic, I hope all of you reading this will find time for rest, renewal and reflection — doing so will help renew our resilience and appreciation for a return to normalcy.

Sincerely,

Stephen Percy
President, Portland State University

2021 CAMPUS HIGHLIGHTS

OPEN FOR FALL, OPEN FOR ALL

Several members of the university's leadership, working in collaboration with our faculty and staff, devised a comprehensive response to COVID to support our students. Open for Fall, Open for All was announced in early February, following important feedback from the Faculty Senate. The key components included:

- **A plan for a safe return to in-person instruction in the Fall.**
- **A community vaccination plan that will begin as soon as vaccines become available.**
- **Work with the faculty senate to adjust academic requirements.**
- **Pursuing significant discounts for safe and affordable on-campus housing.**
- **Introduction of a new summer bridge program to help prepare incoming students whose academic pathways have been affected by the pandemic**

CAMPUS SAFETY

The Campus Public Safety Office (CPSO) worked with the PSU community and the Portland Police Bureau to enact a revolutionary new way of policing. It was an extraordinarily difficult effort that deserves the respect and support of the community. As they work long hours to support the safety of our campus, CPSO is continuing to work toward the goal of unarmed campus patrols. It is a complex effort that is well underway.

TIME TO ACT EQUITY SUMMIT

Delayed by storms and reimagined as a virtual event, the Time to Act Equity Summit was a great success Even in the remote, Zoom-enabled setting, PSU community members from all parts of the university participated and their input was electric. The Summit demonstrated the desire our campus community has to push Diversity, Equity and Inclusion to important new levels at PSU. The symposium examined:

- **Leadership and Infrastructure**
- **Campus Climate and Intergroup Relations**
- **Employee Access, Success and Equity**
- **Education, Scholarship and Service**
- **Student Access, Success and Equity**

The specific recommendations of these task forces will result in the first investments of the Racial Equity Fund, with up to $50,000 allocated to each area.

PRESIDENTIAL FELLOWS

Presidential Fellows are faculty and staff who have been enlisted to explore and develop reports on important issues and opportunities at PSU. Fellows receive resources to work on a project developed mutually by the President and the Fellow. Fellows engage in research, interviews and conversations to guide their findings and recommendations. Fellows report on their work and their recommendations at a public event during the Spring term. So far, Fellows have produced studies on topics as diverse as:

- **Action plans for both the Black Student Success Task Force Report and the Asian & Asian and Pacific Islander Student Task Force Report.**
- **Convening of a campus-wide Futures Advisory Group who are engaged in collaborative and participatory research on the long-term future of higher education.**
- **Training for advancing the use of an equity lens in planning, decision making, and evaluation at PSU.**
- **A plan and strategies to enhance PSU's connectivity and partnership with Native American Tribes to advance the education of Native American students and explore university-tribal engagement.**

KNOWLEDGE SERVES THE CITY

PSU's deep and ongoing partnerships with the community are stretching in new ways as we take on the particular challenges that Portland is facing. The reopening of our campus will provide a much-needed boost to Portland, bringing thousands more people downtown on a regular basis and re-energizing the business core. In addition, we are finalizing a memorandum of understanding with St. Mary's Academy on the creation of an education and arts district in our neighborhood. The thrust of that work is placemaking and the creation of a welcoming downtown. We want to strengthen downtown and strengthen the Park Blocks and will be including the Portland Art Museum, the Oregon Symphony, the Oregon Historical Society and others in this effort. PSU is also well represented at Mayor Wheeler's "Action Tables" which are taking on some of the toughest issues facing the city. For example, the PSU School of Business is providing input on jobs and business; University Communications is helping with Marketing & Communications, on branding and reputation; University Relations is involved in downtown activation and the Homelessness Research and Action Collaborative serves on the compassion and safety Action Tables.

INDEPENDENT AUDITOR'S REPORT

Members of the Board

Report on the Financial Statements

We have audited the accompanying financial statements of the business-type activities and the discretely presented component unit of Portland State University (the University), a component unit of the State of Oregon, as of and for the years ended June 30, 2021 and 2020, and the related notes to the financial statements, which collectively comprise the entity's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We did not audit the 2021 and 2020 financial statements of the discretely presented component unit, the Portland State University Foundation (the Foundation) which represents 100% percent of the total net assets, revenues, and expenses of the component unit. Those statements were audited by other auditors whose reports have been furnished to us, and our opinion, insofar as it relates to the amounts included for the Foundation, is based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the discretely presented component unit were not audited in accordance with *Government Auditing Standards*.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

INDEPENDENT AUDITOR'S REPORT

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and the discretely presented component unit of the University as of June 30, 2021 and 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, the Schedule of University Defined Benefit Pension Employer Contributions, the Schedule of University PERS Defined Benefit Pension Proportionate Share of Net Pension Liability, the Schedule of University PERS RHIA OPEB Employer Contributions, the Schedule of University's Proportionate Share of the Net PERS RHIA OPEB Asset, the Schedule of University PERS RHIPA OPEB Employer Contributions, the Schedule of University's Proportionate Share of the Net PERS RHIPA OPEB Liability, and the Schedule of University's Proportionate Share of the Total PEBB OPEB Liability as listed in the table of contents, collectively referred to as required supplementary information, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Portland State University's basic financial statements. The Message from the President is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The Message from the President has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

INDEPENDENT AUDITOR'S REPORT

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 2, 2021, on our consideration of the University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of University's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering University's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

CliftonLarsonAllen LLP

Greenwood Village, Colorado
December 2, 2021

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Years Ended June 30, 2021, 2020, and 2019 (dollars in millions)

Introduction

The following Management's Discussion and Analysis (MD&A) provides an overview of the financial position and activities of Portland State University (PSU) for the years ended June 30, 2021, 2020, and 2019.

Annual Full Time Equivalent Student Enrollment Summary

	2021	2020	2019	2018	2017
Annual FTE	**18,016**	19,211	20,237	20,653	20,995

Understanding the Financial Statements

The MD&A is intended to foster a greater understanding of PSU's financial activities and provides an objective analysis of PSU's financial activities based on currently known facts, decisions and conditions. Since this presentation includes summarized formats, it should be read in conjunction with the financial statements, which have the following six components.

Independent Auditor's Report presents an unmodified opinion rendered by an independent certified public accounting firm, CliftonLarsonAllen LLP, on the fairness in presentation (in all material respects) of the financial statements.

Statement of Net Position (SNP) presents a snapshot of PSU's assets, deferred outflows, liabilities, deferred inflows and net position under the accrual basis of accounting at the end of each fiscal year presented. The SNP helps the reader understand the types and amounts of assets available to support operations; how much PSU owes to vendors and creditors; and net position delineated based upon its availability for future expenditures.

Statement of Revenues, Expenses and Changes in Net Position (SRECNP) presents PSU's revenues and expenses categorized between operating, nonoperating and other related activities. The SRECNP reports the PSU operating results for each fiscal year presented.

Statement of Cash Flows (SCF) provides information about PSU's sources (receipts) and uses (payments) of cash during the fiscal year. The SCF classifies sources and uses of cash into four categories and assists in determining whether PSU has the ability to generate future net cash flows to meet its obligations as they come due.

Notes to the Financial Statements (Notes) provide additional information to clarify and expand on the financial statements.

PSU's supporting foundation is discretely presented as a **component unit** in PSU's financial statements with related disclosures in Notes 1 and 18.

The MD&A compares the results of current and prior years. Unless otherwise noted, all years refer to the fiscal year ended June 30.

All references to pension expense in the MD&A are associated with defined benefit pension obligations accounted for under Governmental Accounting Standards Board (GASB) Statement No. 68, *Accounting and Financial Reporting for Pensions*, and GASB Statement No. 71, *Pension Transition for Contributions made Subsequent to the Measurement Date—an Amendment of GASB Statement No. 68* (referred to in combination as GASB No. 68), which was adopted at the beginning of fiscal year 2015. All references to other postemployment benefits (OPEB) are associated with postemployment benefits other than pensions accounted for under GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions* (GASB No. 75), which was adopted at the beginning of fiscal year 2018.

Financial Net Position Summary

Net Position increased $8 million in 2021 compared to a $21 million increase in 2020. This was primarily due to an increase in restricted expendable net position.

Net Position increased $21 million in 2020 compared to a $70 million increase in 2019. This was primarily due to an increase in net investment in capital assets and a decrease in university wide debt.

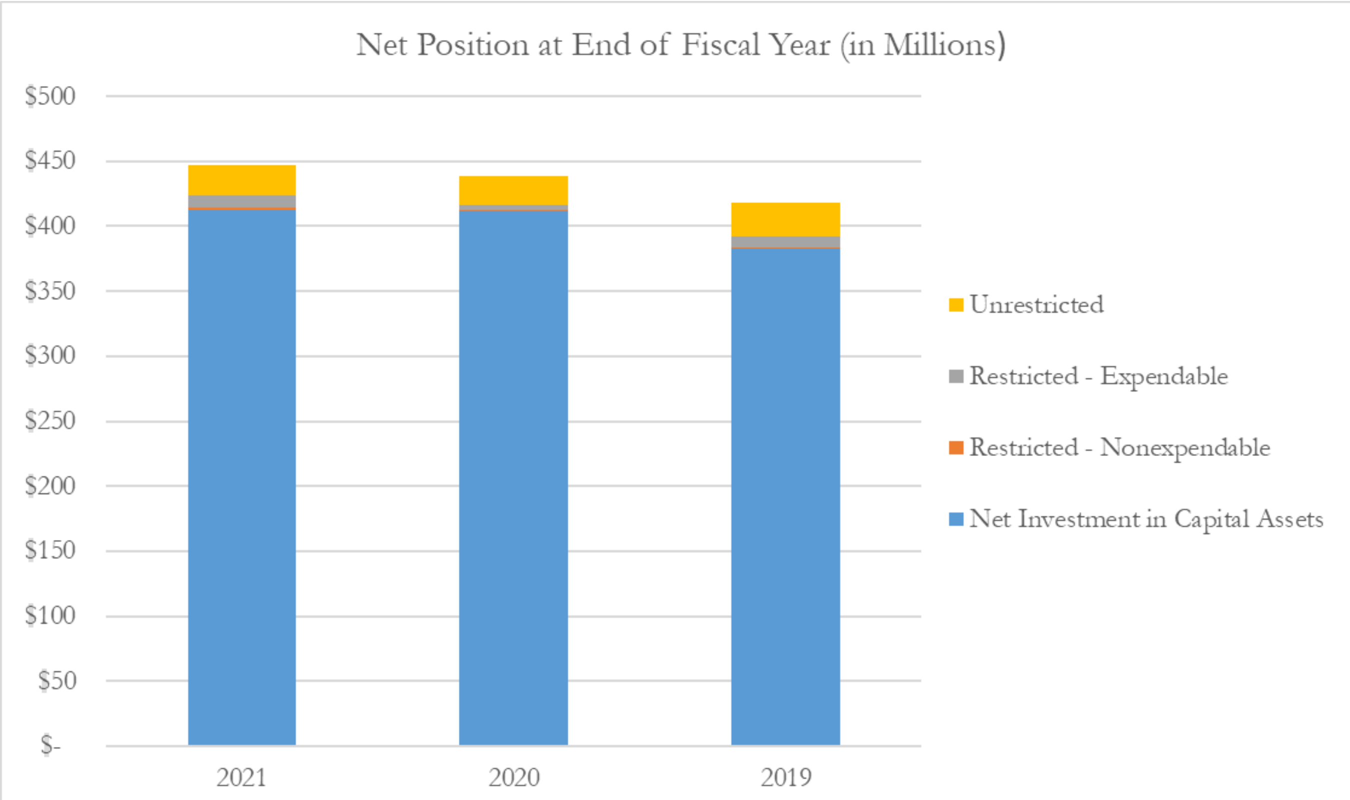
Statements of Net Position

The term "Net Position" refers to the difference between (a) total assets and deferred outflows of resources and (b) total liabilities and deferred inflows of resources and is an indicator of PSU's current financial condition. Changes in net position that occur over time indicate improvement or deterioration in PSU's financial condition. The following summarizes PSU assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position:

Condensed Statements of Net Position (in millions)

As of June 30,		**2021**		2020		2019		2018
Current Assets	**$**	**195**	$	218	$	185	$	140
Noncurrent Assets, excluding Capital Assets, Net		**119**		77		125		112
Capital Assets, Net		**609**		618		605		553
Total Assets	**$**	**923**	$	913	$	915	$	805
Deferred Outflows of Resources	**$**	**62**	$	50	$	55	$	54
Current Liabilities	**$**	**108**	$	116	$	141	$	105
Noncurrent Liabilities		**416**		388		387		403
Total Liabilities	**$**	**524**	$	504	$	528	$	508
Deferred Inflows of Resources	**$**	**14**	$	20	$	24	$	3
Net Investment in Capital Assets	**$**	**413**	$	412	$	383	$	325
Restricted - Nonexpendable		**1**		1		1		1
Restricted - Expendable		**10**		3		8		6
Unrestricted		**23**		23		26		16
Total Net Position	**$**	**447**	$	439	$	418	$	348

The following graph presents the composition of net position at June 30, 2021, 2020, and 2019.



Total Net Position

Total Net Position increased $8 million to $447 million at June 30, 2021 and increased $21 million to $439 million at June 30, 2020. The components of Total Net Position changed as follows:

- **Net Investment in Capital Assets** increased $1 million during 2021 to $413 million due to capital asset additions of $21 million and repayments of long-term debt of $12 million, partially offset by $29 million of depreciation expense, $2 million of asset retirements and additional debt due to refunding of $1 million. Net Investment of Capital Assets increased $29 million during 2020 to $412 million due to capital asset additions of $41 million and repayments of long-term debt of $30 million, partially offset by $29 million of depreciation expense and newly issued debt of $14 million.
- **Net Position Restricted for Nonexpendable Endowments** was consistent from year to year.
- **Restricted Expendable Net Position** increased $7 million during 2021 due to recognizing $7 million dollar of restricted revenue from Proper Portland for the Vanguard Building Project due to restrictions being met related to the build out of rental space. Restricted Expendable Net Position decreased $5 million during 2020 due to the University outspending restricted funds on capital assets faster than revenue that will be recognized in the future to recoup these costs once certain eligibility requirements have been met and lower cash balances at year end due to COVID-19.
- **Unrestricted Net Position** was consistent from year to year and decreased $3 million during 2020 due to covering the overspend from restricted expendable capital assets.

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Years Ended June 30, 2021, 2020, and 2019 (dollars in millions)

Total Assets and Deferred Outflows

Total Assets and Deferred Outflows increased $22 million, or 2% and decreased $7 million, or 1%, during the years ended June 30, 2021 and 2020, respectively.

- **Current Assets** decreased $23 million, or 12%, and increased $33 million, or 15%, during 2021 and 2020, respectively. The decrease during 2021 was primarily due to the Public University Fund Administrator reallocating excess cash holdings into the Core Bond Fund during Quarter 4 to support higher interest earnings over the long term, a decrease in the amount Due from Primary Government as the Vanport Building project (formerly the Fourth and Montgomery project) is coming to end, and partially offset by an increase in Accounts Receivable, due to a year end reimbursement request of Higher Education Emergency Relief Funds for lost institutional revenue. The increase during 2020 was primarily due to an increase in cash balances due to investment sales by Public University Fund Administrator in quarter 4, partially offset by a decrease in the amount Due from the Primary Government as the Fariborz Maseeh Hall, formerly Neuberger Hall, project completed in 2020 and the anticipated completion of the Fourth and Montgomery project.
- **Noncurrent Assets**, excluding Capital Assets, Net of Accumulated Depreciation, increased $42 million during 2021 primary due to an increase in Investments and decreased $48 million during 2020 primarily due to a decrease in Investments.
- **Capital Assets, Net** decreased $9 million and increased $13 million during 2021 and 2020, respectively. See "Changes to Capital Assets" in this MD&A for additional information.
- **Deferred Outflows of Resources** increased $12 million during 2021 primarily due to the net difference between projected and actual earnings on investments, partially offset by a decrease due to changes in assumptions. Deferred Outflows of Resources decreased $5 million during 2020 primarily due to the difference between plan experience and actuarial assumptions.

Total Liabilities and Deferred Inflows

Total Liabilities and Deferred Inflows increased $14 million, or 3%, and decreased $28 million, or 5%, during 2021 and 2020, respectively.

- **Current Liabilities** decreased $8 million and $25 million, during in 2021 and 2020, respectively.
    - **Accounts Payable and Accrued Liabilities** decreased $12 million at June 30, 2021, mainly due to a decrease in Construction and Contract Retainage payable from the Vanport Building and other decreases due to slower University activities due to COVID. A decrease of $3 million at June 30, 2020, was mainly due to a decrease in the year end wage accrual and a decrease in insurance claims.
    - **Deposits** decreased $5 million in 2021 and decreased $18 million in 2020, due to the University spending funds that had previously been received in advance of payments from our partners related to the construction of the Vanport Building.
    - **Current Portion of Long-Term Liabilities** decreased $4 million at June 30, 2021, due to payments exceeding additions and was relatively consistent from 2019 to 2020.
    - The current portion of **Unearned Revenue** increased $13 million at June 30, 2021 due to Higher Education Emergency Institutional funds outspending the Higher Education Emergency Student funds at the end of the fiscal year and were relatively consistent from 2019 to 2020.

- **Noncurrent Liabilities** increased $28 million in 2021 and increased $1 million in 2020.
  - **Net Pension Liability** increased $42 million during 2021 due to the difference between projected and actual investment earnings and increased $18 million during 2020 due to an increase in the system's overall liability.
  - The **Net Other Postemployment Liability** was relatively consistent from 2020 to 2021 and decreased $1 million during 2020 due to a decrease in the University's proportionate share at the measurement date.
  - **Long-Term Liabilities** decreased $5 million due to payments exceeding additions, as there was no new debt issued during 2021. Long-Term Liabilities decreased $15 million in 2020, primarily due to $32 million of payments on long term debt and other obligations and $14 million of additions from newly issued XI-Q debt and an increase of $2 million in the University's liability of compensated absences.
  - The non-current portion of **Unearned Revenue** decreased $8 million in 2021 primarily due to the recognition of $7.5 million of previously deferred funds received from Prosper Portland for the Vanport Building as restrictions were met and was consistent from 2019 to 2020.
  - **Deferred Inflows of Resources** decreased $6 million in 2021 and decreased $4 million in 2020 due to a difference between projected and actual earnings on investments and a decrease in 2020 to the University's proportionate share of the plan's deferred inflow balance.

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Years Ended June 30, 2021, 2020, and 2019 (dollars in millions)

Statements of Revenues, Expenses and Changes in Net Position

Due to the classification of certain revenues as nonoperating revenue, like most public higher educational institutions, PSU shows a loss from operations. State government appropriations, financial aid grants and other nonexchange grants and non-capital gifts, although considered nonoperating revenue under GASB Statement No. 35, *Basic Financial Statements – And Management's Discussion and Analysis – For Public Colleges and Universities – An Amendment of GASB Statement No. 34* (GASB No. 35), and reflected accordingly in the nonoperating section of the SRECNP, are used solely for operating purposes. The following summarizes the revenue and expense activity of PSU:

Condensed Statements of Revenues, Expenses and Changes in Net Position (in millions)

For the Year Ended June 30,	**2021**	2020	2019
Operating Revenues	**$ 302**	$ 335	$ 361
Operating Expenses	**517**	541	528
Operating Loss	**(215)**	(206)	(167)
Nonoperating Revenues, Net of Nonoperating Expenses	**194**	191	170
Other Expenses, Gains, Losses and Transfers	**29**	36	67
Increase (Decrease) in Net Position	**8**	21	70
Net Position, Beginning of Year	**439**	418	348
Net Position, End of Year	**$ 447**	$ 439	$ 418

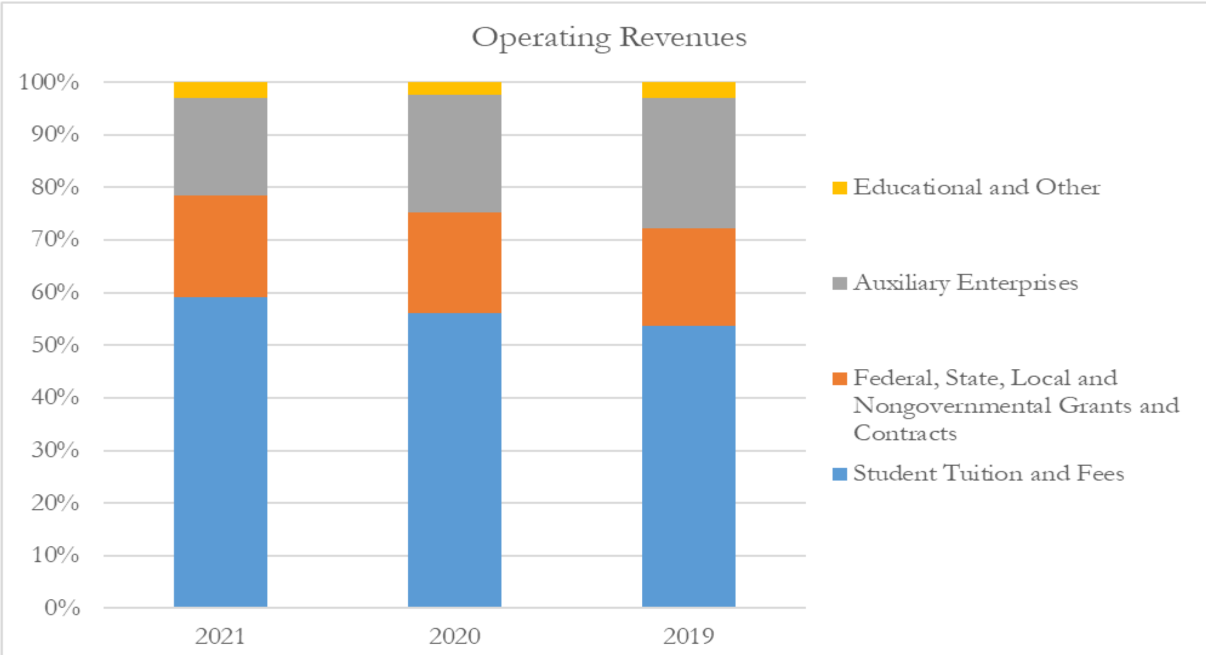
Changes in Net Position

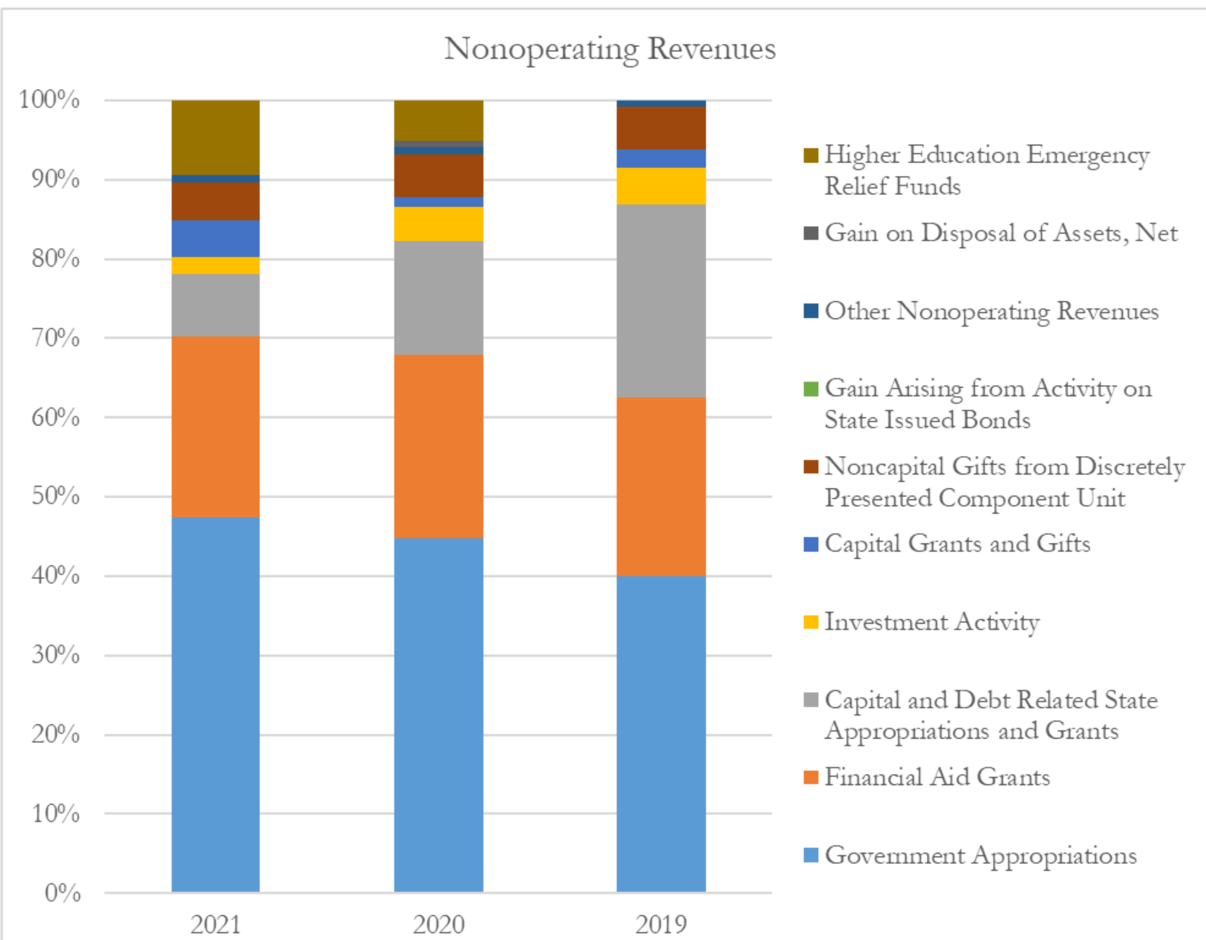
Net Position increased $8 million during 2021 and $21 million during 2020. Refer to changes in the components of Net Position under Total Net Position above.

Total Operating, Nonoperating and Other Revenues (in millions)

For the Year Ended June 30,	**2021**	2020	2019
Student Tuition and Fees	**$ 179**	$ 188	$ 194
Federal, State, Local and Nongovernmental Grants and Contracts	**59**	64	67
Auxiliary Enterprises	**56**	75	89
Educational and Other	**8**	8	11
Total Operating Revenues	**302**	335	361
Government Appropriations	**110**	106	98
Financial Aid Grants	**53**	55	55
Investment Activity	**5**	10	11
Gain Arising from Activity on State Issued Bonds	**(1)**	3	-
Noncapital Gifts from Discretely Presented Component Unit	**11**	13	13
Capital and Debt Related State Appropriations and Grants	**18**	34	60
Capital Grants and Gifts	**11**	3	6
Gain on Disposal of Assets, Net	**-**	-	2
Higher Education Emergency Relief Funds	**22**	12	-
Other Nonoperating Revenues	**2**	2	2
Total Nonoperating and Other Revenues	**231**	238	247
Total Revenues	**$ 533**	$ 573	$ 608

Total Revenues decreased $40 million, or 7%, in 2021 compared to 2020 and decreased $35 million, or 6%, in 2020 compared to 2019. The following graphs present the composition of Operating Revenues and Nonoperating and Other Revenues.


Operating Revenues
100%
90%
80%
70%
60%
50%
40%
30%
20%
10%
0%
2021
2020
2019
Educational and Other
Auxiliary Enterprises
Federal, State, Local and Nongovernmental Grants and Contracts
Student Tuition and Fees


Nonoperating Revenues
100%
90%
80%
70%
60%
50%
40%
30%
20%
10%
0%
2021
2020
2019
Higher Education Emergency Relief Funds
Gain on Disposal of Assets, Net
Other Nonoperating Revenues
Gain Arising from Activity on State Issued Bonds
Noncapital Gifts from Discretely Presented Component Unit
Capital Grants and Gifts
Investment Activity
Capital and Debt Related State Appropriations and Grants
Financial Aid Grants
Government Appropriations

Operating Revenues

Operating Revenues decreased $33 million, or 10% in 2021 compared to 2020 and decreased $26 million, or 8% in 2020 compared to 2019 as a result of the changes described below.

Student Tuition and Fees Revenues decreased $9 million, or 5%, in 2021 compared to 2020 despite tuition rate increases of 4.87% and 1.67% for resident and nonresident undergraduate students, 2.3% and 1.51% for resident and nonresident graduate students, and a 9.4% increase in mandatory fees. The decrease was primarily due to an over decline in student credit hours of 6.4%, which included 3.6% and 15.2% declines in resident and non-resident, respectively.

Student Tuition and Fees Revenues decreased $6 million, or 3.1%, in 2020 compared to 2019 despite tuition rate increases of 4.97% and 4.91% for resident and nonresident undergraduate students, 4.83% and 4.92% for resident and nonresident graduate students, and a 6.38% increase in mandatory fees. The decrease was primarily due to an overall decline in student credits of 5% which included 5% declines in both non-resident and resident student credit hours. Overall, the annual full-time equivalent student enrollment decreased to 19,211 in 2020 from 20,237 in 2019.

Federal, State, Local and Nongovernmental Grants and Contracts Revenues decreased $5 million, or 7.8% in 2021 compared to 2020 and decreased $3 million, or nearly 5% in 2020 compared to 2019.

- Federal Grants and Contracts Revenues decreased $5 million in 2021 compared to 2020 and decreased $1 million in 2020 compared to 2019. These declines were due to a decrease in activity on the University's awarded grants brought on by the COVID-19 pandemic.
- State and Local Grants and Contracts Revenues remained relatively consistent in 2021 compared to 2020 and decreased $2 million in 2020 compared to 2019 due to a decrease in activity on the University's awarded grants brought on by the COVID-19 pandemic.
- Nongovernmental Grants and Contracts Revenues were relatively consistent in 2021 compared to 2020 and 2020 compared to 2019.

Auxiliary Enterprises Revenues decreased $19 million in 2021 compared to 2020 due to an inability to operate all activities because of the COVID-19 pandemic and decreased $15 million in 2020 compared to 2019 due to the inability to operate at 100% for the last quarter of the fiscal year because of the COVID-19 pandemic.

Educational and Other Operating Revenues remained relatively consistent in 2021 compared to 2020 and decreased $3 million in 2020 compared to 2019 due to a decrease in activity in the last quarter brought on by the COVID-19 pandemic and increased $1 million in 2019 compared to 2018, mainly due to higher foreign government grants and contracts revenue.

Nonoperating and Other Revenues decreased $6 million, or 2.6%, in 2021 compared to 2020 and $9 million, or 3.8%, in 2020 compared to 2019.

- **Government Appropriations Revenues** increased $4 million and $8 million in 2021 and 2020, respectively, due to higher funding received from the State of Oregon.
- **Capital and Debt Related State Appropriations and Grants Revenues** decreased $16 million in 2021 and $26 million in 2020. The 2021 decrease was due to only having one major capital project being constructed, The Vanport Building, during the fiscal year. Furthermore, activity on the project was winding down and the University saw a decline in overall reimbursement requests from the State on behalf of the construction of the building. The 2020 decrease was due to the completion of the Fariborz Maseeh Hall, formerly Neuberger Hall, during the first quarter of 2020, after 4 years of construction, offset by the ongoing construction of The Vanport Building.
- **Financial Aid Grants Revenues** decreased $2 million between 2020 and 2021 due to a decline in Pell awarded funds and were relatively consistent between 2019 and 2020.

- **Investment Activity** decreased $5 million between 2020 and 2021 due to a decline in our portfolios total distributed earnings and was relatively consistent between 2019 and 2020.
- **Capital Grants and Gifts Revenues**, which include capital gifts from the PSU Foundation, increased $8 million in 2021 mainly due to the recognition of a restricted gift from Proper Portland related to the Vanport Building, as PSU met its obligations during the fiscal year. In 2020 it decreased $3 million due to lower gifts for the Viking Pavilion & Peter Stott Center, Karl Miller Center, and Fariborz Maseeh Hall, formerly Neuberger Hall, projects.
- **Noncapital Gifts from Discretely Presented Component Unit** decreased $2 million in 2021 mainly due to decreases in University activity brought on by the COVID-19 pandemic and were consistent in 2020 compared to 2019.
- **Gain on Disposal of Assets, Net** was a loss in 2021 as described below in Loss on Disposal of Assets, net and had a small recognized gain in 2020 due to the sale of equipment.
- **Higher Education Emergency Relief Funds** increased $10 million in 2021 compared to 2020, primarily due to the ability in 2021 for the University to seek reimbursement for lost revenue, which was previously unallowable. Higher Education Emergency Relief Funds increased $12 million in 2020 compared to 2019, due to the Federal Government passing the Coronavirus Aid, Relief, and Economic Security Act (CARES), which created the Higher Education Emergency Relief Fund as a response to the COVID-19 pandemic in March 2020. These funds were primarily utilized for emergency student aid relief grants and reimbursement of student fees for services the University could not provide due to the pandemic.
- **Other Nonoperating Revenues** remained consistent in 2021 compared to 2020 and in 2020 compared to 2019.

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Years Ended June 30, 2021, 2020, and 2019 (dollars in millions)

Expenses

Operating Expenses

Operating expenses decreased $24 million, or 5%, to $517 million during 2021 compared to 2020, primarily due to cost savings measures and a mostly remote campus due to the COVID-19 pandemic. Operating expenses increased $13 million, or 2%, to $541 million during 2020 compared to 2019, primarily due to increase in pension expense, offset by decreases in year-end wage-based accruals.

The following summarizes operating expenses by functional classification.

Operating Expense by Function (in millions)

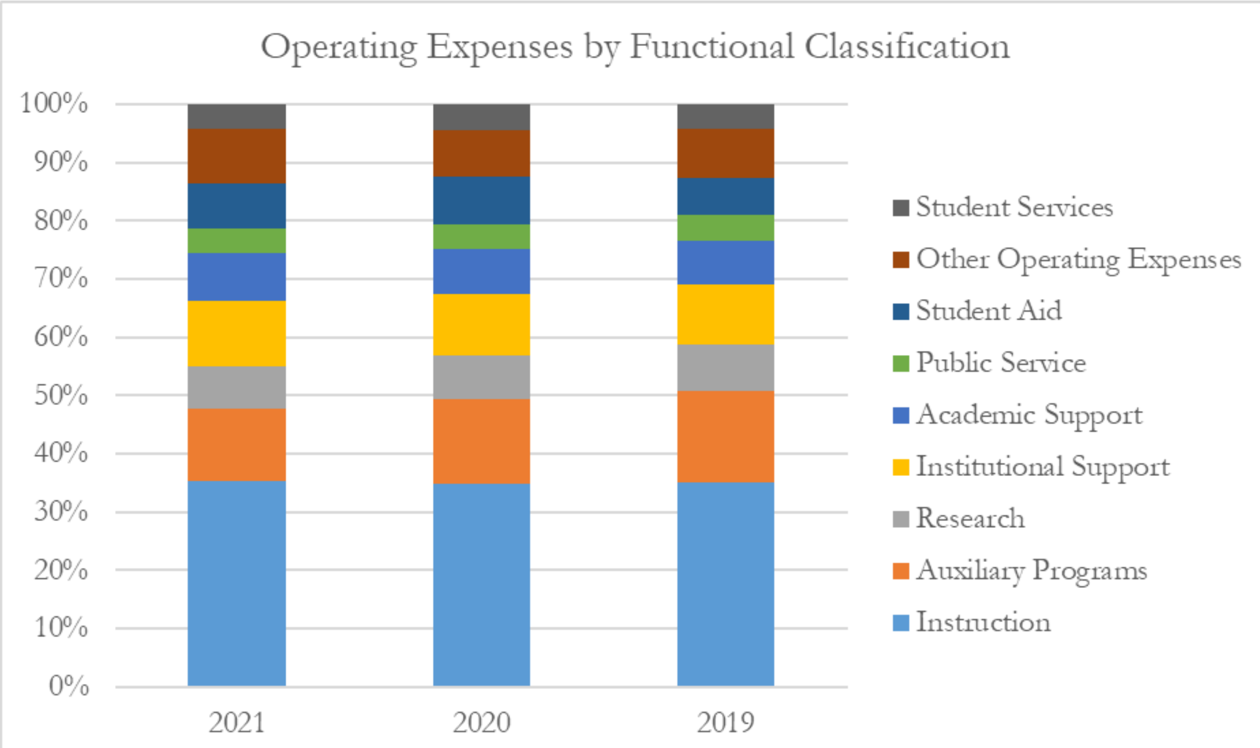
For the Year Ended June 30,	**2021**	2020	2019
Instruction	**$ 183**	$ 188	$ 185
Auxiliary Programs	**64**	79	83
Research	**37**	40	42
Institutional Support	**59**	58	54
Academic Support	**42**	41	40
Student Aid	**41**	44	34
Public Service	**21**	23	23
Student Services	**22**	24	22
Other Operating Expenses	**48**	44	45
Total Operating Expenses	**$ 517**	$ 541	$ 528

Due to the way in which expenses are incurred by PSU, variances are presented and explained by analyzing changes in the natural classification of expenses. Each natural classification analysis can be applied to many of the functional expense caption items.

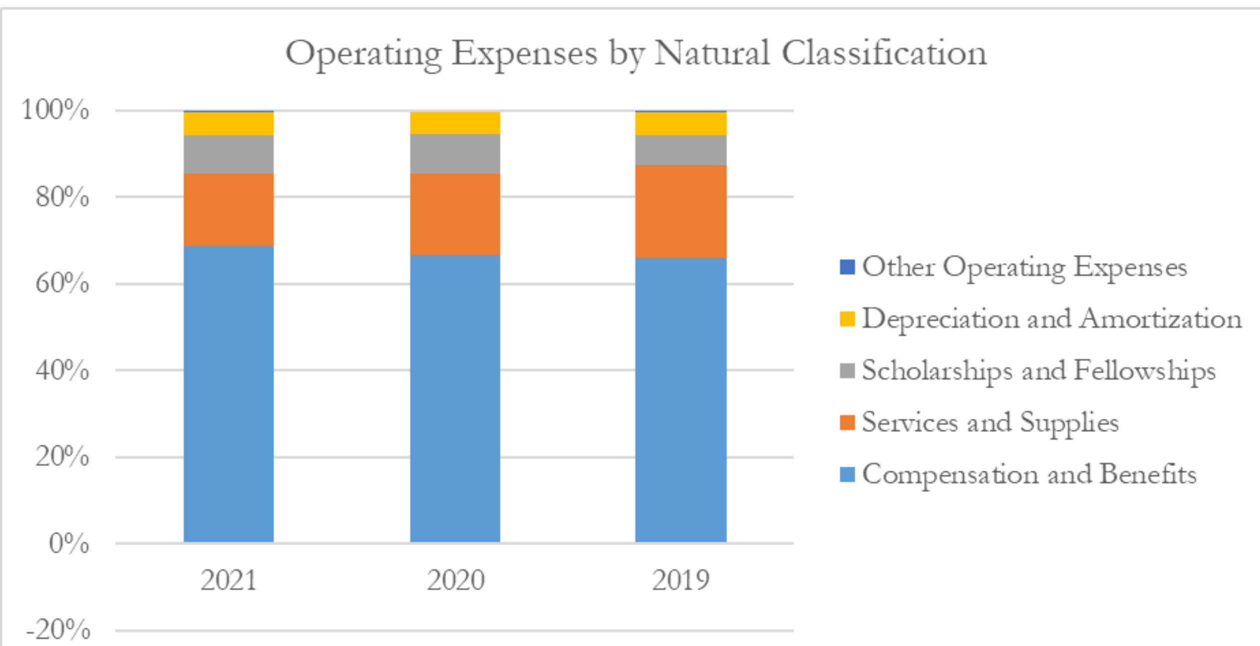
The following summarizes operating expenses by natural classification:

Operating Expense by Natural Classification (in millions)

For the Year Ended June 30,	**2021**	2020	2019
Compensation and Benefits	**$ 356**	$ 362	$ 349
Services and Supplies	**86**	103	112
Scholarships and Fellowships	**45**	48	37
Depreciation and Amortization	**29**	29	28
Other Operating Expenses	**1**	(1)	2
Total Operating Expenses	**$ 517**	$ 541	$ 528



Operating Expenses by Functional Classification
100%
90%
80%
70%
60%
50%
40%
30%
20%
10%
0%
2021
2020
2019
Student Services
Other Operating Expenses
Student Aid
Public Service
Academic Support
Institutional Support
Research
Auxiliary Programs
Instruction



Operating Expenses by Natural Classification
100%
80%
60%
40%
20%
0%
-20%
2021
2020
2019
Other Operating Expenses
Depreciation and Amortization
Scholarships and Fellowships
Services and Supplies
Compensation and Benefits

For the Years Ended June 30, 2021, 2020, and 2019 (dollars in millions)

Compensation and Benefits costs decreased $6 million, or 2% in 2021 compared to 2020 and increased $13 million, or 4% in 2020 compared to 2019:

- A $6 million increase in pension expense in 2021 and an $8 million increase in pension expense in 2020 was related to the University's proportionate share of the system's pension expense increase.
- Compensation and benefit costs other than pension expense decreased $12 million during 2021 primarily due to cost reduction methods instituted during the COVID-19 pandemic and increased $5 million during 2020 primarily due to an increase in salaries and wages, including the impacts of collective bargaining agreements in both years, as well as an increase in minimum wage each year mandated by the State of Oregon.

Services and Supplies expenses decreased $17 million in 2021 and decreased $9 million in 2020 due to the suspension of many on-campus operations brought on by the COVID-19 pandemic.

Scholarships and Fellowships expenses decreased $3 million, or 7%, in 2021 due to a decrease in the use of Higher Education Emergency Relief Funds for student aid and a decline in Pell awarded funds. Scholarships and Fellowships expenses increased $11 million, or 23% in 2020 compared to 2019 due to the University's allocation and utilization of the Higher Education Emergency Relief Fund (HEERF) passed through the Coronavirus Aid, Relief and Economic Security Act (CARES Act) that was allocated to go directly to student aid and a decrease in the scholarship allowance.

Depreciation and Amortization expense were relatively consistent between 2021 and 2020, while expenses increased $1 million, or 3% during 2020 primarily due Fariborz Maseeh Hall, formerly Neuberger Hall, being placed into service in August 2019.

Other Operating Expenses increased $2 million in 2020, due to larger year accruals related to pollution remediation and insurance claim expenses in the prior year and decreased $3 million in 2020, due to the dissolution of the Perkins Loan program and smaller year end accruals related to pollution remediation and insurance claim expenses.

Nonoperating Expenses

For the Year Ended June 30,	**2021**	2020	2019
Interest Expense	**$ (7)**	$ (11)	$ (11)
Other Nonoperating Expense, Net	**(1)**	-	-
Loss on Disposals of Assets, Net	**-**	-	-
Total Nonoperating Expenses	**$ (8)**	$ (11)	$ (11)

Interest Expense decreased $4 million in 2021 due to no new debt and the defeasement of Certificate of Participation debt during 2020. Interest expenses was relatively consistent in 2020 compared to 2019.

Net Other Nonoperating had a $1 million expense in 2021 from a lost-on debt refunding and was a net gain in 2020 as described above.

Loss on Disposal of Assets, Net had an inconsequential loss in in 2021 due to the impairment of assets set for demolition that were almost fully depreciated and was a net gain in 2020 as described above under Gain on Disposal of Asset.

Capital Assets and Related Financing Activities

Changes to Capital Assets (in millions)

For the Year Ended June 30,	**2021**	2020	2019
Capital Assets, Beginning of Year	**$ 1,087**	$ 1,046	$ 970
Add: Purchases/Construction	**21**	41	79
Less: Retirements/Disposals/Adjustments	**1**	-	(3)
Total Capital Assets, End of Year	$ 1,109	$ 1,087	$ 1,046
Accum. Depreciation, Beginning of Year	**(469)**	(441)	(417)
Add: Depreciation Expense	**(29)**	(29)	(28)
Less: Retirements/Disposals/Adjustments	**(2)**	1	4
Total Accum. Depreciation, End of Year	$ (500)	$ (469)	$ (441)
Total Capital Assets, Net, End of Year	$ 609	$ 618	$ 605

During 2021, capital asset additions totaled $21 million, $13 million of which was related to the Vanport Building, and $3 million in capital equipment purchases. The remaining amount of additions was spread over several different projects occurring around campus. During 2020, capital asset additions totaled $41 million, $25 million of which, was related to the Vanport Building and $6 million to the completion of the Fariborz Maseeh Hall, formerly Neuberger Hall, project. The remaining amount of additions was spread over several different projects occurring around campus. During 2019, capital asset additions totaled $79 million and were mainly due to continued work on Fariborz Maseeh Hall and the Vanport Building and the purchased of land at 4th and Lincoln.

Accumulated depreciation increased $31 million during 2021 due to $29 million of depreciation expense and $2 million of asset retirement adjustments. Accumulated depreciation increased $28 million during 2020 due to $29 million of depreciation expense, partially offset by asset retirements. Accumulated depreciation increased $24 million during 2019 due to $28 million of depreciation expense, partially offset by asset retirements, which included the sale of the president's residence.

PSU is committed to a comprehensive program of capital investment and facility maintenance that includes addressing current maintenance needs and minimizing PSU's deferred maintenance backlog. State, federal, private, debt and internal PSU funding are used to accomplish PSU's capital objectives.

Capital Commitments

PSU had outstanding capital commitments on partially completed and planned construction projects of $88 million at June 30, 2021, included $67 million for the Vernier Science Center. See Note 16 for additional information relating to capital construction commitments.

Debt Administration

As described in Note 8, the State of Oregon issues general obligation bonds on behalf of PSU to support its capital renewal and construction projects. Bonds issued on behalf of PSU under Oregon Constitution Article XI-(F)(1) are repaid by the university with PSU revenue streams and thus give rise to a note payable to the State of Oregon. Bonds issued under Articles XI-G and XI-Q are repaid by the State and thus are recorded as capital grants revenue from the State of Oregon.

During 2021, The State of Oregon issued XI-F bonds totaling $53 million to defease existing debt of $52 million to reduce future debt service payments. During 2020, The State of Oregon issued XI-Q bonds totaling $14 million to pay off the remaining balance of the Certificates of Participation (COPs) debt for an overall reduction of debt service payments. Repayments of long-term debt due to the State of Oregon were $12 million and $30 million during 2021 and 2020, respectively.

During 2021 and 2020, PSU incurred eligible expenditures under the State's cost reimbursable Articles XI-G and XI-Q bond programs that gave rise to $16 million and $31 million, respectively, of capital state grants revenue.

Economic Outlook

Overall funding for PSU's major activities continues to be diversified, being generated through a variety of sources including tuition and fees, financial aid programs, state appropriations, grants and contracts through government and private sources, donor gifts, and investment earnings.

The impact of Covid-19 has led to significant financial impacts on PSU in terms of both enrollment and our auxiliary enterprises. The return of campus operations and in person instruction in 2022 is expected to begin a 2-3-year phased recovery of auxiliary enterprises. Net tuition revenue is predicted to decrease over the next 3 years as the full impact of the accelerating rates of enrollment declines in 2020 and 2021 are realized. The university has strategies designed to stabilize enrollment and net tuition revenue is expected to increase slightly thereafter as a result of tuition rate increases. State appropriations to PSU, which have increased over the past eight years, are expected to continue to increase through both the current and next biennium, and will partially offset net tuition revenue declines. On the expenditure side, annual inflationary increases at levels higher than in recent history will create greater upward pressure on both labor costs, and non-payroll costs. Short-term net losses resulting from cost increases and revenue declines will be partially mitigated through use of funds available through the Higher Education Relief Funds allocated by the federal government and the limited use of university reserves. In the longer term, the university will need to realize both cost reductions associated with enrollment declines and revenue growth to achieve a balanced budget.

Despite the challenges ahead, the PSU Board of Trustees and University leadership remain committed to ensuring the long-term financial health of PSU to carry out its core mission to "Let Knowledge Serve the City".

STATEMENTS OF NET POSITION

As of June 30,		University 2021		University 2020
		(in thousands)		
ASSETS				
Current Assets				
Cash and Cash Equivalents	$	**110,286**	$	143,100
Collateral from Securities Lending		**1,944**		3,019
Due from Primary Government		**5,716**		9,632
Accounts Receivable, Net		**74,770**		60,525
Notes Receivable, Net		**55**		72
Inventories		**495**		657
Prepaid Expense		**1,226**		1,451
Total Current Assets		**194,492**		218,457
Noncurrent Assets				
Investments		**118,253**		74,648
Notes Receivable – Noncurrent, Net		**51**		60
Net Other Postemployment Benefits Asset		**548**		2,170
Other Noncurrent Assets		**250**		250
Capital Assets, Net of Accumulated Depreciation		**609,364**		617,959
Total Noncurrent Assets		**728,466**		695,087
TOTAL ASSETS	$	**922,958**	$	913,544
DEFERRED OUTFLOWS OF RESOURCES	$	**62,261**	$	49,667
LIABILITIES				
Current Liabilities				
Accounts Payable and Accrued Liabilities	$	**24,152**	$	36,035
Obligations Under Securities Lending		**1,944**		3,019
Payroll Deposits and Other Liabilities		**20,517**		25,118
Current Portion of Long-Term Liabilities		**19,237**		23,067
Unearned Revenues		**42,000**		28,557
Total Current Liabilities		**107,850**		115,796
Noncurrent Liabilities				
Unearned Revenues	$	**14,188**	$	22,286
Net Pension Liability		**190,338**		148,387
Other Postemployment Benefits Liability		**6,322**		6,889
Long-Term Liabilities		**205,586**		210,689
Total Noncurrent Liabilities		**416,434**		388,251
TOTAL LIABILITIES	$	**524,284**	$	504,047
DEFERRED INFLOWS OF RESOURCES	$	**14,157**	$	20,298
NET POSITION				
Net Investment in Capital Assets	$	**413,498**	$	411,644
Restricted for:				
Nonexpendable Endowments		**1,285**		1,285
Expendable:				
Gifts, Grants and Contracts		**1,060**		601
Capital Projects		**7,695**		-
Student Loans		**510**		655
Other Postemployment Benefits Asset		**548**		2,170
Unrestricted		**22,182**		22,511
TOTAL NET POSITION	$	**446,778**	$	438,866

The accompanying notes are an integral part of these financial statements.

STATEMENTS OF FINANCIAL POSITION

As of June 30,	Component Unit 2021	2020
	(In thousands)	
ASSETS		
Cash and Cash Equivalents	$ 11,372	$ 9,505
Contributions, Pledges and Grants Receivable, Net	16,058	15,960
Investments	139,796	116,981
Prepaid Expenses and Other Assets	936	2,654
Property and Equipment, Net	2,273	2,503
Total Assets	$ 170,435	$ 147,603
LIABILITIES		
Accounts Payable and Accrued Liabilities	$ 820	$ 1,386
Accounts Payable to University	1,216	1,975
Notes Payable and Capital Lease Commitments	1,791	1,862
Paycheck Protection Program loan	-	1,184
Obligations to Beneficiaries of Split-Interest Agreements	2,228	2,089
Endowments Held for University	2,888	2,429
Total Liabilities	$ 8,943	$ 10,925
NET ASSETS		
Without donor restrictions	$ 9,728	$ 6,902
With donor restrictions	151,764	129,776
Total Net Assets	161,492	136,678
TOTAL LIABILITIES AND NET ASSETS	$ 170,435	$ 147,603

The accompanying notes are an integral part of these financial statements.

STATEMENTS OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

For the Year Ended June 30,		University 2021		University 2020
		(In thousands)		
OPERATING REVENUES				
Student Tuition and Fees (Net of Allowances)	$	178,792	$	187,670
Federal Grants and Contracts		39,500		44,848
State and Local Grants and Contracts		15,036		14,384
Nongovernmental Grants and Contracts		4,629		4,791
Educational Department Sales and Services		3,176		4,454
Auxiliary Enterprises Revenues (Net of Allowances)		55,598		74,733
Other Operating Revenues		5,691		3,841
Total Operating Revenues		302,422		334,721
OPERATING EXPENSES				
Instruction		182,871		188,295
Research		36,893		39,549
Public Service		20,940		22,665
Academic Support		42,072		40,889
Student Services		22,490		23,626
Auxiliary Programs		64,244		79,962
Institutional Support		59,426		58,131
Operation and Maintenance of Plant		22,664		22,108
Student Aid		41,088		43,829
Other Operating Expenses		24,730		22,309
Total Operating Expenses		517,418		541,363
Operating Loss		(214,996)		(206,642)
NONOPERATING REVENUES (EXPENSES)				
Government Appropriations		109,707		105,832
Financial Aid Grants		53,400		55,394
Investment Activity		4,714		10,489
Gain (Loss) on Disposal of Assets, Net		(181)		177
Interest Expense		(8,221)		(10,982)
Gain (Loss) Arising from Activity on State Issued Bonds		(1,288)		3,380
Noncapital Gifts from Discretely Presented Component Unit		11,464		13,223
Higher Education Emergency Relief Funds		21,906		11,627
Other Nonoperating Items		2,215		2,283
Total Nonoperating Revenues (Expenses)		193,716		191,423
Loss Before Other Expenses, Gains, Losses and Transfers		(21,280)		(15,219)
Capital and Debt Related State Appropriations and Grants		18,135		33,717
Capital Grants and Gifts		11,057		2,838
Total Other (Expenses), Gains, (Losses) and Transfers		29,192		36,555
Increase (Decrease) In Net Position		7,912		21,336
NET POSITION				
Beginning Balance		438,866		417,530
Ending Balance	$	446,778	$	438,866

The accompanying notes are an integral part of these financial statements.

STATEMENTS OF ACTIVITIES

(In thousands)

	Without Donor Restrictions	With Donor Restrictions	Total	Without Donor Restrictions	With Donor Restrictions	Total
REVENUES, GAINS AND OTHER SUPPORT						
Contributions and grants	**$ 1,452**	**$ 20,898**	**$ 22,350**	$ 990	$ 15,266	$ 16,256
Special Events	**139**	**131**	**270**	520	530	1,050
Portland State University Contract Revenue	**6,977**	**-**	**6,977**	7,563	-	7,563
Investment Income (Loss), Net	**109**	**19,200**	**19,309**	857	709	1,566
Forgiveness of PPP Loan	**1,169**	**-**	**1,169**	-		
Rental Income	**462**	**-**	**462**	462	-	462
Other Revenues	**-**	**(528)**	**(528)**	11	17	28
Net Assets Released From Restrictions and Other Transfers	**17,713**	**(17,713)**	**-**	16,332	(16,332)	-
Total Revenues, Gains, and Other Support	**$ 28,021**	**$ 21,988**	**$ 50,009**	$ 26,735	$ 190	$ 26,925
EXPENSES						
University Support	**17,792**	**-**	**17,792**	15,958	-	15,958
General and Administrative	**2,754**	**-**	**2,754**	3,975	-	3,975
Other Expenses	**4,649**	**-**	**4,649**	6,043	-	6,043
Total Expenses	**25,195**	**-**	**25,195**	25,976	-	25,976
Increase (Decrease) In Net Assets	**2,826**	**21,988**	**24,814**	759	190	949
Beginning Balance, Net Assets	**6,902**	**129,776**	**136,678**	6,143	129,586	135,729
Ending Balance, Net Assets	**$ 9,728**	**$ 151,764**	**$ 161,492**	$ 6,902	$ 129,776	$ 136,678

STATEMENTS OF CASH FLOWS

For the Years Ended June 30,		University 2021		University 2020 as Restated
		(In thousands)		
CASH FLOWS FROM OPERATING ACTIVITIES				
Tuition and Fees	**$**	**187,376**	$	182,102
Grants and Contracts		**60,475**		55,957
Educational Department Sales and Services		**3,176**		4,454
Auxiliary Enterprises Operations		**54,065**		76,893
Payments to Employees for Compensation and Benefits		**(333,696)**		(362,850)
Payments to Suppliers		**(88,534)**		(102,215)
Student Financial Aid		**(45,809)**		(48,539)
Other Operating Receipts		**4,911**		1,473
Net Cash Provided Used by Operating Activities		**(158,036)**		**(192,725)**
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Government Appropriations		**109,707**		105,832
Fiduciary Activities - Direct Student Loan Receipts		**92,518**		103,941
Fiduciary Activities - Direct Student Loan Disbursements		**(92,325)**		(103,627)
Financial Aid Grants		**53,400**		55,394
Higher Education Emergency Relief Funds		**12,095**		11,627
Other Gifts and Private Contracts		**2,252**		29
Noncapital Gifts from Discretely Presented Component Unit		**12,308**		12,942
Other Receipts (Payments)		**(193)**		-
Net Cash Provided by Noncapital Financing Activities		**189,762**		186,138
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Capital and Debt Related State Appropriations and Grants		**22,051**		49,924
Capital Grants and Gifts		**3,532**		6,309
Bond Proceeds from Capital Debt		**-**		14,125
Proceeds from Sales of Capital Assets		**173**		1,349
Purchases of Capital Assets		**(29,877)**		(43,062)
Capital Debt Extinguishment		**-**		(14,125)
Gain of Bond Sale		**-**		-
Interest Payments on Capital Debt		**(9,608)**		(10,418)
Principal Payments on Capital Debt		**(11,920)**		(12,142)
Net Cash (Used) by Capital and Related Financing Activities		**(25,649)**		(8,040)
CASH FLOWS FROM INVESTING ACTIVITIES				
Net Sales (Purchases) of Investments		**(43,416)**		48,400
Interest and Earnings on Investments and Cash Balances		**4,525**		9,999
Net Cash Provided (Used) by Investing Activities		**(38,891)**		58,399
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		**(32,814)**		43,772
CASH AND CASH EQUIVALENTS				
Beginning Balance		**143,100**		99,328
Ending Balance	**$**	**110,286**	$	143,100

The accompanying notes are an integral part of these financial statements.

STATEMENTS OF CASH FLOWS—CONTINUED

For the Years Ended June 30,		University 2021		University 2020 as Restated
		(In thousands)		
RECONCILIATION OF OPERATING LOSS TO NET CASH USED BY OPERATING ACTIVITIES				
Operating Loss	**$**	**(214,996)**	$	(206,642)
Adjustments to Reconcile Operating Loss to Net Cash Provided (Used) by Operating Activities:				
Depreciation and Amortization Expense		**29,411**		28,937
Changes in Assets and Liabilities:				
Accounts Receivable		**9,584**		(8,903)
Notes Receivable		**23**		50
Inventories		**162**		(64)
Prepaid Expenses		**224**		852
Accounts Payable and Accrued Liabilities		**(1,911)**		(1,348)
Net Pension Liability and Related Deferrals		**24,312**		17,840
Other Post Employement Benefit Asset/(Liability) and Related Deferrals		**(40)**		(461)
Long-Term Liabilities		**1,822**		62
Payoll Deposits and Other Liabilities		**(4,601)**		(18,061)
Unearned Revenue		**(2,026)**		(4,987)
NET CASH USED BY OPERATING ACTIVITIES	**$**	**(158,036)**	$	(192,725)
NONCASH INVESTING, NONCAPITAL FINANCING, AND CAPITAL AND RELATED FINANCING TRANSACTIONS				
Capital Assets Acquired by Gifts in Kind	**$**	**34**	$	369
Gain (Loss) arising from State's Refunding of State Issued Debt		**(1,288)**		3,080
Increase (Decrease) in Fair Value of Investments Recognized as a a Component of Investment Activity		**(189)**		(490)

The accompanying notes are an integral part of these financial statements.

1. ORGANIZATION AND SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

The PSU financial reporting entity is reported under the heading of University on the Basic Financial Statements. The PSU reporting entity also includes the PSU Foundation, which is reported as a discretely presented component unit (DPCU) in the PSU financial statements. See "Note 19 University Foundation" for additional information relating to this component unit, including how to obtain the PSU Foundation's audited financial statements that should be read in conjunction with these financial statements. Organizations that are not financially accountable to PSU, such as booster and alumni organizations, are not included in the reporting entity.

PSU and the PSU Foundation are reported as a discretely presented component unit in the Annual Comprehensive Financial Report (ACFR) issued by the State of Oregon (State). These financial statements present only PSU and its discretely presented component unit and are not intended to present the financial position, changes in financial position or the cash flows of the State as a whole.

B. Financial Statement Presentation

PSU financial accounting records are maintained in accordance with accounting principles generally accepted in the United States of America (GAAP) as prescribed in applicable pronouncements of the Governmental Accounting Standards Board (GASB). The financial statement presentation required by GASB No. 35, *Basic Financial Statements – And Management's Discussion and Analysis – For Public Colleges and Universities – An Amendment of GASB Statement No. 34*, provides a comprehensive, entity-wide perspective of PSU assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenues, expenses, changes in net position and cash flows. Financial statements of the PSU Foundation are presented in accordance with GAAP prescribed by the Financial Accounting Standards Board.

In preparing the financial statements, significant transactions and balances between university funds have been eliminated. Unless otherwise stated, dollars are presented in thousands.

NEWLY IMPLEMENTED ACCOUNTING STANDARDS

In January 2017, the GASB issued Statement No. 84, *Fiduciary Activities* (GASB No. 84), which establishes criteria for identifying fiduciary activities and requires certain reporting requirements. In determining whether a fiduciary activity exists, GASB No. 84 focuses on whether the entity is controlling the assets of the fiduciary activity and the beneficiaries with whom a fiduciary relationship exists. GASB No. 84 was originally effective for reporting periods beginning after December 15, 2018. See GASB 95 below for postponement of effective date. GASB No. 84 was effective for reporting periods beginning after December 15, 2019 and did not have a material impact on PSU's financial statements.

In August 2018, GASB issued Statement No. 90, *Majority Equity Interest – An Amendment of GASB No. 14 & No. 61,* (GASB No. 90). The objectives of GASB No. 90 are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. Further, it defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. GASB No. 90 was originally effective for reporting periods beginning after December 15, 2018. See GASB 95 below for postponement of effective date. GASB No. 90 was effective for reporting periods beginning after December 15, 2019 and did not have a material impact on PSU's financial statement.

UPCOMING ACCOUNTING STANDARDS

In June 2017, GASB issued Statement No. 87, *Leases*, (GASB No. 87). The objective of GASB No. 87 is to improve the accounting and financial reporting for leases by requiring recognition of certain lease assets and liabilities for leases that were previously classified as operating leases. GASB No. 87 establishes a single model for lease accounting based on the principle that leases are financings of the right to use an asset. GASB No. 87 was originally effective for reporting periods beginning after December 15, 2019. See GASB 95 below for postponement of effective date. PSU is currently evaluating the impact of adopting GASB No. 87 on its financial statements and disclosures.

In May 2019, GASB issued Statement No. 91, *Conduit Debt Obligations*, (GASB No. 91). The objectives of GASB No. 91 are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. GASB No. 91 achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. GASB No. 91 was effective for reporting period beginning after December 15, 2020. See GASB 95 below for postponement of effective date. PSU is currently evaluating the impact of adopting GASB No. 91 on its financial statements and disclosures.

In May 2020, GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements,* (GASB No. 94). The primary objective of this Statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this Statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such as infrastructure or other capital asset (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which the Board defines in this Statement as a PPP in which (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter. Earlier application is encouraged.

In May 2020, GASB issued Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance, (GASB No. 95). The primary objective of this Statement is to provide temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. That objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

The effective dates of certain provisions contained in the following pronouncements are postponed by one year:

- Statement No. 83, Certain Asset Retirement Obligations
- Statement No. 84, Fiduciary Activities
- Statement No. 88, Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements
- Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period
- Statement No. 90, Majority Equity Interests
- Statement No. 91, Conduit Debt Obligations
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates

The effective dates of the following pronouncements are postponed by 18 months:

- Statement No. 87, Leases
- Implementation Guide No. 2019-3, Leases.

Earlier application of the provisions addressed in this Statement is encouraged and is permitted to the extent specified in each pronouncement as originally issued.

In May 2020, GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements,* (GASB No. 96). This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). GASB No. 96 (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the standards for SBITAs are based on the standards established in Statement No. 87, *Leases,* as amended. The requirements of this Statement are effective for fiscal years beginning after June 15, 2022, and all reporting periods thereafter.

C. Basis of Accounting

For financial reporting purposes, PSU is considered a special-purpose governmental entity engaged only in business-type activities. Accordingly, the PSU financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis, revenues are recognized when earned and expenses are recorded when incurred.

D. Cash and Cash Equivalents

Cash and cash equivalents include highly liquid investments with original maturities of three months or less. Cash and cash equivalents consist of cash on hand, amounts held by the State in the Oregon Short-Term Fund (OSTF) and agency funds.

E. Investments

Investments are reported at fair value in accordance with GASB Statement No. 72, *Fair Value Measurement and Application* (GASB No. 72), and may include amounts restricted for endowments. Unrealized gains or losses on investments are reported as investment activity in the Statements of Revenues, Expenses and Changes in Net Position (SRECNP).

GASB No. 72 requires that investments be recorded at fair value using the three levels of the fair value hierarchy described below.

Level 1 inputs – This is the first and most reliable level and is based on quoted prices for assets or liabilities in active markets that governments can access at a particular date.

Level 2 inputs – This level is based on inputs that are directly or indirectly observable but lack quoted prices in active markets.

Level 3 inputs – This is the lowest level of reliability and is based on prices that cannot be observed.

F. Inventories

Inventories are recorded at the lower of average cost or market and consist primarily of supplies in storerooms and physical plant stores.

G. Capital Assets

Capital assets are recorded at cost on the date acquired or at acquisition value on the date donated. PSU capitalizes equipment with unit costs of $5 or more and an estimated useful life of greater than one year. PSU capitalizes real property expenditures that increase the functionality and/or extend the useful life of the real property if total expenditures exceed the capitalization thresholds of $50 to $100, depending on the type of real property. Intangible assets valued in excess of $100 are capitalized. Expenditures below the capitalization threshold and repairs and maintenance are charged to operating expense in the year in which the expense is incurred.

Depreciation is computed using the straight-line method over the estimated useful lives of the assets, generally 15 to 50 years for buildings, 10 to 20 years for infrastructure and land improvements, 10 years for library books and 5 to 10 years for equipment. Amortization terms of intangible assets vary depending on the factors relating to the specific asset. Depreciation is not applied to museum collections, works of art or historical treasures, or library special collections.

H. Deferred Outflows of Resources

Deferred Outflows of Resources represent expected future decreases in net position. At June 30, 2021, deferred outflows were $62,261, comprised of $60,636 related to defined benefit pension plans and $1,625 related to defined benefit OPEB plans. Included in these amounts were $16,201 and $366 of contributions made subsequent to the measurement date for the pension and OPEB plans, respectively. At June 30, 2020, deferred outflows were $49,667, comprised of $48,989 related to defined benefit pension plans and $678 million related to defined benefit OPEB plans. Included in these amounts were $17,082 and $382 of contributions made subsequent to the measurement date for the pension and OPEB plans, respectively. Refer to Notes 13 and 14 for additional information.

I. Unearned Revenues

Unearned revenues include amounts received for tuition and fees, grants and contracts, lease income and auxiliary enterprises activities, including long-term sponsorships that relate to subsequent fiscal years.

J. Compensated Absences

PSU accrues a liability for vacation leave and other compensated absences that were earned but not used during the current or prior fiscal year for which employees can receive compensation in a future period. Sick leave is recorded as an expense when paid as there is no payout provision for unused sick leave.

K. Deferred Inflows of Resources

Deferred Inflows of Resources represent future increases in net position. At June 30, 2021, deferred inflows were $14,157, comprised of $12,127 associated with defined benefit pension plans and $2,030 associated with defined benefit OPEB plans. At June 30, 2020, deferred inflows were $20,298, comprised of $18,120 associated with defined benefit pension plans and $2,179 associated with defined benefit OPEB plans. Refer to Notes 13 and 14 for additional information.

L. NET POSITION

PSU net position is classified as follows:

NET INVESTMENT IN CAPITAL ASSETS

Net investment in capital assets represents the total investment in capital assets, net of accumulated depreciation and amortization, and outstanding debt obligations related to those capital assets.

RESTRICTED – NONEXPENDABLE

Restricted nonexpendable consists of endowment funds in which donors have stipulated, as a condition of the gift instrument, that the principal is to be maintained inviolate and in perpetuity, and invested for the purpose of producing present and future income. The income may either be expended or, depending on the terms of the gift instrument, added to principal.

RESTRICTED – EXPENDABLE

Restricted expendable includes resources that PSU is legally or contractually obligated to spend in accordance with restrictions imposed by external parties.

UNRESTRICTED

Unrestricted are resources that may be used at the discretion of the Board. When an expense is incurred that can be paid using either restricted or unrestricted resources, restricted resources are applied first. Although no external restrictions are in place, PSU internally designated certain amounts for debt service as described in Note 2.

M. ENDOWMENTS

PSU entered into a fund management agreement with the PSU Foundation in June 2014. All investments and reinvestment of the endowment funds are managed in accordance with the Oregon Uniform Prudent Management of Institutional Funds Act. Current PSU Foundation policy is to annually distribute up to 4% of the endowment fund's average fair value over the prior 12 quarters through March 31 of the prior fiscal year.

Nonexpendable Endowments on the Statements of Net Position of $1,285 at June 30, 2021 and 2020, respectively, represent the original corpus of true endowment funds and does not include the accumulated gains on those endowments.

N. INCOME TAXES

PSU is an agency of the State and is treated as a governmental entity for tax purposes. As such, PSU is generally not subject to federal and state income taxes. However, PSU remains subject to income taxes on any income that is derived from a trade or business regularly carried on and not in furtherance of the purpose for which it was granted exemption from income taxes. No income tax provision has been recorded because quarterly estimated payments are made during the year for the amount of unrelated business income tax generated.

O. Revenues and Expenses

PSU has classified its revenues and expenses as either operating or nonoperating according to the following criteria:

Operating revenues and expenses generally have the characteristics of exchange transactions. These transactions can be defined as an exchange in which two or more entities both receive and sacrifice value, such as purchases and sales of goods or services. Examples of operating revenues include student tuition and fees, sales and services of auxiliary enterprises, most federal, state and local grants and contracts, and other operating revenues. Examples of operating expenses include employee compensation, benefits and related expense, scholarships and fellowships, utilities, supplies and other services, professional fees, and depreciation of capital assets.

Nonoperating revenues generally have the characteristics of nonexchange transactions. In a nonexchange transaction, PSU receives value without directly giving equal value in exchange. Examples of nonoperating revenues include State appropriations, nonexchange grants, gifts and contributions. Nonoperating expenses are defined in GASB No. 9, *Reporting Cash Flows of Proprietary and Non-expendable Trust Funds and Governmental Entities That Use Proprietary Fund Accounting*, and GASB No. 34, *Basic Financial Statement and – Management Discussion and Analysis – for State and Local Governments*. Examples of nonoperating expenses include interest on capital-asset-related debt.

P. CARES ACT – Higher Education Emergency Relief Fund

In 2020, the university was awarded $16,640 from the U.S. Department of Education through the CARES Act for the Higher Education Emergency Relief Fund (HEERF), which is split equally to be used on Student Emergency Aid and Institutional Aid and an additional $827 through the Strengthening the Institution program. In 2021, the University then was awarded $32,041 from the U.S Department of Education by the Coronavirus Response and Relief Supplemental Appropriations Act (CRRSAA), which allocated $8,320 to Student Aid, $22,420 to Institutional Aid, and $1,301 to Strengthening the Institution. Lastly, the University was awarded $56,439, through the American Rescue Plan (ARP), which allocated $27,338 of Student Aid, $26,715 of Institutional Aid, and $2,386 of Strengthening the Institution Aid. Of the total award, the university incurred allowable costs in 2021 of $5,463 in Student Aid, $30,449 of Institutional Aid, and $855 of Strengthening the Institution Aid. Due to the provisions of the grant agreements, Institutional Aid can only be recognized in an amount equal to the proportion of Student Aid spent. Therefore, only $21,906 of the allowable costs incurred was recognize as revenue, while the remaining $14,861 was deferred. In 2020, the university incurred allowable costs of $7,194 of Student Aid and $4,429 in eligible Institutional Aid costs. The remaining unspent award amounts of $57,557 is anticipated to be utilized on eligible costs in 2022 or the university will seek a no-cost extension for one year.

Q. Allowances

Student tuition and fees and campus housing revenues included in auxiliary enterprises revenues are reported net of scholarship allowances. A scholarship allowance is the difference between the revenues charged to students and the amounts actually paid. PSU has two types of scholarship allowances that net into tuition and fees. Tuition and housing remissions, provided directly by PSU, amounted to $20,363 and $20,536 for the fiscal years ended 2021 and 2020, respectively. Revenues from financial aid programs (e.g., Pell Grants, Supplemental Educational Opportunity Grants and Oregon Opportunity Grants) and scholarships used for paying student tuition and fees and campus housing were estimated to be $26,000 and $27,870 for the fiscal years ended 2021 and 2020, respectively. Bad debt expense is included as an allowance to operating revenues and was $1,961 and $1,958 for the fiscal years ended 2021 and 2020, respectively.

R. DIRECT FEDERAL STUDENT LOAN PROGRAMS

PSU receives proceeds from the Federal Direct Student Loan Program. Since PSU transmits these grantor-supplied proceeds without having administrative or direct financial involvement in the program, these loans are reported as an agency activity. Federal student loans received by PSU students but not reported in in the SRECNP were $92,325 and $103,627 for the fiscal years ended 2021 and 2020, respectively.

S. USE OF ESTIMATES

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that could affect the reported amounts of assets and liabilities, revenues and expenses, and disclosure of contingent assets and liabilities at the date of the financial statements. Actual results could differ from those estimates.

2. CASH AND INVESTMENTS

The Public University Fund (PUF) maintains centralized management for substantially all of PSU's cash and investments. The invested assets are managed through investment pools at the Oregon State Treasury (State Treasury), which commingle the invested assets of all member universities, including PSU, in the OSTF and fixed income investments in the PUF's Core Bond Fund. Each investment pool has a board approved investment policy and set of objectives identifying risk and return parameters for each investment pool.

In general, deposits and investment securities as described below are exposed to various risks such as credit, concentration of credit, custodial credit, interest rate and foreign currency. Although the objective of each investment pool is to preserve capital within defined risk parameters, it is likely that the value of the investment securities will fluctuate during short periods of time, and possible that such changes could materially affect the amounts reported in the financial statements.

At June 30, 2021 and 2020, PSU had $11,573 and $20,979 of cash and cash equivalents and investments associated with matching funds unconditionally available for specified capital projects, respectively. Additionally, at June 30, 2021 and 2020, PSU had $13,520 and $21,481 of cash and cash equivalents and investments internally designated for debt service, respectively.

A. CASH AND CASH EQUIVALENTS

DEPOSITS WITH STATE TREASURY

PSU maintains the majority of its cash balances on deposit with the State Treasury. These deposits at the State Treasury are held, on a pooled basis as described above, in the OSTF. The OSTF is a cash and investment pool for use by all state agencies. The State Treasury invests these deposits in high-grade short-term investment securities. At June 30, 2021 and 2020, PSU cash and cash equivalents on deposit in the OSTF at State Treasury were $110,223 and $143,026, respectively.

A copy of the State Treasury audited annual financial report may be obtained by writing to the Oregon State Treasury, 350 Winter St. NE, Suite 100, Salem, OR 97301-3896 or by linking to https://www.oregon.gov/treasury/news-data/pages/treasury-news-reports.aspx.

CUSTODIAL CREDIT RISK—DEPOSITS

Custodial credit risk is the risk that, in the event of a financial institution failure, cash balances will not be returned to a depositor. Since PSU cash balances held on deposit at the State Treasury are invested consistently, custodial credit risk exposure to the State Treasury is low.

FOREIGN CURRENCY RISK—DEPOSITS

Deposits in foreign currency run the risk of changing value due to fluctuations in foreign exchange rates. State Treasury deposits are in U.S. currency and therefore not exposed to foreign currency risk.

OTHER DEPOSITS

For the year ended June 30, 2021 and 2020, PSU had vault and petty cash balances of $63 and $74, respectively.

B. INVESTMENTS

At June 30, 2021, PSU's investments included $115,365 held in PUF's Core Bond Fund managed by State Treasury and $2,888 of endowments held at the PSU Foundation with a nonexpendable corpus of $1,285. At June 30, 2020, PSU's investments included $72,219 held in the PUF's Core Bond Fund managed by State Treasury and $2,429 of endowments held at the PSU Foundation with a nonexpendable corpus of $1,285.

The PUF investment policy is governed by the Oregon Investment Council (OIC). In accordance with Oregon Revised Statutes (ORS), all investments are managed as would a prudent investor, exercising reasonable care, skill and caution. While the State Treasury is authorized to utilize demand deposit accounts and fixed-income investments, equity investments must be directed by external investment managers who are under contract to the OIC. The PUF Core Bond Fund is not rated by a nationally recognized statistical rating organization although the portfolio rules provide minimum requirements with respect to the credit quality of the investments.

Due to PSU's participation in the PUF, it is not required to provide detailed disclosures otherwise required under GASB No. 72 nor is its investment in the PUF required to be separately valued under GASB No. 72 as the PUF values all funds at fair value in accordance with GASB No. 72. Investments held by the PUF are predominately valued using Level 2 inputs.

Significant events in domestic and international investment markets or aggressive action by the Federal Open Market Committee to influence both short and long-term interest rates contribute to price volatility. Consequently, the fair value of PSU's portion of the PUF's pooled investments is exposed to price volatility which could result in a substantial change in the fair value of certain investments from the amounts reported as of June 30, 2021 and 2020.

Investments are all classified as noncurrent and include both restricted (if any) and unrestricted funds. Earnings on investments from restricted fund sources are spent in accordance with the restrictions on the funding source. Investments held by the PSU Foundation are primarily valued used Level 1 and Level 2 inputs.

CREDIT RISK

Credit risk is the risk that the issuer of an investment fails to fulfill its obligations. The PUF investment policy requires the following minimum credit standards at the time of purchase: (a) for investments in non-U.S. government securities, a minimum rating of Aa2, AA or AA by Moody's Investors Services, Standard & Poor's or Fitch, respectively; (b) for municipal debt securities, a minimum rating of A3, A- or A- by Moody's Investors Services, Standard & Poor's or Fitch, respectively; (c) for corporate debt securities, a minimum investment rating by at least one of the noted rating agencies; and (d) for both asset-based securities and commercial mortgage-backed securities, a AAA rating.

Based on these parameters, as of June 30, 2021, approximately 94.5 percent of investment in the PUF pools were subject to credit risk reporting. Fixed income securities rated by the credit agencies as lower medium to high quality, indicating the issuer has a strong capacity to pay principal and interest when due, totaled $223,564 at June 30, 2021. Fixed income securities that have not been evaluated by the rating agencies totaled $31,546 at June 30, 2021. The PUF Investment Pools totaled $270,091 at June 30, 2021, of which PSU owned $115,365, or 42.7 percent.

Based on these parameters, as of June 30, 2020, approximately 91.5 percent of investment in the PUF pools were subject to credit risk reporting. Fixed income securities rated by the credit agencies as lower medium to high quality, indicating the issuer has a strong capacity to pay principal and interest when due, totaled $120,344 at June 30, 2020. Fixed income securities that have not been evaluated by the rating agencies totaled $55,753 at June 30, 2020. The PUF Investment Pools totaled $192,396 at June 30, 2020, of which PSU owned $72,219, or 37.5 percent.

CUSTODIAL CREDIT RISK

Custodial credit risk refers to PUF investments that are held by others and not registered in PUF's or the State Treasury's name. This risk typically occurs in repurchase agreements where one transfers cash to a broker-dealer in exchange for securities, but the securities are held by a separate trustee in the name of the broker-dealer. There are policy provisions around securities lending to control this risk. See "C. Securities Lending" in this footnote for additional information.

CONCENTRATION OF CREDIT RISK

Concentration of credit risk refers to potential losses if total investments are concentrated with one or few issuers. PUF policy for reducing this risk in fixed income securities is that, with the exception of U.S. Government and Agency issues, no more than 10 percent of the bond portfolio, at market value, will be invested in securities of a single issuer or no more than five percent of the individual issue. For all other types of fixed income investments, not more than five percent of the market value of any investment fund will be invested in any single security, unless part of an index fund.

FOREIGN CURRENCY RISK

Foreign currency risk is the risk that investments may lose value due to fluctuations in foreign exchange rates. No amounts of the PUF investments had reportable foreign currency risk at years ended June 30, 2021 and 2020.

INTEREST RATE RISK

Investments in fixed income securities are subject to the risk that changes in interest rates will adversely affect the fair value of the investments. For the years ended June 30, 2021 and 2020, securities in the PUF Investment Pool held subject to interest rate risk totaling $255,110 and $176,097 with an average duration of 4.04 and 3.77, respectively. Duration measures the change in the value of a fixed-income security that will result from a one percent change in interest rates.

C. Securities Lending

In accordance with the State investment policies, the State Treasury participates in securities lending transactions. The State Treasurer has authorized its custodian to act as its agent in the lending of PSU's proportionate share of securities, held in the PUF, pursuant to a form of loan agreement, in accordance with OSTF and Core Bond Fund investment policies. There have been no significant violations of the provisions of securities lending agreements. Amounts reported on PSU's Statement of Net Position as Collateral from and Obligations Under Securities Lending are a percent share of the amount owned by the PUF in total.

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

The State's securities lending agent lent short-term fixed-income securities and received as collateral U.S. dollar-denominated cash and U.S. Treasury securities. Borrowers were required to deliver collateral for each loan equal to not less than 102 percent of the market value of the loaned security. The State may pledge or sell the collateral securities received only in the event of a borrower default. The State has the ability to impose restrictions on the amount of the loans that the securities lending agent made on its behalf. Several such restrictions were made during the years ended June 30, 2020 and 2019. The State is fully indemnified by its securities lending agent against losses due to borrower default. There were no losses during the year from the failure of borrowers to return loaned securities. The Custodian is authorized by the Securities Lending Agreement to invest cash collateral received for the PUF's securities on loan. The funds' rules provide that broker/dealers meet certain qualifications and that investments are delivered to and held by a third party custodian, which holds the funds' securities in the State's name. The cash collateral of PUF securities on loan was invested and maintained by the custodial agent, into U.S. Agency Securities, U.S. Treasury and Corporate notes. The investments were held by a third-party custodian in the State's name.

The State Treasury and borrowers maintain the right to terminate all securities lending transactions on demand. As a consequence, the maturities of investments made with the cash collateral generally do not match the maturities of the securities loans.

3. ACCOUNTS RECEIVABLE

Accounts Receivable, including amounts due from component unit, were comprised of the following:

	June 30, 2021	June 30, 2020
Student Tuition and Fees	$ 21,530	$ 33,008
Auxiliary Enterprises and Other Operating Activities	7,392	6,467
Federal Grants and Contracts	39,384	12,808
PSU Foundation	901	1,745
State, Other Government, and Private Gifts, Grants and Contracts	10,092	11,193
Other	5,551	4,771
	84,850	69,992
Less: Allowance for Doubtful Accounts	(10,080)	(9,467)
Accounts Receivable, Net	$ 74,770	$ 60,525

Amounts Due from Primary Government of $5,716 and $9,632 at June 30, 2021 and 2020, respectively, were attributable to cost reimbursable State bond proceeds for capital projects.

NOTES TO THE FINANCIAL STATEMENTS

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

4. NOTES RECEIVABLE

Notes Receivable were comprised of the following:

	June 30, 2021			June 30, 2020		
	Current	Noncurrent	Total	Current	Noncurrent	Total
Institutional and Other						
Student Loans	**$ 49**	**$ -**	**$ 49**	$ 66	$ -	$ 66
Auxiliary	**6**	**49**	**55**	6	55	61
Federal Student Loans	**-**	**2**	**2**	-	5	5
Total Notes Receivable	**$ 55**	**$ 51**	**$ 106**	$ 72	$ 60	$ 132

5. CAPITAL ASSETS

The following schedule reflects the changes in capital assets:

	Balance June 30, 2019	Additions	Transfer Completed Assets	Retire. and Adjust.	Balance June 30, 2020	Additions	Transfer Completed Assets	Retire. and Adjust.	Balance June 30, 2021
Capital Assets,									
Non-depreciable/Non-amortizable:									
Land	$ 65,760	$ -	$ -	$ -	$ 65,760	$ -	$ -	$ -	$ 65,760
Capitalized Collections	3,944	442	-	-	4,386	545	-	(5)	4,926
Construction in Progress	75,081	26,098	(60,703)	(51)	40,425	2,688	(38,137)	(206)	4,770
Total Capital Assets,						-	-	-	-
Non-depreciable/Non-amortizable	144,785	26,540	(60,703)	(51)	110,571	3,233	(38,137)	(211)	75,456
Capital Assets, Depreciable/									
Amortizable:									
Equipment	54,687	2,329	-	(1,321)	55,695	3,260	62	(507)	58,510
Library Materials	85,369	199	-	(109)	85,459	91	-	(83)	85,467
Buildings	708,137	11,506	60,192	1,271	781,106	14,163	38,075	2,584	835,928
Land Improvements	5,786	48	-	-	5,834	-	-	-	5,834
Improvements Other Than Buildings	5,303	94	300	-	5,697	-	-	-	5,697
Infrastructure	32,170	190	211	-	32,571	456	-	-	33,027
Intangible Assets	8,488	-	-	-	8,488	-	-	-	8,488
Total Capital Assets,						-	-	-	-
Depreciable/Amortizable	899,940	14,366	60,703	(159)	974,850	17,970	38,137	1,994	1,032,951
Less Accumulated Depreciation/									
Amortization for:									
Equipment	(45,678)	(2,698)	-	1,309	(47,067)	(2,764)	-	488	(49,343)
Library Materials	(83,351)	(635)	-	109	(83,877)	(408)	-	83	(84,202)
Buildings	(278,036)	(23,856)	-	(123)	(302,015)	(24,539)	-	(2,741)	(329,295)
Land Improvements	(3,954)	(213)	-	-	(4,167)	(215)	-	-	(4,382)
Improvements Other Than Buildings	(4,916)	(128)	-	-	(5,044)	(49)	-	-	(5,093)
Infrastructure	(15,864)	(1,360)	-	-	(17,224)	(1,389)	-	-	(18,613)
Intangible Assets	(8,021)	(47)	-	-	(8,068)	(47)	-	-	(8,115)
Total Accumulated Depreciation/									
Amortization	(439,820)	(28,937)	-	1,295	(467,462)	(29,411)	-	(2,170)	(499,043)
Total Capital Assets, Net	$ 604,905	$ 11,969	$ -	$ 1,085	$ 617,959	$ (8,208)	$ -	$ (387)	$ 609,364
Capital Assets Summary									
Capital Assets, Non-depreciable/									
Non-amortizable	$ 144,785	$ 26,540	$ (60,703)	$ (51)	$ 110,571	$ 3,233	$ (38,137)	$ (211)	$ 75,456
Capital Assets, Depreciable/						$ -	$ -	$ -	$ -
Amortizable	899,940	14,366	60,703	(159)	974,850	17,970	38,137	1,994	1,032,951
Total Cost of Capital Assets	1,044,725	40,906	-	(210)	1,085,421	21,203	-	1,783	1,108,407
Less Accumulated Depreciation/									
Amortization	(439,820)	(28,937)	-	1,295	(467,462)	(29,411)	-	(2,170)	(499,043)
Total Capital Assets, Net	$ 604,905	$ 11,969	$ -	$ 1,085	$ 617,959	$ (8,208)	$ -	$ (387)	$ 609,364

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

6. ACCOUNTS PAYABLE AND ACCRUED LIABILITIES

Accounts Payable and Accrued Liabilities were comprised of the following:

	June 30, 2021	June 30, 2020
Construction, Services and Supplies	$ 7,235	$ 16,653
Salaries and Wages	10,156	10,043
Accrued Interest	3,911	5,175
Contract Retainage Payable	1,625	3,306
Other	1,225	858
Total	$ 24,152	$ 36,035

7. OPERATING LEASE COMMITMENTS

PSU leases building and office facilities and other equipment under noncancelable operating leases. Total costs for such leases and rents were $4,428 and $4,645 for the years ended June 30, 2021 and 2020, respectively, including $462 each year of rents to the PSU Foundation for the lease of the Corbett Building described in Note 19.

Minimum future lease payments on operating leases at June 30, 2021 were:

For the year ending June 30,	
2022	$ 3,188
2023	2,484
2024	1,113
2025	881
2026	939
2027-2031	1,341
2032-2036	1,353
2037-2041	1,365
2042-2046	1,378
2047-2051	1,335
2052-2056	1,256
2057-2061	1,256
2062 and After	4,019
Total Minimum Operating Lease Payments	$ 21,908

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

8. LONG-TERM LIABILITIES

The State issues various debt instruments to support PSU capital projects. Under grant agreements with the State, PSU benefits from the proceeds of State Articles XI-G and XI-Q General Obligation Bonds issued on its behalf on a cost reimbursable basis. As PSU incurs eligible capital expenditures to be reimbursed under these programs, capital State grants revenue is recognized, as the university is not required to repay these proceeds.

The State also issues Article XI-F(1) debt to support PSU capital projects. The State is the issuer of the bonds and this debt is reflected as PSU's obligation in the form of a note payable to the State. Under loan agreements with the State, PSU receives XI-F(1) bond proceeds on a cost reimbursement basis, as PSU revenues are utilized to service debt on XI-F(1) bonds

As PSU is a discretely presented component unit of the State and is not the issuer of the XI-F(1) bonds, any premiums or discounts flowed through to PSU are recognized as income or expense upon issuance and any gains or losses resulting from refundings are also immediately recognized as income or expense.

Long-term liability activity was as follows for the year ended June 30, 2021

	Balance June 30, 2020	**Additions**	**Reductions**	**Balance June 30, 2021**	**Amount Due Within One Year**	**Long-Term Portion**
Long-Term Debt						
Direct Borrowing Through Contracts Payable with the State:						
Note Payable to State of Oregon (XI-F(1) G.O. Bonds)	$ 163,597	**$ 53,287**	**$ (60,776)**	**$ 156,108**	**$ 7,841**	**$ 148,268**
Note Payable to State of Oregon (XI-Q G.O. Bonds)	14,125	**-**	**(910)**	**13,215**	**680**	**12,535**
Oregon Department of Energy Loans (SELP)	28,920	**-**	**(2,355)**	**26,565**	**2,335**	**24,230**
Local Improvement District Obligations	2,322		**(202)**	**2,120**	**211**	**1,909**
Total Long-Term Debt	208,964	**53,287**	**(64,243)**	**198,008**	**11,067**	**186,942**
Other Noncurrent Liabilities						
PERS pre-SLGRP pooled Liability	12,608	**-**	**(1,570)**	**11,038**	**1,448**	**9,590**
Compensated Absences	12,184	**8,296**	**(4,704)**	**15,776**	**6,722**	**9,054**
Total Other Noncurrent Liabilities	24,792	**8,296**	**(6,274)**	**26,814**	**8,170**	**18,644**
Total Long-Term Liabilities	$ 233,756	**$ 61,583**	**$ (70,517)**	**$ 224,822**	**$ 19,237**	**$ 205,586**

Long-term liability activity was as follows for the year ended June 30, 2020

	Balance June 30, 2019	**Additions**	**Reductions**	**Balance June 30, 2020**	**Amount Due Within One Year**	**Long-Term Portion**
Long-Term Debt						
Direct Borrowing Through Contracts Payable with the State:						
Note Payable to State of Oregon (XI-F(1) G.O. Bonds)	$ 172,805	$ 27	$ (9,235)	**$ 163,597**	$ 9,965	$ 153,632
Note Payable to State of Oregon (XI-Q G.O. Bonds)	-	14,125	-	**14,125**	910	13,215
Certificates of Participation (COPs)	18,335	-	(18,335)	**-**	-	-
Oregon Department of Energy Loans (SELP)	31,347	-	(2,427)	**28,920**	2,324	26,596
Local Improvement District Obligations	2,567		(245)	**2,322**	202	2,120
Total Long-Term Debt	225,054	14,152	(30,242)	**208,964**	13,401	195,563
Other Noncurrent Liabilities						
PERS pre-SLGRP pooled Liability	13,947	-	(1,339)	**12,608**	1,372	11,236
Compensated Absences	10,538	1,646	-	**12,184**	8,294	3,890
Total Other Noncurrent Liabilities	24,485	1,646	(1,339)	**24,792**	9,666	15,126
Total Long-Term Liabilities	$ 249,539	$ 15,798	$ (31,581)	**$ 233,756**	$ 23,067	$ 210,689

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Future debt service is as follows at June 30, 2021:

	Direct Borrowing Through Contracts Payable with the State						
For the Year Ending June 30,	XI-F(1)	XIQ	SELP	LIDs	Total Payments	Principal	Interest
2022	$ 13,333	$ 1,311	$ 3,424	$ 296	$ 18,364	$ 10,861	$ 7,503
2023	15,258	1,341	3,424	296	20,319	13,310	7,009
2024	15,711	1,341	3,424	295	20,771	14,285	6,486
2025	16,081	1,339	3,424	296	21,140	15,196	5,944
2026	15,684	1,339	3,424	295	20,742	15,345	5,397
2027-2031	65,332	6,667	14,616	1,048	87,663	68,845	18,818
2032-2036	36,884	5,307	587	-	42,778	33,927	8,851
2037-2041	25,628	-	-	-	25,628	22,548	3,080
2042-2046	3,559		-	-	3,559	3,485	74
Accreted Interest						206	(206)
						$ 198,008	$ 62,956
Total Future Debt Service	**207,470**	**18,645**	**32,323**	**2,526**	**260,964**		
Less: Interest Component of Future Payments	(51,362)	(5,430)	(5,758)	(406)	(62,956)		
Principal Portion of Future Payments	**156,108**	**13,215**	**26,565**	**2,120**	**198,008**		
Total Long-Term Debt	**$ 156,108**	**$ 13,215**	**$ 26,565**	**$ 2,120**	**$ 198,008**		

A. Direct Borrowing Through Contracts Payable with the State

Amounts due to the State for Article XI-F(1) bonds, with effective yields ranging from 0.3 percent to 7.0 percent, are due serially through 2042.

During the year ended June 30, 2021, PSU recognized a Loss Arising from Activity on State Issue Bonds in the Statement of Revenue and Expenses of $1,288 from refinancing XI-F(1) series 2020NO bonds and XI-F(1) series 2021HI bonds.

During the year ended June 30, 2020, PSU recognized as Gain Arising from Activity on State Issued Bonds in the Statement of Revenue and Expenses $3,380 from refinancing COP-Series 2010B with proceeds of the 2019N XI-Q Bond issuance.

In the event of default, the state could withhold future disbursements of state general fund appropriations up to the amount of default.

B. Oregon Department of Energy Loans

PSU has entered into loan agreements with the Oregon Department of Energy (DOE) Small Scale Energy Loan Program (SELP) for energy conservation projects at PSU. PSU makes monthly loan payments (principal and interest) to the DOE in accordance with the loan agreements. SELP loans, with interest rates ranging from 2.0 percent to 5.95 percent, are due through 2032.

C. Certificates of Participation

COPs, with effective yields ranging from 1.7 percent to 6.2 percent, are due through fiscal year 2035. The State has not issued COPs on behalf of PSU or the former Oregon University System since fiscal year 2010. These were defeased in fiscal year 2020 as described above.

D. DEFEASED DEBT

From time to time and when fiscally appropriate, the State Treasury will sell bonds and use the proceeds to defease other debt.

During the year ended June 30, 2021, Article XI-F(1) series 2020NO bonds with a par value of $27,270 were issued at an average interest rate of 2.08 percent to defease existing debt with a par value of $29,159 at an average interest rate of 4.89 percent. The defeasance reduces future debt service payment by $7,310 and resulted in a $6,733 economic gain.

Additionally, Article XI-F(1) series 2021HI bonds with a par value of $26,000 were issued at an average interest rate of 2.06 percent to defease existing debt with a par value of $22,823 at an average interest rate of 4.66 percent. The defeasance reduces future debt service payment by $2,006 and resulted in a $1,979 economic gain.

During the year ended June 30, 2020, XI-Q series 2019N bonds with a par value of $12,550 were issued at an average 5% coupon with an all-in TIC of 1.96 percent to defease existing debt with a par value of $15,970 at an average coupon rate of 6.1%. The defeasance reduces future debt service payment by $3,220 and resulted in a $2,667 economic gain.

An additional XI-Q series 2020G bonds with a par value of $1,575 were issued at an average 0.46% coupon with an all-in TIC of 1.80% to defease existing debt with a par value of $1,535 at an average coupon rate of 5.06 percent. The defeasance reduces future debt service payment by $62 and resulted in a $62 economic gain.

E. Financial Guarantees

As a university with a governing board, PSU is not considered a state agency. As a result, the State has no responsibility for PSU's financial obligations other than those related to State general obligation debt.

F. State and Local Government Rate Pool

Prior to the formation of the PERS State and Local Government Rate Pool (SLGRP), the State and community colleges were pooled together in the State and Community College Pool (SCCP), and local government employers participated in the Local Government Rate Pool. These two pools combined to form the SLGRP effective January 1, 2002, at which time a transitional, pre-SLGRP liability was created. The pre-SLGRP liability is essentially a debt owed to the SLGRP by the SCCP employers. The balance of the pre-SLGRP pooled liability attributable to the State is being amortized over the period ending December 31, 2027. The liability is allocated by the State, based on salaries and wages, to all proprietary funds and the government-wide reporting fund in the State ACFR. Interest expense was paid in the amount of $915 and $1,028 for June 30, 2021 and 2020, respectively. Principal payments of $1,570 and $1,339 were applied to the liability for June 30, 2021 and 2020, respectively.

9. PRIOR PERIOD RESTATEMENTS AND RECLASSIFICATIONS

There were no reclassifications made to the June 30, 2020 financial statements.

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

10. INVESTMENT ACTIVITY

Investment Activity detail is as follows:

	June 30, 2021	June 30, 2020
Investment Earnings	$ 4,076	$ 9,790
Royalties and Technology Transfer Income	807	1,147
Endowment Income	20	42
Net Appreciation (Depreciation) of Investments	(189)	(490)
Total Investment Activity	$ 4,714	$ 10,489

11. OPERATING EXPENSES BY NATURAL CLASSIFICATION

Operating expenses are reported in the SRECNP by their functional classification. The following displays operating expenses by natural classification:

	June 30, 2021	June 30, 2020
Compensation and Benefits	$ 355,696	$ 362,218
Services and Supplies	85,909	102,407
Scholarships and Fellowships	45,616	48,225
Depreciation and Amortization	29,411	28,937
Other Expenses	786	(424)
Total Operating Expenses	$ 517,418	$ 541,363

12. GOVERNMENT APPROPRIATIONS

Government appropriations, including capital grants and debt related appropriations, were comprised of the following:

	June 30, 2021				June 30, 2020			
	General Operations	Capital Projects Related	Debt Service	Total	General Operations	Capital Projects Related	Debt Service	Total
State General Fund	$ 108,426	$ 15,953	$ 2,182	$ 126,561	$ 104,836	$ 31,535	$ 2,182	$ 138,553
State Lottery Funding	1,281			$ 1,281	996			996
Total Appropriations	$ 109,707	$ 15,953	$ 2,182	$ 127,842	$ 105,832	$ 31,535	$ 2,182	$ 139,549

Refer to Note 8 for information regarding grant agreements with the State for funding of capital projects on a cost reimbursable basis.

13. EMPLOYEE RETIREMENT PLANS

PSU offers various retirement plans to qualified employees as described below, as well as offers postemployment healthcare assistance as described in Note 14.

OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM/OREGON PUBLIC SERVICE RETIREMENT PLAN

The following provides an overview of PSU's participation in both the defined benefit and defined contribution plans in which it participates.

The Oregon Public Employees Retirement System (PERS) holds assets in a pension trust and provides a statewide defined benefit retirement plan in which PSU employees are eligible to participate. The PERS trust also administers other postemployment benefits as described in Note 14. The PERS defined benefit retirement plan is administered by the Public Employees Retirement Board (Retirement Board) as required by Chapters 238 and 238A of the ORS. Effective July 1, 2015, PSU had a campus police office such that PERS benefits terms provided to police members became applicable to PSU prospectively.

PERS is a cost-sharing multiple-employer defined benefit plan consisting of multiple tiers of membership. The 1995 Oregon Legislature enacted a law creating a second tier of PERS benefits. Employees hired into an eligible position prior to January 1, 1996 are enrolled in Tier One, while employees hired into an eligible position on or after January 1, 1996 but before August 29, 2003 are enrolled in Tier Two. The 2003 Oregon Legislature enacted ORS 238A creating the Oregon Public Service Retirement Plan (OPSRP), which covers employees hired into eligible positions on or after August 29, 2003. The OPSRP is comprised of a defined benefit pension program and an individual account program (IAP). The OPSRP defined benefit component is part of the cost-sharing multiple-employer defined benefit plan administered by PERS. The IAP within the OPSRP is considered a defined contribution plan for financial reporting purposes.

PERS employee contributions requirements are established by ORS 238A.330 and are credited to an employee's account in the IAP and may be amended by an act of the Oregon Legislature. PERS employer contributions are set by the PERS Board based on actuarial valuations performed in odd numbered years. Since July 1, 1979, with the exception of employees represented by the PSU American Federation of Teachers (AFT) union, the employee's contribution rate of 6 percent has been paid by the employer. For the years ended June 30, 2021 and 2020, the Tiers One and Two general service contribution rate was 22.24 percent and was 27.31 percent for police service.

OPSRP contribution requirements are established by ORS and may be amended by an act of the Oregon Legislature. OPSRP collects contributions from both employers and employees for the purpose of funding retirement benefits. Since July 1, 1979, with the exception of employees represented by the PSU AFT union, the employee's contribution rate of 6 percent has been paid by the employer. The PSU employer contribution rates for OPSRP for the year ended June 30, 2021 and 2020 was 14.75 percent for general service and 19.38 percent for police service.

PERS members as of January 1, 2004 have their employee contribution (paid by the employer) deposited to the defined contribution portion of the OPSRP (the IAP) and their employer contribution credited to the defined benefit portion of the OPSRP. They continue to retain their existing PERS accounts and other benefits associated with PERS membership.

Further information for the defined benefit PERS plan and the defined benefit component of the OPSRP, including detailed disclosures required by GASB No. 68, is presented below under "Defined Benefit Plans."

The Retirement Bond Debt Service Assessment was authorized by the Oregon Legislature in 2003 to sell general obligation bonds in the amount of $2 billion to pay a PERS unfunded actuarial liability. This action reduced the PERS contribution rate for PERS covered employers in the State actuarial pool in November 2003. The Oregon Department of Administrative Services (DAS) coordinates the debt service assessments to PERS employers to cover the bond debt service payments. PERS employers are assessed a percentage of PERS-subject payroll to fund the payments. The assessment rate is adjusted biennially over the life of the 24-year debt repayment schedule. The payroll assessment for the pension obligation bond began May 2004 and is currently at a rate of 6.2 percent. Payroll assessments for the University for the fiscal years ended June 30, 2021 and 2020 were $6,595 and $6,971, respectively.

PERS issues a separate, publicly available financial report that contains audited financial statements and RSI. The report includes 10-year historical trend information showing the progress made in accumulating sufficient assets to pay benefits when due. The report may be obtained by writing to PERS, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700 or online at https://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx.

OPSRP IAP

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies. The IAP accounts fall under Internal Revenue Code Section 401(a).

Upon retirement, a member of the OPSRP Individual Account Program (IAP) may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a two-hundred-dollar minimum distribution limit.

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

OPTIONAL RETIREMENT PLAN

The 1995 Oregon Legislature enacted legislation that authorized the former Oregon University System to offer a defined contribution retirement plan as an alternative to PERS. The Board appointed a Retirement Plan Committee to administer the Optional Retirement Plan (ORP) and established trustees to manage plan assets placed with mutual funds and insurance companies. Beginning April 1, 1996, the ORP was made available to PSU unclassified faculty and staff who are eligible for PERS membership. Employees choosing the ORP may invest the employee and employer contributions in one of multiple investment companies. The ORP is administered by the University of Oregon.

Through June 30, 2014, the ORP consisted of three tiers. Membership under ORP Tier One and Tier Two is determined using the same criteria as PERS. The third tier is determined by membership under the OPSRP and is also referred to as the OPSRP Equivalent. Under the ORP Tier One, Tier Two and OPSRP Equivalent, the employee's contribution rate is 6 percent and, with the exception of employees represented by the PSU AFT union, is paid by the employer. Effective July 1, 2014, the Oregon Legislature adopted a fourth ORP tier, which includes an employer contribution, as well as an employer matching contribution on employee contributions to the Oregon Public University tax-deferred investment 403(b) plan of up to 4 percent.

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

The employer contribution rates for the ORP are as follows:

	2021	**2020**
ORP Tiers 1 & 2	27.20%	27.20%
OPSRP Equivalent (general service)	9.85%	9.85%
OPSRP Equivalent (police)	14.75%	14.75%
ORP Tier 4	8.00%	8.00%

TEACHER'S INSURANCE AND ANNUITY ASSOCIATION/COLLEGE RETIREMENT EQUITIES FUND

Eligible unclassified employees may participate in the Teacher's Insurance and Annuity Association and College Retirement Equities Fund (TIAA-CREF) retirement program, a defined contribution plan, on all salary in excess of forty-eight hundred dollars per calendar year. Employee contributions are directed to PERS on the first forty-eight hundred dollars. The employer contribution to TIAA-CREF is an amount sufficient to provide an annuity pension equal to the employee's contributions. To participate in this retirement option, employees must have been hired on or before September 9, 1995. This plan was closed to new enrollment at the time the ORP started in 1996.

SUPPLEMENTAL RETIREMENT PLAN (SRP)

Through June 2019, the University of Oregon maintained an IRC Section 414(d) cash balance deferred compensation plan to provide a specific benefit value to certain university presidents upon separation, including PSU's. The SRP was fully funded prior to termination.

SUMMARY OF PENSION PAYMENTS

PSU total payroll for the year ended June 30, 2021, was $220,216, of which $187,855 was subject to retirement contributions. The following summarizes payments made by PSU for the fiscal year:

	2021				**2020**			
	Employer	**Percent of Covered Payroll**	**Employee Contribution**	**Percent of Covered Payroll**	**Employer**	**Percent of Covered Payroll**	**Employee Contribution**	**Percent of Covered Payroll**
PERS/OPSRP	$ 16,201	8.62%	$ 6,997	3.72%	$ 17,081	8.82%	$ 7,228	3.73%
ORP	9,934	5.29%	4,316	2.30%	10,269	5.30%	4,424	2.28%
TIAA-CREF	44	0.02%	44	0.02%	39	0.02%	39	0.02%
Total	$ 26,179	13.94%	$ 11,357	6.05%	$ 27,389	14.14%	$ 11,691	6.04%

Of the employee share, the employer paid $6,622 of PERS/OPSRP, $3,598 of ORP and $44 of TIAA-CREF during the fiscal year ended June 30, 2021. Of the employee share, the employer paid $6,844 of PERS/OPSRP, $3,731 of ORP and $39 of TIAA-CREF during the fiscal year ended June 30, 2020.

DEFINED BENEFIT PLANS

At June 30, 2021, the University reported a liability of $190,338 for its proportionate share of the Defined Benefit Plan's net pension liability. The net pension liability was based on the actuarial valuation performed as of December 31, 2018 rolled forward to the June 30, 2020 measurement date. As of June 30, 2020, the University reported a liability of $148,387 for its proportionate share of the Defined Benefit Plan's total net pension liability. The net pension liability was based on the actuarial valuation performed as of December 31, 2017 rolled forward to the June 30, 2019 measurement date. Information regarding this plan and the determination of the net pension liability is described below.

A. Name of pension plan:

PERS consists of a cost-sharing multiple employer defined benefit pension plan.

B. Description of benefit terms:

Plan Benefits

All benefits of PERS are established by the Oregon Legislature pursuant to ORS Chapters 238 and 238A.

1. Tier One/Tier Two Retirement (Benefit Chapter 238). Tier One/Tier Two Retirement Benefit plan is closed to new members hired on or after August 29, 2003.

Pension Benefits

The PERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (1.67 percent for general service employees and 2.0 percent for police employees) is multiplied by the number of years of creditable service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police members). General service employees may retire after reaching age 55. Police members are eligible after reaching age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Police member benefits are reduced if retirement occurs prior to age 55 with fewer than 25 years of service. Tier Two members are eligible for full benefits at age 60.

Death Benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

• the member was employed by a PERS employer at the time of death,

• the member died within 120 days after termination of PERS-covered employment,

• the member died as a result of injury sustained while employed in a PERS-covered job, or

• the member was on an official leave of absence from a PERS-covered job at the time of death.

Disability Benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member for disability benefits regardless of the length of PERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 (55 for police members) when determining the monthly benefit.

Benefit Changes After Retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments.

Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes.

2. OPSRP Defined Benefit Pension Program (OPSRP DB)

Pension Benefits. The OPSRP DB Program (ORS Chapter 238A) provides benefits to members hired on or after August 29, 2003.

This defined benefit portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

> General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.
>
> Police: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for police members is age 60 or age 53 with 25 years of retirement credit. To be classified as a police member, the individual must have been employed continuously as a police fire member for at least five years immediately preceding retirement.

A member of the OPSRP Pension Program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death Benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

Disability Benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

C. Contributions:

PERS funding policy provides for monthly employer contributions at actuarially determined rates. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due.

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

The employer contribution rate was 6.0% during fiscal years 2021 and 2020 based on the December 31, 2015 actuarial valuations. The current contribution rates are based on a percentage of payroll and first became effective July 1, 2017. The State and certain schools, community colleges, and political subdivisions have made lump sum payments to establish side accounts, and their rates have been reduced.

Employer contributions during the years ended June 30, 2021 and 2020 were $16,201 and $17,082, respectively, excluding amounts to fund employer specific liabilities.

D. Pension Plan ACFR:

As described above, PERS produces an independently audited ACFR which can be found online at https://www.oregon.gov/pers/Documents/Financials/CAFR/2020-CAFR.pdf.

Valuation date	December 31, 2018 rolled forward to June 30, 2020 measurement date	December 31, 2017 rolled forward to June 30, 2019 measurement date
Experience study report	2018, published July 2019	2016, published July 2017
Actuarial cost method	Entry Age Normal	
Amortization method	Level percentage of payroll	
	.	
Asset valuation method	Market value of assets	
Inflation rate	2.50 percent	
Investment rate of return	7.20 percent	
Discount rate	7.20 percent	
Projected salary increases	3.50 percent	
Cost of living adjustments (COLA)	Blend of 2.00% COLA and graded COLA (1.25%/0.15%) in accordance with the Moro decision; blend based on service.	
Mortality	*Healthy retirees and beneficiaries:*	
	Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.	RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.
	Active members:	
	Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.	RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.

Disabled retirees:		
	Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.	RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale

(Source: June 30, 2020 PERS ACFR p. 71)

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2016 Experience Study, which reviewed experience for the four-year period ending December 31, 2016.

Discount Rate

The discount rate used to measure the total pension liability reported at June 30, 2021 and 2020 was 7.20 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the defined benefit pension plan was applied to all periods of projected benefit payments to determine the total pension liability.

(Source: June 30, 2020 PERS ACFR; p. 72)

Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in May 2019 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the OIC's investment advisors. The table below shows Milliman's assumptions for each of the asset classes in which the plan was invested at that time based on the OIC long-term target asset allocation (presented below under Investments). The OIC's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

(Source: June 30, 2020 PERS ACFR; p. 72)

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Asset Class	Target	Compound Annual Return (Geometric)
Core Fixed Income	9.60%	4.07%
Short-Term Bonds	9.60	3.68
Bank/Leveraged Loans	3.60	5.19
High Yield Bonds	1.20	5.74
Large/Mid Cap US Equities	16.17	6.30
Small Cap US Equities	1.35	6.68
Micro Cap US Equities	1.35	6.79
Developed Foreign Equities	13.48	6.91
Emerging Market Equities	4.24	7.69
Non-US Small Cap Equities	1.93	7.25
Private Equity	17.50	8.33
Real Estate (Property)	10.00	5.55
Real Estate (REITS)	2.50	6.69
Hedge Fund of Funds - Diversified	1.50	4.06
Hedge Fund - Event-driven	0.38	5.59
Timber	1.13	5.61
Farmland	1.13	6.12
Infrastructure	2.25	6.67
Commodities	1.13	3.79
Assumed Inflation – Mean		2.50%

(Source: June 30, 2019 PERS CAFR; p. 74)

F. Sensitivity Analysis:

The sensitivity analysis below shows the sensitivity of the university's proportionate share of the net pension liability calculated using the discount rate of 7.20 percent as of June 30, 2021 and 2020, respectively, if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

Sensitivity of Net Pension Liability to Changes in the Discount Rate	June 30, 2021 1% Decrease	June 30, 2021 Current Discount Rate	June 30, 2021 1% Increase	June 30, 2020 1% Decrease	June 30, 2020 Current Discount Rate	June 30, 2020 1% Increase
	6.20%	7.20%	8.20%	6.20%	7.20%	8.20%
PSU's Proportionate Share of Net Pension Liability	$ 282,637	$ 190,338	$ 112,942	$ 237,628	$ 148,387	$ 73,703

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

G. Summary of Significant Accounting Policies for PERS/OPSRP:

Reporting Entity

PERS' financial statements are prepared on the basis of a fiscal year ended June 30. The State Treasurer has statutory responsibility for custody and investment of PERS assets. As a result of this fiduciary responsibility, PERS is included as part of the primary government in the State's CAFR.

Basis of Presentation

The PERS' financial statements are prepared in accordance with GASB Statements and GAAP that apply to governmental accounting for fiduciary and enterprise funds.

Basis of Accounting

The accrual basis of accounting is used. Revenues are recognized when earned. Contributions are recognized when due, pursuant to legal (or statutory) requirements. Expenses are recognized when incurred. Benefits are recognized in the month they are due and payable. Withdrawals are recognized in the month they are due and payable.

Investments

ORS 293.706 established OIC, which consists of five voting members. Four members of the council, who are qualified by training and experience in the field of investment or finance, are appointed by the governor subject to state Senate confirmation. The State Treasurer serves as the council's remaining voting member. In addition, the director of the PERS serves as a non-voting OIC member. The asset allocation policy approved by the OIC as of June 30, 2020 is as follows:

Asset Allocation Policy	Low Range	High Range	OIC Target
Debt Securities	15.0%	25.0%	20.0%
Public Equity	27.5%	37.5%	32.5%
Real Estate	9.5%	15.5%	12.5%
Private Equity	14.0%	21.0%	17.5%
Alternative Equity	7.5%	17.5%	15.0%
Opportunity Portfolio	0.0%	3.0%	0.0%
Risk Parity	0.0%	2.5%	2.5%
Total			100.0%

(Source: June 30, 2020 PERS ACFR; p. 102)

Investments are recognized at fair value, the amount that could be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Refer to June 30, 2020 PERS ACFR for information regarding the valuation of the various investments and investment related disclosures.

Due to the inherent uncertainty and the degree of judgment involved in determining private equity, opportunity, alternatives, and real estate portfolio investment valuations, the fair values reflected in the PERS financial statements may differ significantly from values that would have been used had a readily determinable market value for the investments existed and the difference could be material. In addition, these investments are generally considered to be illiquid long-term investments, and the recorded fair values may materially differ from the amounts that eventually may be realized from the sale or other disposition of these investments.

OIC has approved the following asset classes for the Oregon Public Employees Retirement Fund (OPERF): Short-Term Investments, Fixed Income, Real Estate, Public and Private Equities, and Alternative Investments. In addition, the OPERF invests in the Opportunity Portfolio which may be populated with investment approaches across a wide range of investment opportunities with no limitation as to asset classes or strategies. OIC must approve, in advance, the purchase of investments in a new asset class not described above.

As of the June 30, 2020 measurement date, PERS did not hold investments in any one organization that represents 5 percent of more of PERS' fiduciary net position or total investments.

H. Deferred Items:

Deferred items are calculated at the system-wide and employer-specific level and are allocated based on proportionate share. For the measurement period ending June 30, 2020 and 2019, deferred items were due to the following:

- Differences between expected and actual experience
- Changes in assumptions
- Net difference between projected and actual earnings on investments
- Changes in proportion and differences between fund contributions and proportionate share of contributions
- Contributions subsequent to the measurement date of June 30, 2020

Experience gains and losses, changes in assumptions, changes in employer's proportionate share of contributions and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize pension expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service lives determined as of the beginning of each measurement period are as follows:

- Measurement period ended June 30, 2020 – 5.3 years
- Measurement period ended June 30, 2019 – 5.2 years
- Measurement period ended June 30, 2018 – 5.2 years
- Measurement period ended June 30, 2017 – 5.3 years
- Measurement period ended June 30, 2016 – 5.3 years

Differences between projected and actual earnings are amortized over a closed five-year period with one year's amortization recognized in the year in which the difference arose.

Contributions subsequent to the measurement date will be fully recognized as a reduction of net pension liability in the subsequent year.

(Source: June 30, 2020 PERS GASB No. 68 report)

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

The composition of PSU's deferred outflows (inflows) related to the defined benefit plans were as follows:

	June 30, 2021		June 30, 2020	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Changes in employers' proportion and differences between the employer's contributions and employer's proportionate share of contributions	$ 3,462	$ (11,769)	$ 3,595	$ (13,913)
Changes in assumptions	10,215	(358)	20,130	-
Differences between expected and actual earnings on pension plan investments	22,381	-	-	(4,207)
Differences between expected and actual experience	8,377	-	8,183	-
Employer's contributions subsequent to measurement date	16,201	-	17,082	-
	$ 60,636	$ (12,127)	$ 48,990	$ (18,120)

PSU net deferred outflows to be recognized over the next five years and thereafter are as follows as of June 30, 2021:

Net deferred outflows to be recognized over next five years and thereafter:	
2022	$ 6,180
2023	8,325
2024	13,035
2025	4,643
2026	125
Thereafter	-
Total future expense	$ 32,308

Amount of deferred outflows resulting from contributions subsequent to the measurement date to be included as a future decrease in net pension liability during fiscal year ended June 30, 2022	$ 16,201

I. Independent Auditors Report:

The independent auditors' report on the Schedule of Allocations (Proportionate Shares) and Schedule of Pension Amounts is published on the PERS employer website at: http://www.oregon.gov/pers/EMP/Pages/GASB.aspx

J. Net Pension Liability and Pension Expense:

Net pension liabilities are calculated at the system-wide level and are allocated to employers based on their proportionate share using the methodology described in the PERS GASB No. 68 independent auditors' report that can be found at the link provided above. PERS does not provide PSU an audited proportionate share as a separate employer; rather, PSU is allocated a proportionate share of PERS employer State agencies.

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

DAS calculated PSU's proportionate share of all State agencies internally based on actual contributions by PSU as compared to the total for employer State agencies. The Oregon Audits Division reviewed this internal calculation. PSU's system-wide proportionate share of the defined benefit pension obligation was as follows:

	June 30, 2021	June 30, 2020
Employer's proportionate share of collective net pension liability	$ 190,338	$ 148,387
Employer's proportionate % share of collective net pension liability	0.87%	0.86%
Employer's pension expense	$ 40,513	$ 34,922

L. Changes in Plan Provisions Subsequent to Measurement Date:

There were no changes subsequent to the measurement date. The PERS Board reviews the discount rate in odd-numbered years as part of the Board's adoption of actuarial methods and assumptions. The discount rate is then adopted in an administrative rule at the time the Board sets the new rate.

14. OTHER POSTEMPLOYMENT BENEFITS

During the years ended June 30, 2021 and 2020, PSU was as a participant in the State's defined benefit postemployment health care plan administered by the Public Employees Benefit Board (PEBB), as well as the Retirement Health Insurance Account (RHIA) and Retiree Health Insurance Premium Account (RHIPA) postemployment health care plans administered by PERS. As described in Note 1, PSU adopted GASB No. 75 effective July 1, 2017 requiring liabilities to be reported for these defined benefit plans net of any applicable trust assets on the Statement of Net Position. Prior to the adoption of GASB No. 75, PSU accounted for its obligations associated with the PEBB plan under GASB No. 45.

A. PERS (RHIA and RHIPA)

Plan Descriptions

The PERS Board contracts for health insurance coverage on behalf of eligible PERS members. Eligible retirees pay their own age-adjusted premiums. To help retirees defray the cost of these premiums, PERS administers two separate defined benefit OPEB plans: the RHIA and the RHIPA. Only Tier One and Tier Two PERS members are eligible to participate in the RHIA and RHIPA plans. Refer to Note 13 for details concerning Tier One and Tier Two membership in PERS.

The RHIA is a cost-sharing multiple-employer defined benefit OPEB plan for financial reporting purposes. Established under ORS 238.420, the plan provides a payment of up to $60 toward the monthly cost of health insurance for eligible PERS members. To be eligible to receive the RHIA subsidy, the member must (1) have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS, (2) receive both Medicare parts A and B coverage, and (3) enroll in a PERS-sponsored health plan. A surviving spouse or dependent of a deceased PERS retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired before May 1, 1991. The Oregon Legislature has sole authority to amend the benefit provisions and employer obligations for the RHIA plan.

Established under ORS 238.415, the RHIPA is also a cost-sharing multiple-employer defined benefit OPEB plan for financial reporting purposes. The plan provides payment of the average difference between the health insurance premiums paid by retired State employees under contracts entered into by the PERS Board and health insurance premiums paid by State employees who are not retired. PERS members are qualified to receive the RHIPA subsidy if they have eight or more years of qualifying service in PERS at the time of retirement or receive a disability pension calculated as if they had eight or more years of qualifying service, but are not eligible for federal Medicare coverage. A surviving spouse or dependent of a deceased retired State employee is eligible to receive the subsidy if he or she (1) is receiving a retirement benefit or allowance from PERS or (2) was insured at the time the member died and the member retired on or after September 29, 1991. The Oregon Legislature has sole authority to amend the benefit provisions and employer obligations of the RHIPA plan.

Both RHIA and RHIPA are closed to employees hired on or after August 29, 2003, who had not established membership prior to that date.

OPEB Plans Report

The RHIA and RHIPA defined benefit OPEB plans are reported separately under Other Employee Benefit Trust Funds in the fiduciary funds combining statements and as part of the Pension and Other Employee Benefit Trust in the state's Annual Comprehensive Financial Report. PERS issues a separate, publicly available financial report that includes audited financial statements and required supplementary information. The report may be obtained by writing to the Public Employees Retirement System, Fiscal Services Division, PO Box 23700, Tigard, OR 97281-3700. The report may also be accessed online at: http://www.oregon.gov/pers/Pages/Financials/Actuarial-Financial-Information.aspx

Basis of Accounting

The financial statements for the PERS OPEB plans are prepared using the accrual basis of accounting. Employer contributions to PERS are calculated based on creditable compensation for active members reported by employers. Employer contributions are accrued when due pursuant to legal requirements. Benefits are recognized in the month they are due and payable.

Investments

Investments are recognized at fair value. Refer to Note 13. G. for additional information.

Proportionate Share Allocation Methodology

The basis for the employer's proportion is determined by comparing the employer's actual, legally required contributions made during the fiscal year to the Plan with the total actual contributions made in the fiscal year of all employers.

Measurement Date

The measurement date for the PERS plans is one year prior to the fiscal year end date. All references to balances at June 30, 2021 are based upon a June 30, 2020 measurement date and all references to balances at June 30, 2020 are based upon a June 30, 2019 measurement date.

OPEB Plan (Asset)/Liability

The components of the State's total net OPEB liability (asset) for the State's OPEB plans are as follows (in millions):

Net OPEB - RHIA (Asset)	June 30, 2021
Total OPEB - RHIA Liability	$ 406.9
Plan Fiduciary Net Position	610.7
Plan Net OPEB - RHIA (Asset)	**$ (203.8)**
Plan net position as % of Total OPEB Liability	150.1%

Net OPEB - RHIPA Liability	June 30, 2021
Total OPEB - RHIPA Liability	$ 64.3
Plan Fiduciary Net Position	54.3
Plan Net OPEB - RHIA Liability	**$ 10.0**
	84.4%

Net OPEB - RHIA (Asset)	June 30, 2020
Total OPEB - RHIA Liability	$ 435.6
Plan Fiduciary Net Position	628.9
Plan Net OPEB - RHIA (Asset)	**$ (193.3)**
Plan net position as % of Total OPEB Liability	144.4%

Net OPEB - RHIPA Liability	June 30, 2020
Total OPEB - RHIPA Liability	$ 72.0
Plan Fiduciary Net Position	46.7
Plan Net OPEB - RHIA Liability	**$ 25.3**
	64.9%

Contributions

Both of the OPEB plans administered by PERS are funded through actuarially determined employer contributions.

For the fiscal year ended June 30, 2021 and 2020, the university contributed .06 percent of PERS-covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIA benefits. The required employer contributions were approximately $17 and $19 for the year ended June 30, 2021 and 2020, respectively. The actual contribution equaled the annual required contribution for the fiscal year.

For the fiscal year ended June 30, 2021 and 2020, the university contributed 0.12 percent of PERS-covered payroll for Tier One and Tier Two plan members to fund the normal cost portion of RHIPA benefits. In addition, the university contributed 0.27 percent of all PERS-covered payroll to amortize the unfunded actuarial accrued liability over a fixed period with new unfunded actuarial accrued liabilities amortized over 20 years. The required employer contribution were approximately $349 and $363 for the year ended June 30, 2021 and 2020, respectively. The actual contribution equaled the annual required contribution for the fiscal year.

Net OPEB Asset/Liability

a. RHIA

At June 30, 2021, PSU reported an asset of $548 for its proportionate share of the RHIA net OPEB asset. The net OPEB asset as of June 30, 2021 was measured as of June 30, 2020, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2018. At June 30, 2020, PSU reported an asset of $2,170 for its proportionate share of the RHIA net OPEB asset. The net OPEB asset as of June 30, 2020 was measured as of June 30, 2019, and the total OPEB asset used to calculate the net OPEB asset was determined by an actuarial valuation as of December 31, 2017. The PERS system does not provide PSU an audited proportionate share as a separate employer; rather, PSU is allocated a proportionate share of PERS employer state agencies. DAS calculated PSU's proportionate share of all state agencies internally based on actual contributions by PSU as compared to the total for employer state agencies. The Oregon Audits Division reviewed this internal calculation. At June 30, 2021 and 2020, PSU's proportion was 0.27 and 1.12, respectively, of the statewide OPEB plan.

For the year ended June 30, 2021 and 2020, PSU recorded total OPEB expense of $355 and OPEB benefit of $300, respectively, due to the change in the net RHIA OPEB asset, changes to deferred outflows and inflows and amortization of previously deferred amounts.

b. RHIPA

At June 30, 2021, PSU reported a liability of $318 for its proportionate share of the RHIPA net OPEB liability. The net OPEB liability as of June 30, 2021 was measured as of June 30, 2020, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2018. At June 30, 2020, PSU reported a liability of $902 for its proportionate share of the RHIPA net OPEB liability. The net OPEB liability as of June 30, 2020 was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of December 31, 2017. The PERS system does not provide PSU an audited proportionate share as a separate employer; the University is allocated a proportionate share of PERS employer state agencies. DAS calculated PSU's proportionate share of all state agencies internally based on actual contributions by PSU as compared to the total for employer state agencies. The Oregon Audits Division reviewed this internal calculation. At June 30, 2021 and 2020, PSU's proportion was 3.19 and 3.56, respectively, of the statewide OPEB plan.

For the year ended June 30, 2021 and 2020, PSU recorded total OPEB expense of $33 and $115, respectively, due to the changes to the net RHIPA OPEB liability, deferred outflows and inflows and amortization of previously deferred amounts.

Deferred Items

A. RHIA

Some deferred inflows of resources and deferred outflows of resources are calculated at the system-wide level and are allocated to employers based on their proportionate share, others are calculated at the employer level. For the measurement period ended June 30, 2020, there were:

- Difference between expected and actual experience
- Difference due to changes in assumptions
- Changes in employer proportion since the prior measurement date
- A difference between employer contributions and proportionate share of contributions
- Net difference between projected and actual OPEB plan investment earnings
- Contributions subsequent to the measurement date

Experience gains and losses, changes in assumption, changes in employer's proportionate share of contributions and changes in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize OPEB expense based on the balance of the closed period "layers" attributable to each measurement period.

The average remaining service lives determined as of the beginning of the measurement period are as follows:

- Measurement period ended June 30, 2020 – 2.9 years
- Measurement period ended June 30, 2019 – 3.1 years
- Measurement period ended June 30, 2018 – 3.3 years
- Measurement period ended June 30, 2017 - 3.7 years

The difference between projected and actual OPEB plan investment earnings attributable to each measurement period is amortized over a closed five-year period.

One year of amortization is recognized in the university's total OPEB expense for fiscal years 2021 and 2020.

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

PSU reported deferred outflows of resources and deferred inflows of resources related to RHIA OPEB from the following sources:

	June 30, 2021		June 30, 2020	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	$ 61	$ -	$ -	$ (134)
Difference Between Expected and Actual Experience	-	(56)	-	(286)
Change in Assumptions	-	(29)	-	(2)
Change in Proportion	874	(23)	18	(43)
Difference Between Fund Contributions and Proportionate Share of Contributions	3	(7)	7	(23)
Employer contributions Subsequent to the Measurement Date	17	-	19	-
	$ 955	$ (115)	$ 44	$ (488)

PSU net deferred outflows related to the RHIA plan to be recognized over the next five years and thereafter are as follows as of June 30, 2021:

Net deferred (inflows) to be recognized over next five years and thereafter:	
2022	$ 382
2023	399
2024	23
2025	19
	$ 823

Amount of deferred outflows resulting from contributions subsequent to the measurement date to be included as a future decrease in net OPEB asset during fiscal year ended June 30, 2022	$ 17

B. RHIPA

Some deferred inflows of resources and deferred outflows of resources are calculated at the system-wide level and are allocated to employers based on their proportionate share, others are calculated at the employer level. For the measurement period ended June 30, 2020, there were:

- Difference due to changes in assumptions
- Difference between expected and actual experience
- Changes in employer proportion since the prior measurement date
- Difference between employer contributions and proportionate share of contributions
- Net difference between projected and actual OPEB plan investment earnings
- Contributions subsequent to the measurement date

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Experience gains and losses, changes in assumption, changes in employer's proportionate share of contributions and change in employer proportion are amortized over the average remaining service lives of all plan participants, including retirees, determined as of the beginning of the respective measurement period. Employers are required to recognize OPEB expense based on the balance of the closed period "layers" attributable to each measurement period.

The average remaining service lives determined as of the beginning of the measurement period are as follows:

- Measurement period ended June 30, 2020 – 6.4 years
- Measurement period ended June 30, 2019 – 6.7 years
- Measurement period ended June 30, 2018 – 6.9 years
- Measurement period ended June 30, 2017 - 7.2 years

The difference between projected and actual OPEB plan investment earnings attributable to each measurement period is amortized over a closed five-year period.

One year of amortization is recognized in the university's total OPEB expense for fiscal years 2021 and 2020.

PSU reported deferred outflows of resources and deferred inflows of resources related to RHIPA OPEB from the following sources:

	June 30, 2021		June 30, 2020	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Net Difference Between Projected and Actual Earnings on OPEB Plan Investments	$ 73	$ -	$ -	$ (3)
Difference Between Expected and Actual Experience	-	(121)	-	(86)
Change in Assumptions	8	(214)	11	-
Change in Proportion	56	(157)	73	(91)
Difference Between Fund Contributions and Proportionate Share of Contributions	7	(16)	5	(20)
Employer Contributions Subsequent to the Measurement Date	349	-	363	-
	$ 493	$ (508)	$ 452	$ (200)

PSU net deferred outflows related to the RHIPA plan to be recognized over the next five years and thereafter are as follows as of June 30, 2021:

Net deferred outflows to be recognized over next five years and thereafter:	
2022	$ (69)
2023	(65)
2024	(64)
2025	(73)
2026	(67)
Thereafter	(26)
	$ (364)

Amount of deferred outflows resulting from contributions subsequent to the measurement date to be included as a future decrease in net OPEB liability during fiscal year ended June 30, 2022	$ 349

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years.

The following methods and assumptions were used to measure the total RHIA OPEB asset:

Valuation date	December 31, 2018 rolled forward to June 30, 2020 measurement date	December 31, 2017 rolled forward to June 30, 2019 measurement date
Experience study report	2018, published July 2019	2016, published July 2017
Actuarial cost method	Entry Age Normal	
Inflation rate	2.50 percent	
Long-Term Expected Rate of Return	7.20 percent	
Discount rate	7.20 percent	
Projected salary increases	3.50 percent	
Retiree Healthcare	Healthy Retirees: 32 percent	Healthy Retirees: 35 percent
Participation	Disabled Retirees: 20 percent	
Healthcare Cost Trend Rate	Not Applicable	
Mortality	*Healthy retirees and beneficiaries:*	
	Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation .	RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-back as described in the valuation
	Active members:	
	Pub-2010 Employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation	RP-2014 Employees, sex-distinct, generational with Unisex, Social Data Scale, with collar adjustments and set-backs as described in the valuation.
	Disabled retirees:	
(Source: 2020 PERS ACFR, table 28, page 73)	Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation	RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale.

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

The following methods and assumptions were used to measure the total RHIPA OPEB liability:

Valuation date	December 31, 2018 rolled forward to June 30, 2020 measurement date	December 31, 2017 rolled forward to June 30, 2019 measurement date
Experience study report	2018, published July 2019	2016, published July 2017
Actuarial cost method	Entry Age Normal	
Inflation rate	2.50 percent	
Long-Term Expected Rate of Return	7.20 percent	
Discount rate	7.20 percent	
Projected salary increases	3.50 percent	
Retiree Healthcare Participation	Varies by service at decrement, increasing from 10% at eight years of service to 34% at 30 years of service	Varies by service at decrement, increasing from 10% at eight years of service to 38% at 30 years of service
Healthcare cost trend rate	Applied at beginning of plan year, starting with 7.1% for 2019, decreasing to 5.0% for 2022, increasing to 5.9% for 2031, and decreasing to an ultimate rate of 4.1% for 2094 and beyond.	Applied at beginning of plan year, starting with 7.5% for 2017, decreasing to 5.2% for 2024, increasing to 6.2% for 2029, and decreasing to an ultimate rate of 4.2% for 2093
Mortality	*Healthy retirees and beneficiaries:*	
	Pub-2010 Healthy Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation	RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.
	Active members:	
	Pub-2010 Employee, sex-distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation	RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.
	Disabled retirees:	
	Pub-2010 Disabled Retriee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation	RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale

(Source: 2020 PERS ACFR, table 28, page 73)

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Discount Rate

The discount rate used to measure the total OPEB liabilities at June 30, 2021 and 2020 was 7.20. The projection of cash flows used to determine the discount rate assumed that contributions from contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the OPEB plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments for the OPEB Plans was applied to all periods of projected benefit payments to determine the total OPEB liability.

Sensitivity Analysis

The sensitivity analysis below shows the sensitivity of the university's proportionate share of the net OPEB liability/(asset) calculated using the discount rate of 7.20 percent as of June 30, 2021 and 2020, as well as what the net OPEB liability/(asset) would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

Discount Rate	June 30, 2021		June 30, 2020	
	RHIA	RHIPA	RHIA	RHIPA
1% Decrease to 6.2%	($442)	$448	($1,683)	$1,072
Current Discount Rate 7.2%	(548)	318	(2,170)	902
1% Increase to 8.2%	(638)	198	(2,586)	743

The sensitivity analysis below shows the sensitivity of the university's proportionate share of the net OPEB liability/(asset) calculated using the current healthcare cost trend rates, as well as what the net OPEB liability/(asset) would be if it were calculated using healthcare trend rates that are one percentage point lower, or one percentage point higher than the current rates:

Healthcare Cost Rate	June 30, 2021		June 30, 2020	
	RHIA	RHIPA	RHIA	RHIPA
1% Decrease	($548)	$224	($2,170)	$678
Current Trend Rate	(548)	318	(2,170)	902
1% Increase	(548)	438	(2,170)	1,154

Assumed Asset Allocation

Asset Class/ Strategy	Low Range	High Range	OIC Target
Debt Securities	15.00	25.00	20.00
Public Equity	27.50	37.50	32.50
Private Equity	14.00	21.00	17.50
Real Estate	9.50	15.50	12.50
Alternative Equity	7.50	17.50	15.00
Opportunity Portfolio	0.00	3.00	0.00
Risk Parity	0.00	2.50	2.50
Total			100 %

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Long-Term Expected Rate of Return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in May 2019 the PERS Board reviewed long-term assumptions developed by both Milliman's capital market assumptions team and the OIC investment advisors. Each asset assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model. The table below shows a summary of long-term expected rate of return by asset class. For more information on the Plan's portfolio, assumed asset allocation, and the long-term expected rate of return for each major asset class, calculated using both arithmetic and geometric means, see PERS' audited financial statements.

Asset Class	Target	Compound Annual Return (Geometric)
Core Fixed Income	9.60%	4.07%
Short-Term Bonds	9.60	3.68
Bank/Leveraged Loans	3.60	5.19
High Yield Bonds	1.20	5.74
Large/Mid Cap US Equities	16.17	6.30
Small Cap US Equities	1.35	6.68
Micro Cap US Equities	1.35	6.79
Developed Foreign Equities	13.48	6.91
Emerging Market Equities	4.24	7.69
Non-US Small Cap Equities	1.93	7.25
Private Equity	17.50	8.33
Real Estate (Property)	10.00	5.55
Real Estate (REITS)	2.50	6.69
Hedge Fund of Funds - Diversified	1.50	4.06
Hedge Fund - Event-driven	0.38	5.59
Timber	1.13	5.61
Farmland	1.13	6.12
Infrastructure	2.25	6.67
Commodities	1.13	3.79
Assumed Inflation – Mean		2.50%

Depletion Date Projection

GASB Statement No. 75, A*ccounting and Financial Reporting for Postemployment Benefits Other Than Pensions,* generally requires that a blended discount rate be used to measure the Total OPEB Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's Fiduciary Net Position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the Fiduciary Net Position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB Statement No. 75 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB Statement No. 75 (paragraph 82) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS:

- Oregon PERS has a formal written policy to calculate an actuarially determined contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB Statement No. 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience that might impact the plan's funded position.

Based on these circumstances, it is the independent actuary's opinion that the detailed depletion date projections outlined in GASB Statement No. 75 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses, as such, the long term expected rate of return was used to discount the liabilities.

Changes Subsequent to the Measurement

The university is not aware of any changes to benefit terms or actuarial methods and assumptions subsequent to the June 30, 2020 measurement date.

B. Public Employees' Benefit Board (PEBB)

Plan Description

The PEBB plan offers healthcare assistance to eligible retired state employees and their beneficiaries. Chapter 243 of the ORS gives PEBB the authority to establish and amend the benefit provisions of the PEBB Plan. The PEBB Plan is a single-employer plan treated as a cost-sharing multiple-employer plan for financial reporting purposes and has no assets accumulated in a trust that meets the criteria in GASB No. 75. PEBB does not issue a separate, publicly available financial report.

The PEBB Plan allows qualifying retired employees to continue their "active" health insurance coverage on a self-pay basis until they are eligible for Medicare. Participating retirees pay their own monthly premiums. However, the premium amount is based on a blended rate that is determined by pooling the qualifying retirees with active employees, thus, creating an "implicit rate subsidy."

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Changes in Total OPEB Plan Liability

The State's total OPEB liability was determined by an actuarial valuation as of the valuation date, calculated based on the discount rate and actuarial assumptions, and was then projected forward to the measurement date.

	June 30, 2021	June 30, 2020
Changes in State's Total OPEB Liability		
Beginning Balance	$ 146,697	$ 161,171
Changes for the year:		
Service cost	10,121	10,100
Interest on total OPEB liability	3,359	5,856
Effect of economic/demographic gains or losses	-	(788)
Effect of assumptions changes or inputs	538	(21,720)
Benefit payments	(9,624)	(7,922)
Ending Balance	$ 151,091	$ 146,697

Proportionate Share Allocation Methodology

The basis for the employer's proportion is determined by comparing the employer's actual contributions made during the fiscal year with the total actual contributions made in the fiscal year of all employers.

Total OPEB Liability

At June 30, 2021, the university reported a liability of $6,004 for its proportionate share of the total OPEB liability. The total OPEB liability as of June 30, 2021 was measured as of June 30, 2021, and was determined by an actuarial valuation as of July 1, 2019. At June 30, 2020, the university reported a liability of $5,987 for its proportionate share of the total OPEB liability. The total OPEB liability as of June 30, 2020 was measured as of June 30, 2020, and was determined by an actuarial valuation as of July 1, 2017. PEBB does not provide PSU an audited proportionate share as a separate employer; the university is allocated a proportionate share of PEBB participating employers. DAS calculated PSU's proportionate share of all participating employers internally based on actual contributions by PSU as compared to the total for participating employers. The Oregon Audits Division reviewed this internal calculation. At June 30, 2021 and 2020, PSU's proportion was 3.97 and 4.08 percent, respectively, of participating employers.

For the year ended June 30, 2021 and 2020, PSU recorded total OPEB expense of $332 and $462, respectively, due to the changes to the total OPEB liability, deferred inflows, and amortization of previously deferred amounts.

Deferred Items

Some deferred inflows of resources and deferred outflows of resources are calculated at the system-wide level and are allocated to employers based on their proportionate share, others are calculated at the employer level. For the measurement period ended June 30, 2021, there were:

- Changes in assumptions
- Difference between expected and actual experience
- Difference between employer contributions and proportionate share of contributions
- Contributions subsequent to the measurement date
- Changes in employer proportion since the prior measurement date

Experience gains and losses, changes in assumptions, changes in employer's proportionate share of contribution and changes in the employer proportion are amortized over the closed period equal to the average expected remaining service lives of all covered active and inactive participants. Employers are required to recognize OPEB expense based on the balance of the closed period "layers" attributable to each measurement period. The weighted average expected remaining service lives, assuming zero years for all retirees, determined as of the beginning of the measurement period are as follows:

- Measurement period ended June 30, 2021 – 8.6 years
- Measurement period ended June 30, 2020 – 8.6 years
- Measurement period ended June 30, 2019 – 8.2 years
- Measurement period ended June 30, 2018 – 8.2 years

One year of amortization is recognized in the university's total OPEB expense for fiscal years 2021 and 2020.

PSU reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources (in thousands):

	June 30, 2021		June 30, 2020	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference Between Expected and Actual Experience	$ -	$ (24)	$ -	$ (29)
Change in Assumptions	144	(738)	153	(879)
Change in Proportion	-	(646)	-	(583)
Difference Between Fund Contributions and Proportionate Share of Contributions	33	-	29	-
Total	$ 177	$ (1,408)	$ 182	$ (1,491)

PSU net deferred inflows related to the PEBB plan to be recognized over the next five years and thereafter are as follows as of June 30, 2021:

Net deferred inflows to be recognized over next five years and thereafter:	
2021	$ (204)
2022	(204)
2023	(204)
2024	(204)
2025	(165)
Thereafter	(250)
	$ (1,231)

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Actuarial Methods and Assumptions

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Valuation date	July 1, 2019	July 1, 2019
Measurement Date	June 30, 2021	June 30, 2020
Actuarial cost method	Entry Age Normal	
Inflation rate	2.50 percent	
Discount rate	2.16 percent	2.21 percent
Projected salary increases	3.50 percent	
Withdrawal, retirement, and mortality rates	December 31, 2018 Oregon PERS valuation	
Healthcare Cost Trend Rate	Pursuant to ORS 243.135(8), growth in per-member expenditures under self-insured plans and premium amounts is assumed to be 3.40% per year.	
Election and lapse rates	30 percent of eligible employees 60 percent spouse coverage for males 35 percent for females 7 percent annual lapse rate	

(Source: PEBB Valuation Report July 1 2020; page 3)

Discount Rate

Unfunded plans must use a discount rate that reflects a 20-year tax-exempt municipal bond yield or index rate. The Bond Buyer 20-Year General Obligation Bond Index was used to determine the discount rate for the OPEB liability. The discount rate in effect for the June 30, 2021 and 2020 reporting date is 2.16 and 2.21, respectively.

Sensitivity Analysis

The sensitivity analysis below shows the sensitivity of the university's proportionate share of the total OPEB liability calculated using the discount rate of 2.16 percent as of June 30, 2021 and 2.21 percent as of June 30, 2020, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher than the current rate:

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

Discount Rate	June 30, 2021	June 30, 2020
1% Decrease to 1.16%/1.21%	$6,435	$6,417
Current Discount Rate at 2.16%/2.21%	6,004	5,987
1% Increase to 3.16%/3.21%	5,599	5,583

The sensitivity analysis below shows the sensitivity of the university's proportionate share of the total OPEB liability calculated using the current healthcare cost trend rates, as well as what the net OPEB liability would be if it were calculated using healthcare trend rates that are one percentage point lower, or one percentage point higher than the current rates:

Healthcare Cost Trend Rate	June 30, 2021	June 30, 2020
1% Decrease	$5,402	$5,387
Current Trend Rate	6,004	5,987
1% Increase	6,713	6,693

15. RISK FINANCING

PSU participates in the Public University Risk Management and Insurance Trust (PURMIT). PURMIT is a separate legal entity that operates for the benefit of the participating universities.

The following risks are managed through PURMIT:

• Real property loss for university owned buildings, equipment, automobiles and other types of property

• Tort liability claims brought against university officers, employees or agents

• Workers' compensation and employer's liability

• Criminal and fiduciary liability

• Certain specialty lines of business, including fine art, non-owned aviation and other liability coverage.

PSU retains the first $100 of loss per occurrence on property loss and tort liability claims while the pooled risk covered by PURMIT varies depending on the type of occurrence. Pooled risk covered by PURMIT and excess third party commercial insurance coverage is described below and applies to the participating universities in aggregate.

Effective October 2017, PURMIT covers up to $250 per occurrence for real property damages. PURMIT covers up to $500 per occurrence for general liability damages. Excess third party commercial insurance covers up to $500,000 per occurrence with aggregate sub-limits for flood and earth movement of $250,000 and $100,000, respectively.

PURMIT covers up to $250 per occurrence for licensed professional liability and up to $500 per occurrence for educators' legal, auto and general liability, which covers employer's liability. Excess third party commercial insurance covers up to an aggregate $50,000 for these losses, including international incidents. PSU trustees are provided with directors and officers insurance under the educators' legal coverage.

PURMIT charges each participating university for an allocation of commercial insurance premiums and PURMIT's overhead and direct costs, as well as an actuarially determined allocation of costs associated with the self-insured risk layer retained by PURMIT. Based on an independent actuarial analysis, PURMIT has sufficient funds to pay anticipated claims. PSU did not incur losses above covered amounts for the last three fiscal years.

For the Years Ended June 30, 2021 and 2020 (dollars in thousands)

16. COMMITMENTS AND CONTINGENT LIABILITIES

Outstanding commitments on partially completed and planned construction projects totaled approximately $87,888 at June 30, 2021, including portions of the projects that may not ultimately be capitalized as property, plant and equipment. These commitments will be primarily funded from gifts, grants and bond proceeds and are summarized as follows as of June 30, 2021:

	Total Commitment	Completed to Date	Outstanding Commitment
The Vanport Building (Collaborative Fourth & Montgomery Building	$ 111,750	$ 106,238	$ 5,512
Vernier Science Center (SB1 Expansion and Renovation)	67,500	944	66,556
Capital Repair	38,581	25,671	12,910
Projects with <$500 thousand remaining to be spent	9,290	6,380	2,910
	$ 227,121	$ 139,233	$ 87,888

PSU is contingently liable in connection with certain other claims and contracts, including those currently in litigation, arising in the normal course of its activities. Management is of the opinion that the outcome of these matters will not have a material effect on the financial statements.

PSU participates in certain federal grant programs. These programs are subject to financial and compliance audits by the grantor or its representative. Such audits could lead to requests for reimbursement to the grantor for expenditures disallowed under terms of the grant. Management believes that disallowances, if any, will not have a material effect on the financial statements.

Unemployment compensation claims are administered by the Oregon Employment Division pursuant to ORS 657. PSU reimburses the Oregon Employment Division on a quarterly basis for actual benefits paid. Although the amount of future benefit payments to claimants and the resulting liability to PSU cannot be reasonably determined at June 30, 2021, such amounts are not expected to be material.

Refer also to Note 19 for commitments associated with the PSU Foundation.

17. RISKS AND UNCERTAINTIES

The University participates in a number of federal programs, which are subject to financial and compliance audits. The amount of expenses that may be disallowed by the granting agencies cannot be determined at this time although the University does not expect these amounts, if any, to be material to the financial statements.

The University is a party to a number of matters of litigation. It is the opinion of management, based on the advice of counsel, that the University's liability insurance is sufficient to cover the potential judgments and that the outcome of the suits will not have a material adverse effect on the financial position or operations of the University.

During 2020, the World Health Organization declared the spread of Coronavirus Disease (COVID-19) a worldwide pandemic. Subsequent and throughout 2021, the COVID-19 pandemic continued to have significant effects on global markets, supply chains, businesses, and communities. The University is taking appropriate actions to mitigate any negative impact; however, the full impact of COVID-19 is unknown and cannot be fully estimated as these events are still ongoing.

18. SUBSEQUENT EVENTS

No events have occurred subsequent to June 30, 2021 and through the date of these financial statements that would require adjustment to, or disclosure in, the financial statements.

19. UNIVERSITY FOUNDATION

The PSU Foundation was established to provide assistance in fund raising, public outreach and other support for the mission of PSU and is a legally separate, tax-exempt entity with an independent governing board.

Under an amended and restated recognition and support agreement, PSU financially supports the PSU Foundation's operating costs. During the years ended June 30, 2021 and 2020, PSU transferred $7,002 and $7,563, respectively, to the PSU Foundation under this agreement. PSU's financial support to the PSU Foundation is currently being negotiated for the year ended June 30, 2022.

During the years ended June 30, 2021 and 2020, gifts of $14,157 and $15,042, respectively, were transferred from the PSU Foundation to PSU. Gifts received from the PSU Foundation include amounts contributed by certain members of the PSU Board of Trustees and their affiliates. During the years ended June 30, 2021 and 2020, the PSU Foundation recognized $1,384 and $3,150 of revenues associated with donations and pledges from members of the PSU Board of Trustees and their affiliates.

PSU leases a building from the PSU Foundation (the Corbett Building) that will expire on December 2021 unless renewed. Annual base rent is $462. The lease contains a fair market value purchase option.

Although PSU does not control the timing or amount of receipts from the PSU Foundation, the majority of resources, or income thereon that the PSU Foundation holds and invests are restricted to the activities of PSU by the donors. As these restricted resources held by the PSU Foundation can only be used by, or for the benefit of, PSU, the PSU Foundation is considered a component unit of PSU and is discretely presented in the financial statements. Refer to the Statements of Financial Position and Statements of Activities for the PSU component unit financial statements. The PSU Foundation is audited annually and received an unqualified audit opinion on both fiscal years presented. Complete financial statements for the PSU Foundation may be obtained by writing to the following: Portland State University Foundation, 2125 SW Fourth Avenue, Suite 510, Portland, OR 97201.

REQUIRED SUPPLEMENTARY INFORMATION

(dollars in thousands)

SCHEDULE OF UNIVERSITY PERS DEFINED BENEFIT PENSION EMPLOYER CONTRIBUTIONS

	Year Ended June 30,							
Defined Benefit Pension Plans*	2021	2020	2019	2018	2017	2016	2015	2014
Statutorily required employer contributions	$ 16,201	$ 17,082	$ 12,080	$ 12,033	$ 9,345	$ 8,566	$ 7,315	$ 7,586
Employer contributions recognized	16,201	17,082	12,080	12,033	9,345	8,566	7,315	7,586
Contribution Excess (Deficiency)	-	-	-	-	-	-	-	-
Covered employee payroll	116,552	120,458	119,441	115,380	112,635	108,245	103,588	103,961
Employer contributions recognized as a percentage of covered payroll	13.9%	14.2%	10.1%	10.4%	8.3%	7.9%	7.1%	7.3%

SCHEDULE OF UNIVERSITY PERS DEFINED BENEFIT PENSION PROPORTIONATE SHARE OF NET PENSION LIABILITY

	Year Ended June 30,							
Defined Benefit Pension Plans*	2021	2020	2019	2018	2017	2016	2015	2014
Employer's proportionate % share of collective net pension asset or liability**	0.87%	0.86%	0.86%	1.04%	0.96%	0.92%	0.92%	0.92%
Employer's proportionate share of collective net pension (asset) liability**	$ 190,338	$ 148,387	$ 130,218	$ 140,322	$ 144,817	$ 52,642	$ (20,769)	$ 46,757
Covered employee payroll**	120,458	119,441	115,380	112,635	108,245	103,588	103,961	98,057
Employer's share of net pension (asset) liability as a percentage of covered payroll**	163%	124%	113%	125%	134%	51%	-20%	48%
Plan fiduciary net position as a percentage of the total pension liability**	75.8%	80.2%	82.1%	83.1%	80.5%	91.9%	103.6%	not avail.

*10-year trend information specific to PSU is not available prior to the year ended June 30, 2014.

**Based on measurement date one year prior to the fiscal year end.

REQUIRED SUPPLEMENTARY INFORMATION
(dollars in thousands)

SCHEDULE OF UNIVERSITY PERS RHIA OPEB EMPLOYER CONTRIBUTION

	Year Ended June 30,									
	2021	**2020**	**2019**	**2018**	**2017**	**2016**	**2015**	**2014**	**2013**	**2012**
Actuarially Determined Contributions[1]	$ 17	$ 19	$ 537	$ 520	$ 537	$ 519	$ 549	$ 555	$ 533	$ 510
Contributions in Relation to the Actuarially Determined Contributions	17	19	537	520	537	519	549	555	533	510
Contribution Deficiency (Excess)	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Covered Payroll	$ 116,552	$ 120,458	$ 119,441	$ 115,380	$ 112,635	$ 108,245	$ 103,588	$ 103,961	$ 98,057	$ 93,153
Contributions as a Percentage of Covered Payroll	0.01%	0.02%	0.45%	0.45%	0.48%	0.48%	0.53%	0.53%	0.54%	0.55%

[1]For Actuarial Assumptions and Methods, see table in Note 14

SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PERS RHIA OPEB LIABILITY/(ASSET)*

	Year Ended June 30,				
	2021	**2020**	**2019**	**2018**	**2017**
University's Allocation of the Net RHIA OPEB Liability/(Asset)	0.27%	1.12%	1.05%	1.18%	1.18%
University's Proportionate Share of the Net RHIA OPEB Liability/(Asset)	$ (548)	$ (2,170)	$ (1,167)	$ (491)	$ 288
University's Covered Payroll	120,458	119,441	115,380	112,635	108,245
University's Proportionate Share of the Net RHIA OPEB Liability/(Asset) as a Percentage of Covered Payroll	0.45%	1.82%	1.01%	0.44%	0.27%
Plan Fiduciary Net Position as a Percentage of the Total RHIA OPEB Liability/(Asset)	150.09%	144.38%	123.99%	108.88%	94.15%

*Based on measurement date one year prior to the fiscal year end. 10-year trend information specific to PSU is not available for earlier years.

REQUIRED SUPPLEMENTARY INFORMATION
(dollars in thousands)

SCHEDULE OF UNIVERSITY PERS RHIPA OPEB EMPLOYER CONTRIBUTION

	Year Ended June 30,									
	2021	**2020**	**2019**	**2018**	**2017**	**2016**	**2015**	**2014**	**2013**	**2012**
Actuarially Determined Contributions[1]	$ 349	$ 363	$ 491	$ 477	$ 428	$ 414	$ 236	$ 240	$ 132	$ 127
Contributions in Relation to the Actuarially Determined Contributions	349	363	491	477	428	414	236	240	132	127
Contribution Deficiency (Excess)	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -	$ -
Covered Payroll	$ 116,552	$ 120,458	$ 119,441	$ 115,380	$ 112,635	$ 108,245	$ 103,588	$ 103,961	$ 98,057	$ 93,153
Contributions as a Percentage of Covered Payroll	0.30%	0.30%	0.41%	0.41%	0.38%	0.38%	0.23%	0.23%	0.13%	0.14%

[1]For Actuarial Assumptions and Methods, see table in Note 14

SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF THE NET PERS RHIPA OPEB LIABILITY/(ASSET)*

	Year Ended June 30,				
	2021	**2020**	**2019**	**2018**	**2017**
University's Allocation of the Net RHIPA OPEB Liability/(Asset)	3.19%	3.56%	3.53%	3.81%	0.00%
University's Proportionate Share of the Net RHIPA OPEB Liability/(Asset)	$ 318	$ 902	$ 1,249	$ 1,775	$ 1,930
University's Covered Payroll	116,552	120,458	119,441	115,380	112,635
University's Proportionate Share of the Net RHIPA OPEB Liability/(Asset) as a Percentage of Covered Payroll	0.27%	0.75%	1.05%	1.54%	1.71%
Plan Fiduciary Net Position as a Percentage of the Total RHIPA OPEB Liability/(Asset)	84.45%	64.86%	49.79%	34.25%	21.87%

*Based on measurement date one year prior to the fiscal year end. 10-year trend information specific to PSU is not available for earlier years.

REQUIRED SUPPLEMENTARY INFORMATION
(dollars in thousands)

SCHEDULE OF UNIVERSITY'S PROPORTIONATE SHARE OF THE TOTAL PEBB OPEB LIABILITY*

	Year Ended June 30,				
	2021	**2020**	**2019**	**2018**	**2017**
University's Allocation of the Total OPEB Liability	3.97%	4.08%	4.22%	4.41%	4.60%
University's Proportionate Share of the Total OPEB Liability	$ 6,004	$ 5,987	$ 6,794	$ 6,551	$ 6,655
University's Covered Payroll	$ 187,855	$ 193,641	$ 172,213	$ 167,815	$ 163,311
University's Proportionate Share of the Total OPEB Liability as a Percentage of Covered Payroll	3.20%	3.09%	3.95%	3.90%	4.08%
Total OPEB Liability as a % of Total Covered Payroll	3.72%	3.77%	4.31%	4.42%	4.45%

*10-year trend information specific to PSU is not available for earlier years.

For information about the financial data included in this report, contact:

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